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REPRESENTATIONS

URBAN/MUNICIPAL

IN RESPECT OF

THE REPORT AND RECOMMENDATIONS

OF

THE HAMILTON BURLINGTON WENTWORTH LOCAL GOVERNMENT REVIEW

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TO

THE HONOURABLE W. D'ARCY McKEOUGH MINISTER OF MUNICIPAL AFFAIRS

ON BEHALF OF

COUNTY OF WENTWORTH

TOWN OF STONEY CREEK
TOWN OF DUNDAS
TOWNSHIP OF SALTFLEET
TOWNSHIP OF ANCASTER
TOWNSHIP OF WEST FLAMBOROUGH
TOWNSHIP OF EAST FLAMBOROUGH
TOWNSHIP OF BINBROOK
TOWNSHIP OF BEVERLY
TOWNSHIP OF GLANFORD
VILLAGE OF WATERDOWN

FEBRUARY 1970

COUNSEL
YATES AND YATES
Barristers & Solicitors
Hamilton - Canada

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DEFINITIONS OF CERTAIN WORDS USED IN THE REPRESENTATIONS

1. Area Municipalities - means the Municipalities in The Municipality of Metropolitan Hamilton-Wentworth as shown on Map Number 4 attached to these Representations.
2. Commission - means The Hamilton-Burlington-Wentworth Local Government Review Commission.
3. Metropolitan Area - means, unless otherwise expressly provided, The Municipality of Metropolitan Hamilton-Wentworth.
4. Metropolitan Council - means the Council of The Municipality of Metropolitan Hamilton-Wentworth.
5. MTARTS - means the Metropolitan Toronto and Region Transportation Study.
6. Review Area - means the City of Hamilton, the Town of Burlington, the County of Wentworth, and the Township of North Grimsby and the Town of Grimsby as described by the Commission and shown on Map Number 2 attached to these Representations.
7. Steele Commission - means The Hamilton-Burlington-Wentworth Local Government Review Commission.
8. Steele Report - means The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review Commission.
9. West Lincoln Area - means the Town of Grimsby, the Township of North Grimsby, the Township of South Grimsby and the Township of Caistor.

PURPOSE OF THE REPRESENTATIONS

1. The Honourable Minister of Municipal Affairs presented, at a meeting held in the City of Hamilton on November 24th, 1969, the Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review and stated, in effect, that Representations in respect of the said Report could be made before March 1st, 1970.

2. These Representations

   (a) are prepared for and on behalf of the County of Wentworth and its 10 constituent Municipalities, namely,

      (i) Town of Stoney Creek, and

      (ii) Town of Dundas, and

      (iii) Township of Saltfleet, and

      (iv) Township of Ancaster, and

      (v) Township of West Flamborough, and

      (vi) Township of East Flamborough, and

      (vii) Township of Binbrook, and

      (viii) Township of Beverly, and

      (ix) Township of Glanford, and

      (x) Village of Waterdown, and

   (b) have been approved by the County of Wentworth and the described 10 constituent Municipalities.

3. The purpose of the Representations is to respond to the Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review so as to, in particular,

(a) respectfully advise the Honourable Minister of Municipal Affairs of

(i) the recommendations and statements included in the said Report and Recommendations that do meet with agreement by the County of Wentworth and its 10 constituent Municipalities, and

(ii) the recommendations and statements included in the said Report and Recommendations that do not meet with agreement by the County of Wentworth and its 10 constituent Municipalities, and

(b) to respectfully request the Honourable Minister of Municipal Affairs, if a Regional Government is to be established,

(i) to accept and implement the Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review except for the changes hereinafter set forth in these representations. and

(ii) to accept the changes to the Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review as hereinafter set forth in these Representations.

4. (1) The basis of and the terms of reference of these Representations are set forth in the following resolution which was passed by the Council of the County of Wentworth on January 20, 1970 and which resolution was endorsed, in effect, by the Councils of all 10 constituent Municipalities in the County of Wentworth.

> WHEREAS the Honourable Minister of Municipal Affairs on November 24, 1969, released and presented at a public meeting which included the County of Wentworth and its 10 constituent Municipalities, the Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review, and
>
> WHEREAS the Honourable Minister of Municipal Affairs at the said meeting stated, in effect, that the County of Wentworth and its 10 constituent Municipalities would have until March 1st, 1970 to make representations to the Honourable Minister in respect of the said Report and Recommendations, and
>
> WHEREAS this Council has learned through the news media that the Town of Burlington has received a letter from the Honourable Minister which indicates that the Honourable Minister has made an interim decision that the Town of Burlington is to be included in the Peel-Halton Region, and
>
> WHEREAS such interim decision of the Honourable Minister is contrary to the Recommendations of the Steele Report, and
>
> WHEREAS this Council approves of and adopts the Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review subject to the adjustments being recommended in the Representations being prepared by the County of Wentworth and its 10 constituent Municipalities, and

WHEREAS this Council considers that no action should be taken by the Government of Ontario in respect of the Town of Burlington that is contrary to the Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review.

NOW THEREFORE IT IS RESOLVED:

1. That the Honourable Minister of Municipal Affairs be advised that this Council adopts and approves in general of the Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review (hereinafter called the Steele Report). Final approval is subject to the adjustments being recommended in the Representations being prepared by the County of Wentworth and its 10 constituent Municipalities.

2. That the Honourable Minister of Municipal Affairs be advised further that if the Government of Ontario is not prepared to establish a Metropolitan Region as set forth in the Report and Recommendations of the Steele Report which is consistent in substance with the Brief of the County of Wentworth and its 10 constituent Municipalities to the Hamilton-Burlington-Wentworth Local Government Review, then the County of Wentworth opposes any action being taken by the Government of Ontario to revise or alter in any way the Municipal governmental structures in the County of Wentworth and the City of Hamilton until

   (a) the County of Wentworth and its 10 constituent Municipalities have had an opportunity to review and ascertain the effect of such a decision on the people of the County of Wentworth and its 10 constituent Municipalities, and

   (b) the County of Wentworth and its 10 constituent Municipalities have been granted, by the Government of Ontario, the opportunity to be heard as to the Municipal Governmental structures that will not only best serve the interests of the people of the County of Wentworth but that are acceptable to the people of the County of Wentworth.

3. That the Honourable Minister of Municipal Affairs, if the news reports are correct, be requested

   (a) to take no action in respect of the Town of Burlington or any other matter, contrary to the Steele Report until the County of Wentworth, its 10 constituent Municipalities and Local Boards have filed their Representations in respect of the Steele Report and have been granted an opportunity to be heard by the Honourable Minister in respect of such representations, and

   (b) to adopt the Steele Report subject to the adjustments being requested in the Representations of the County of Wentworth and its 10 constituent Municipalities and its Local Boards, and

   (c) to grant an appointment, as soon as possible, to representatives of the County of Wentworth, and its 10 constituent Municipalities including representatives of Local Boards in the said County.

4. That copies of this resolution be forwarded to the Honourable Minister of Municipal Affairs and to other members of the legislature in the proposed Region of Hamilton-Burlington-Wentworth.

(2) These Representations are to be interpreted and construed, therefore, as being subject to the resolution set forth in sub-section (1) of this section.

PART I

CHAPTER I

REVIEW AREA - REPRESENTATIONS

1. The County of Wentworth and its 10 constituent Municipalities in respect of this Chapter, entitled the Review Area, as shown on Map Number 1 attached hereto,

   (a) agree with the statements made by the Commission in connection with the Physiography, Existing Land Use and the Future Land Use, in particular that the Saltfleet-Grimsby area and the Town of Burlington

   > "....are likely to be the two major growth points of the Review Area," [1] and

   (b) agree with the statements made by the Commission in connection with the Socio-Economic Factors, in particular,

   (i) that

   > "....the Review Area is quite clearly Metropolitan in the characteristics it exhibits,"[2] and

   (ii) that

   > "....a number of socio-economic indicators confirm the interdependence of the Review Area,"[3] and

   (c) agree in substance with the statements made by the Commission in connection with the Responsibilities

---

1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 10.
2. Ibid - page 10.
3. Ibid - page 11.

Governing a Metropolitan Area,[1] and it is specifically recommended for the purpose of clarity,

(i) that the Metropolitan Council for the Region be authorized and empowered to implement a uniform building code throughout the Region which is consistent with the implications of the following statement of the Commission,

"An area-wide administration would not only lead to a uniform building code....",[2]

and

(ii) that the Metropolitan Council be authorized and empowered to provide housing in the Region where such housing is to be constructed, subsidized or operated by the Government, that is for example elderly citizens accommodation, limited dividend housing for poor families - which is consistent with the implications of the following statement of the Commission,

"An area-wide administration ---- would also better ensure the provision of housing in accordance with proper planning principles,"[3]

and

(iii) that the Metropolitan Council be authorized and

---

1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 11 to 20.
2. Ibid - pages 13 - 14.
3. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 13 - 14.

empowered to establish a Metropolitan levy for services and parks to be collected, on behalf of the Metropolitan Corporation, by the Local Municipalities prior to the registration of plans of subdivisions or approval of rezoning applications which is consistent with the implications of the following statement of the Commission,

> "It might also be possible to eliminate the need for capital imports on housing, which have reached very substantial proportions in some of the Municipalities in the review area",[1] and

(iv) that the levies by the Local Councils for sub-trunks in respect of sewer and water be established with the approval of the Metropolitan Council so that the levies for such services will not differ from Municipality to Municipality, and

(d) agree that the Metropolitan Council should be charged with responsibility of devising and implementing an overall integrated transportation policy, which is consistent with the implications of the statement of the Commission in respect of Transportation,[2] and

---

1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 14.
2. Ibid - page 14.

(e) agree in substance with the statement made by the Commission in connection with Recreation and Leisure,[1] in particular where it is stated,[2]

> "There will be a demand for open spaces and access to the shore line within this urban portion, and for ample parkland elsewhere in the surrounding area. Such facilities could be much more effectively planned and provided by an area-wide authority not restricted to existing local boundaries."

There is agreement with this statement to the extent, and it is accordingly recommended, that the Metropolitan Council have the power to plan, acquire, establish and maintain Metropolitan or Regional Parks. In order to implement this recommendation it is believed that the Metropolitan Corporation should be deemed a Municipality within the meaning of The Planning Act so that the Metropolitan Council would have the power to accept public lands and cash for parks purposes and further that the Metropolitan Council be authorized and empowered to acquire and designate lands for Metropolitan Parks purposes to be financed on the basis of a Metropolitan levy. However, in this respect it is submitted that

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 14 - 15.
2. Ibid - page 15.

the recommendations of The Ontario Committee on Taxation[1] in respect of the revised system of grants for recreation and parks purposes should be implemented by the Government of Ontario but such grants should be implemented on a per capita basis only as recommended in the said Report for The Municipality of Metropolitan Toronto. The matter of establishing and maintaining Local Parks should remain with the Local Municipalities as contemplated by the Public Parks Act, and

(f) agree in substance with certain statements made by the Steele Commission in connection with Industrial Development, in particular,

(i) that "the boundaries of the planning authority should be co-terminus with those of the enlarged municipal unit,"[2] and

(ii) that "planning should be the direct responsibility of the Council not a separate board,"[3] and

(iii) that "within the limits of the outer boundary of the Metropolitan Area there should be provided a government structure to provide services to the inhabitants thereof on an overall basis while at the same time recognizing that portions of the

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1. The Ontario Committee on Taxation, Chapter 21, pages 436-437.
2. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 16.
3. Ibid - page 16.

Metropolitan Area require varying levels of service than other areas.[1] It is recommended in this respect that any legislative machinery established for the Region empower the Metropolitan Council as well as the Local Councils to recognize the needs for varying levels of service, in particular, in the imposition of levies, and

(iv) it is agreed that industrial land use planning should be carried out at the Metropolitan Council level[2], but it is not agreed that the promotion of this development through a Metropolitan agency, as contemplated in the Steele Report, should be solely at the Metropolitan Council level because the Local Councils would still wish to attract industrial and commercial development to support local functions. It is recommended, therefore, that any legislative machinery established for the Region contemplate and provide for the Metropolitan Council working with the Local Councils not only on industrial development promotion but also on commercial development promotion.

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1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 20.
2. Ibid - page 16.

CHAPTER II

DEFINING THE REGION - REPRESENTATIONS

General

1. The County of Wentworth and its 10 constituent Municipalities in respect of this Chapter entitled "Defining the Region" acknowledge that in defining a Region exhibiting the characteristics of a discernable community of interest, an area appropriate for planning and for the effective provision of major services, and a strong financial base,[1] the Steele Commission applied principles that were not only consistent in substance

   (a) with the Brief of the County of Wentworth and its 10 constituent Municipalities of the Commission,[2] and

   (b) with the written and oral presentations to the Commission by

      (i) Dr. A. Burghardt of the Department of Geography, McMaster University, and

      (ii) Mr. A.S.M.Pound, Director of The Hamilton-Wentworth Planning Area Board, and

      (iii) Dr. Gail Cook of the Department of Economics, University of Toronto, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 22.
2. Part I

(iv) Professor John Wayne of the Department of Sociology, University of Toronto, and

(v) Professor Peter Silcox of the Department of Political Science, University of Toronto, and

(c) with the criteria recommended in The Report of the Ontario Committee on Taxation,[1] and

(d) with the criteria prescribed by the Honourable Minister of Municipal Affairs on December 2, 1968,[2] but

the application of such principles by the Steele Commission resulted in outer boundaries being recommended that generally reflect, subject to the changes requested in these Representations, not only present socio-economic ties but provide, as indicated by the Commission,[3] an appropriate governing jurisdiction for the future. The outer boundaries of the Metropolitan Area or Region as defined by the Steele Commission, and as shown on Map Number 2 attached hereto, are acceptable to the County of Wentworth and its 10 constituent Municipalities subject to the changes set forth later in this Chapter.

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1. Report of The Ontario Committee on Taxation - Volume 23.
2. Guidelines for Regional Government - pages 1 and 2.
3. Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 66.

Town of Burlington and the Recommendations of the Steele Commission

2. (1) The County of Wentworth and its 10 constituent Municipalities

(a) agree with the Steele Commission's recommendation that the Town of Burlington, as described[1] and as shown on Map Number 2 attached hereto, should be within the outer boundary of the Metropolitan area or Region, and

(b) agree with the Steele Commission, in effect, that although the Peel-Halton Local Government Review had recommended the inclusion of the Town of Burlington in a Peel-Halton Region such Review specifically stated

> "that the case for inclusion of the Town of Burlington in the Peel-Halton Region was not conclusive."[2]

The Town of Burlington in its submission to the Peel-Halton Review acknowledged uncertainty in that it was stated in the Peel-Halton Review

> "this uncertainty as to the position of Burlington was also expressed in the Town's own submissions to this Review which suggested that the position of Burlington could be better ascertained when a similar review had been undertaken in the Hamilton and County of Wentworth area,"[3] and

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1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 27.
2. Peel-Halton Review - J. Plunkett - page 83.
3. Ibid - page 83

(c) agree with the Steele Commission that the opposition by the Town of Burlington to its inclusion in a Metropolitan Area with the City of Hamilton,

(i) was largely based, as stated by the Steele Commission,[1] on

(A) self-sufficiency and confidence in its past achievements, and

(B) its effective administration and its growth potential,

thus, a desire to "go it alone" which as stated by the Commission

> "....its wisdom and justification must be questioned,"

and

(ii) was based, as stated by the Steele Commission, on the contention[2]

> ".... that they have nothing in common with the City of Hamilton and no legitimate concern for their problems",

and

(iii) was based, as stated by the Steele Commission, on the contention of

> "....historic association and close ties with Halton County",

and

> "....stressed education, health and hospitals as the three areas which would be seriously disrupted if Burlington were removed from the County",[3]

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1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 28 - 29.
2. Ibid - page 33.
3. Ibid - page 32.

(iv) was based, as stated by the Steele Commission, on the contention that it desired

> "....to associate with communities with similar characteristics and problems. They made much of their similarity with Oakville...."[1]

and

(v) was based, as stated by the Steele Commission, on the contention that Burlington's ties are to the East,[2]

all of such contentions were made without supporting evidence and it is respectfully suggested that such contentions find no place in the criteria prescribed by the Honourable Minister of Municipal Affairs on December 2, 1968,[3] and with the criteria prescribed in The Report of The Ontario Committee on Taxation,[4] and

(d) agree with the Steele Commission in its conclusions that

> "....the citizens of Burlington in their everyday activities, give ample testimony to the existence of a larger community embracing themselves and Hamilton and that there is little evidence to show any significant community of interest between Burlington and Oakville or the rest of Peel-Halton."[5]

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1. Report and Recommendations of The Hamilton-Burlington Wentworth Local Government Review - page 31.
2. Ibid - page 35.
3. Guidelines for Regional Government - pages 1 - 2.
4. Volume II, Chapter 23.
5. Ibid - page 49.

Such conclusions of the Steele Commission were reached on the basis of the following reasons, in effect,

(i) that it

> "....found some difficulty in accepting Burlington's contention that they have nothing in common with the City of Hamilton and no legitimate concern for their problems, Burlington Bay and the escarpment both provide unifying natural features. The future development of the Bay - a development of benefit to both Burlington and Hamilton - calls for a single municipal voice, not a divided jurisdiction. The Commission agrees with the submission of the Hamilton and District Labour Council in this connection. The control of the Bay which receives the effluent from the sewage disposal plants of Burlington, Dundas and Waterdown as well as Hamilton and the effluent from many other industrial plants is a matter of vital concern to the entire region. The government of the region which will include representations from the entire region should have control over this Bay."[1]

this reason or statement is consistent with the evidence placed before the Steele Commission by the Director of The Hamilton-Wentworth Planning Area Board, by Dr. Andrew Burghardt of the Department of Geography at McMaster University and by the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission,[2] and

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1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 33.
2. Part I, Section 2, pages 3-25, and Section 7, pages 131-143.

(ii) that the economic inter-dependencies of Hamilton and Burlington and the fact that they form part of one Metropolitan area and one labour market does not indicate the separateness alleged by Burlington,[1] in that,

(A) the survey of the Burlington Chamber of Commerce did show that 32% of the people who work in Burlington live in the Hamilton-Wentworth Area and that only 2.5% work in Oakville,[2] and

(B) most of Burlington was included within the area under the jurisdiction of the Hamilton Labour Council,[3] and

(C) the survey undertaken by the Steele Commission on the employment of the Burlington Labour Force disclosed that 80% of the Burlington Labour Force are employed in the Hamilton-Burlington-Wentworth Area while only 20% are employed east of Burlington with between 10% to 15% being employed in the Peel-Halton Area - with the result, as stated by the Steele Commission, that if Burlington should

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1. Report and Recommendations to The Hamilton-Burlington Wentworth Local Government Review - page 33.
2. Ibid - page 42.
3. Ibid - page 42.

become part of the Peel-Halton Region no more than 53% of the residents would find their employment within the government boundaries whereas if Burlington were a part of the Hamilton-Wentworth Metropolitan Area, 80% of Burlington's residents would be employed internally,[1]

thus, on the basis of place of work and place of residence patterns there is agreement with the Commission's statement that Burlington's orientation is clearly towards Hamilton,[2] which is consistent, of course, with the evidence placed before the Commission by the Director of The Hamilton-Wentworth Planning Area Board, by Dr. A. Burghardt of McMaster University and with the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission[3], and

(iii) that the allegations of the Town of Burlington that its orientation is to the East

> "....was not born out by the evidence before the Steele Commission. In fact, the evidence was to the contrary",[4]

---

1. Report and Recommendations of The Hamilton-Burlington Wentworth Local Government Review - pages 43-46, and Table 2.
2. Ibid - pages 43-46.
3. Pages 131-143.
4. Ibid - page 34.

(Pt.I, C.II Cont'd)

in that,

(A) as stated, in effect, by the Steele Commission, any orientation of Burlington to the East is to Metropolitan Toronto and such orientation should be discounted for the reasons described by the Commission, in particular because

> "....almost all of Ontario is Toronto's hinterland....as the major urban centre of Ontario. Metropolitan Toronto's sphere of influence is pervasive - it cuts accross ties which exist between other urban centres and their hinterlands. This pattern is very apparent in the Review Area, where the pull of Toronto is quite marked. It is the Commission's view that this pull distorts the normal City-hinterland pattern and should be discounted in assessing Community of interests for restructuring local government." [1]

> "It is the Commissions view, therefore, that much of the impetus for Burlington's growth has come from Hamilton, not from the East."[2]

This statement of conclusion is consistent with the submissions contained in the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission,[3] and

(B) it was stated by the Steele Commission in its Report that the linkages stressed by Burlington as existing between Burlington and Halton County such as homes for the Aged, Education and Health, arise out of normal statutory requirements existing in all Counties and do

---

1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 23 and 34.
2. Ibid - page 46.
3. Page 131.

not reflect any strong community of interest,[1] and which, as indicated by the Steele Commission, in effect, is consistent with Burlington's opposition to a merger with the Town of Oakville, and

(C) it was stated by the Steele Commission in its Report that

> "during the hearings there was a suggestion (with which Burlington concurred) that an alternative source of less expensive housing would tend to slow down Burlington's residential development. Such a change would also tend to reduce Burlington's orientation to the East, to the extent that the housing in question is being purchased by Metropolitan Toronto residents, who remain employed there."[2]

It is agreed that such would be the case and it is further agreed that, as stated by the Commission, that much of Burlington's

> "....residential development has been spurred by the relatively restrictive housing policy in Oakville, scarcity of single family dwellings of all types in Hamilton, and the expense of housing elsewhere in the area and in Metropolitan Toronto. It was suggested during the public hearings that much of Burlington's housing expansion in the east end of the Town was as a result of Metropolitan Toronto residents moving out to obtain less expensive housing."[3]

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 34 and 35.
2. Ibid - pages 47-48.
3. Ibid - page 47.

It is respectfully submitted that, in view of the absence of evidence to the contrary before the Steele Commission, such orientation to the East can be said to arise by reason of compulsive forces in the economy as opposed to any strong community of interest with the East, and

(iv) that in any event the available evidence before the Steele Commission clearly indicated that the Burlington residents participate very extensively in a larger area centered on Hamilton,[1] particularly, as stated by the Commission,

> "....over a wide range of social and economic activities Burlington and Hamilton interact freely as if there were no Municipal boundaries between them."[2]

It is agreed that such is the case, in that

(A) there was a considerable body of evidence before the Steele Commission indicating such interaction or linkages with Hamilton, namely,

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1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 35.
2. Ibid - page 35.

(I) the memberships in various clubs and organizations and the use of social-recreational facilities indicate the inter-relationship of Burlington and Hamilton residents.

> "For example, by far the greatest majority of the outside groups visiting Burlington's Lowville and Hidden Valley Parks in 1968 were from Hamilton with a much smaller number from Oakville and the east,"[1] and

(II) the memberships of many Burlington service clubs include significant numbers who live and/or work in Hamilton with far fewer from Oakville and farther East which distribution was even more marked in the membership of the Adult Program of the Burlington Music Centre[2], and

(III) that of 60 community leaders in Hamilton 90% resided in Burlington,[3] and

(IV) that in respect of the Council of Burlington 3 were employed in Hamilton, 6 employed in the City of Toronto, and 2 in Burlington,[4] and

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1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 35.
2. Ibid - pages 35-36.
3. Ibid - page 36.
4. Ibid - page 36.

(B) there was similarly a considerable body of evidence before the Steele Commission in respect of Hamilton organizations,[1] namely,

(I) 40% of the directors of the Greater Hamilton Y.M.C.A. reside in Burlington, and

(II) 1/3rd of the memberships in Hamilton Rotary, Kinsmen and Kiwanis Clubs reside in Burlington, and

(III) 90% of the real estate firms in Burlington are members of the Hamilton Real Estate Board, and

(IV) 49% of the active membership of the Junior League reside in Burlington, and

(V) a substantial percentage of the Hamilton Art Gallery are from Burlington, and

(VI) a substantial percentage of the Doctors and Lawyers in Burlington belong to the Hamilton Medical and Law Associations respectively, and

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1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 36 - 37.

(C) there was a considerable body of evidence before the Steele Commission indicating that Burlington's ties to Hamilton were apparent in the social welfare field,[1] namely,

(I) the jurisdiction of The Hamilton and District United Appeal embraces Burlington, and

(II) in 1967, 9000 Burlington cases were handled by the Hamilton Agencies and in 1968, 11,000 Burlington cases were handled by the Hamilton Agencies, and

(D) there was considerable cogent evidence before the Steele Commission relating to newspaper circulation and telephone calls,[2] that is for example ,

(I) that between 18,000 and 20,000 copies of the Hamilton Spectator are sold daily in Burlington, and

(II) that 96.3% of the Burlington homes subscribed to the Hamilton Spectator, and

(III) that 80.6% of telephone calls to other communities were to Hamilton and only 6.3% to Oakville,

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1. The Report of The Hamilton-Burlington-Wentworth Local Government Review - page 37.
2. Ibid - page 38.

it is agreed and respectfully submitted that the conclusion of the Steele Commission that Burlington forms part of the Hamilton Metropolitan Area[1] is an accurate reflection of the evidence before it. It is further agreed that the Commission quite properly rejected Burlington's view,[2] in effect, that it has been in Halton County

> "which has been no bar to this relationship with Hamilton so that leaving Burlington in Peel-Halton would make no difference in the future."

It is respectfully submitted, as stated in effect by the Steele Commission, that it is not reasonable where Burlington participates so fully in the Hamilton Area that it be made a part of another governmental structure where there is no significant participation and that a government structure for the Hamilton-Wentworth Area must include the Town of Burlington particularly that part of Burlington south of the line shown on Map Number 2 attached hereto,[3] and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 50.
2. Ibid - page 50.
3. Ibid - page 50.

(e) agree with the recommendation of the Steele Commission that the northern portion of rural Burlington, as shown on Map Number 2 attached hereto, and more particularly described in the Steele Commission Report,[1] should be joined with the Town of Milton as part of a restructured local government in Peel-Halton. This recommendation is acceptable because the evidence placed before the Commission disclosed, as indicated in the Report, a strong orientation of Burlington North of Highway Number 5 to the Town of Milton and few strong linkages or ties to urban Burlington,[2] that is,[3]

(i) the northern part of Burlington is presently serviced and likely to be serviced by the Town of Milton, and

(ii) mail delivery to most of the area is provided by the Town of Milton, and

(iii) much of the area is in the Town of Milton service area for the Bell Telephone Company, and

(iv) the area relies upon the Town of Milton as a shopping and employment area, and

(v) widespread circulation of the Town of Milton newspaper, and

(vi) the Town of Milton's main source of water and its main reservoir are located in the area of North Burlington, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 53.
2. Ibid - page 53.
3. Ibid - pages 51 - 54.

(vii) fire protection provided by the Town of Milton Fire Department, and

(viii) the area is likely to be supplied with water by the Town of Milton,

the pattern of the Town of Milton services in North Burlington is shown on Map Number 3 of the Report of the Commission, and

(f) agree with the recommendation of the Steele Commission,[1] for the reasons stated by the Commission, that the eastern limit of the Region should not be extended to take in that portion of the Town of Oakville west of Bronte Creek.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 54.

Town of Burlington and the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission

(2) The County of Wentworth and its 10 constituent Municipalities in their Brief to the Steele Commission

(a) submitted other factors[1] which are not covered by the Commission in its Report and which indicated linkages between Burlington, Hamilton and the County of Wentworth, such as,

(i) the Dominion Bureau of Statistics defines the Area as including Hamilton, all of the constituent Municipalities in the County of Wentworth and Burlington as shown in Figure 27 of that Brief, and

(ii) the Ontario Department of Economics and Development in its Economic Survey of the Niagara Region (1963) and "Niagara 1966" includes Burlington in its analysis of the Hamilton-Wentworth Area, and

(iii) the Audit Bureau of Circulation for daily newspapers includes Burlington within the area served by the Hamilton Spectator as shown in Figure 26 of that Brief, and

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1. Part I, Section 6, pages 106-107

(iv) the Financial Post Survey of Markets includes Burlington in the Hamilton-Wentworth Area (1968/69) Survey, and

(v) the retail trade delivery area of a Hamilton Department Store includes the entire urbanized area of Burlington, and

(vi) the Canada Manpower Centre in Hamilton includes the urbanized area of Burlington but not the northerly rural area of Burlington, and

(vii) the Hamilton Area Transportation Study included all of Hamilton, the County of Wentworth and Burlington in the Study Area, and

(viii) the Metro Toronto and Region Transportation Study includes Burlington in the same unit for study purposes as Hamilton, whereas Oakville is amongst the "fringe" area of Metro Toronto as indicated in Figure 21 of that Brief,

all of which indicates that Burlington is regarded by certain social and economic sectors of our Society as forming an integrated part of the Hamilton-Wentworth Region, and

(b) submitted, in effect, that there is a substantial orientation of Burlington to the Hamilton-Wentworth Area.

It is respectfully submitted that such is the case not only on the basis of the factors which have been discussed by the Steele Commission in its Report, as well as the factors described in paragraph (a) of this Section, but on the basis of the following additional factors which were presented in the said Brief to the said Commission.

(i) Historical Ties of Burlington to Hamilton-Wentworth Area,

History and the law record

(A) that Burlington until 1853 was a part of the County of Wentworth in that the Counties of Wentworth and Halton formed one Municipality until that year,[1] and

(B) that 12% of Burlington's total acreage (6,200 acres) comprises a former part of the Township of East Flamborough, in the County of Wentworth, which was annexed to Burlington in 1958. In 1966 this area comprised 17% of the population (11,000)[2],

therefore a significant part of Burlington's acreage, population, and history is tied to the Hamilton-Wentworth Area, and

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1. Hamilton-Burlington-Wentworth Local Government Review Data Book, pages 1-3.
2. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review, page 163.

(ii) Home to Work Relationship

(A) the conclusion can be drawn from the studies conducted in connection with the Burlington Transportation Study, notwithstanding the comments of the Steele Commission on this Report,[1] that the inclusion of Burlington in the Hamilton-Wentworth Region would form an easterly boundary for the Region that would not cut across the strong lines of communication between Burlington and the remainder of the Hamilton-Wentworth Region but would form a perfect integration of communications systems[2], and

(B) that the Burlington Chamber of Commerce Survey[3] of Firms in the Town of Burlington disclosed (which is consistent with the comments of the Commission[4]) that 93% of the workers employed by Firms in Burlington resided in the Hamilton-

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1. Report and Recommendations of The Hamilton-Burlington Wentworth Local Government Review - pages 28-55.
2. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - Part I, Section 7.
3. Ibid - pages 135-136, Table 7.2
4. Ibid - page 42.

Burlington-Wentworth Region which means that 9 out of 10 persons working in Burlington reside in the Hamilton-Burlington-Wentworth area which is significantly greater than the 7 out of 10 residing in either Halton County or the urban County of Mississauga, and

(C) that the sample survey[1] in 1960 of 20% of Burlington's population carried out in connection with its Official Plan disclosed (but which is not referred to by the Steele Commission in its Report), that 78% of Burlington's labour force works in the Hamilton-Burlington-Wentworth Area whereas only 39% worked in the County of Halton, which statistics confirm not only the relationship of Burlington with the remainder of Hamilton-Burlington-Wentworth Area but are consistent with the survey of the Burlington Chamber of Commerce, and

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1. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - Part 1, Section 7 and Table 7.4.

(D) that the Hamilton Area Transportation Study[1], which is not referred to by the Steele Commission in its Report, contains an analysis[2] of the traffic patterns in the Hamilton-Burlington-Wentworth Area and projects future traffic patterns on the basis of 1985 Land Use Patterns which not only indicates a strong increasing orientation to the remainder of the Hamilton-Burlington-Wentworth Area but supports the contention[3] that such orientation of Burlington will continue to increase at least until 1985.[4]

thus, it is submitted that these additional factors in respect of Home and Work relationship are consistent with and support the conclusion of the Steele Commission[5] that the orientation of Burlington is clearly toward Hamilton, and

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1. Prepared by C.C.Parker and Parsons Brinckerhoff Limited.
2. The Corporation of the City of Hamilton, Hamilton Area, Transportation Plan - page 50.
3. Ibid - pages 19 and 66.
4. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - pages 134-140.
5. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 45 and 46.

(ii) Home and Hospital Relationship

the date set forth in Table C-8 of The Hamilton-Burlington-Wentworth Local Government Review Data Book (and which is not referred to in the Steele Commission Report), further establishes the interdependencies of Burlington on the remainder of the Hamilton-Burlington-Wentworth Area in that these statistics show[1] that 92.2% of all patient cases in Burlington used hospitals in the Hamilton-Burlington-Wentworth Area as compared with 79.8% using facilities in the County of Halton. Such statistics show, therefore, that the residents of Burlington are strongly orientated to the Hamilton-Burlington-Wentworth Area for hospital facilities, and

therefore, it is respectfully submitted that the historical, geographical, economic and sociological factors set forth in sections 2, 3, 5 and 7 of Part I of the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission not only clearly support but reinforce the conclusions and recommendations[2] of that Commission that Burlington should form part of the governmental structure for the Hamilton-Wentworth Area and conversely support and reinforce the conclusion of the Commission that there is no evidence supporting Burlington's orientation to the Peel-

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1. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - pages 140-141, Table 7.6.
2. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 54.

Halton Region and that in fact the evidence is to the contrary.[1] (Except the rural portion of the Town of Burlington which is oriented to the Town of Milton and it is recommended by the Steele Commission and by these Representations that it should accordingly form part of the Town of Milton).

The Affect on the Proposed Regional Government for Peel-Halton if Burlington is included in a Region comprised of Hamilton-Burlington-Wentworth-West Lincoln Area.

(3) The Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission contained an analysis[2] of the impact on the remainder of the proposed Peel-Halton Region if Burlington were included in a Region comprised of Hamilton-Burlington-Wentworth and The West Lincoln Area. This analysis, which is not dealt with in the Report of the Steele Commission, disclosed,

(a) that the amalgamation of Halton County, excluding Burlington, with Peel County

(i) would establish a Region that has a strong easterly orientation, in that, Oakville has a strong easterly orientation as well as the Towns of Acton, Georgetown and the Township of Nassagaweya and Esquising which support such a combination,[3] and

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1. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 34.
2. Part I, section 8, pages 152-161.
3. Peel-Halton Local Government Review -T.J. Plunkett - pages 8-11.

(ii) would establish or form an effective buffer region between Metropolitan Toronto and the Hamilton-Burlington-Wentworth and West Lincoln Area without cutting across the strong lines of communication which exist between Burlington and Hamilton-Wentworth, and

(b) that if Halton County, excluding Burlington, were joined with Peel County, the remainder of Halton County would move into a sounder financial position, thus, it is submitted that the Peel-Halton Region as proposed by the Honourable Minister of Municipal Affairs on January 22nd, 1969[1] would not be affected or jeopardized by the exclusion of Burlington and its inclusion as a part of the Hamilton-Wentworth-West Lincoln Area. It should be stated here that it is understood that the Proposal of the Honourable Minister for Regional Government for Peel-Halton rejected, in effect, the recommendations of the Peel-Halton Review Report for a restructuring of Government for Peel-Halton and was uncertain as to the destiny of Burlington, in that, it included Burlington in the Peel-Halton Region on an interim basis until the findings of the Steele Commission would be known. That Proposal contained no reasons, within the meaning of the applicable criteria,[2] for the inclusion of Burlington, on an interim basis, in the Peel-Halton Region.

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1. A Tentative Proposal for Regional Government in Peel-Halton Address by the Honourable Minister of Municipal Affairs January 22, 1969.
2. The Ontario Committee on Taxation - Volume II - Chapter 23 and The Guidelines for Regional Government as presented by the Honourable Minister of Municipal Affairs on December 2, 1968.

Advantages to the Peel-Halton Region, if Burlington is included in Hamilton-Wentworth-West Lincoln Region

(5) The Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission represented[1] that the inclusion of Burlington in a Hamilton-Wentworth-West Lincoln Region would have the following advantages for the Peel-Halton Region, which advantages are not discussed in the Report of the Steele Commission,

(a) that the regional boundaries thereby created would be such that the interdependencies between Burlington and the Hamilton-Wentworth-West Lincoln Area and between the remainder of Halton County and Peel County would be recognized and which would, therefore, result in a more realistic regional government unit for the remainder of the Peel-Halton Area, and

(b) that the position of the remainder of the County of Halton in terms of equalized assessment on a per capita basis would be enhanced on joining with Peel County, and

(c) that the assessment base and population of the County of Peel would increase by 38% and 48% respectively,

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1. Part I, section 9, pages 177-178

thus if Burlington were excluded from the Peel-Halton Region it would result in a stronger and more viable regional government unit for Peel-Halton and improving, therefore, the buffering affect of the Peel-Halton Region between two major Metropolitan Regions, that is Metropolitan Toronto and the Hamilton-Burlington-Wentworth-West Lincoln Area or Region. It is respectfully submitted that the resulting Peel-Halton Regional Government unit would be more consistent, therefore, with the Regional Government Unit envisioned by the Honourable Minister of Municipal Affairs, in that, the Honourable Minister states[1] as follows in the Tentative Proposals for Regional Government for Peel-Halton,

> "We feel instead that the encouragement of local access and participation in the democratic process of government warrants the creation of a strong unit of regional government between Hamilton and Toronto"

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1. Page 6.

Vote of the Electors -
Regional Government - Burlington.

(6) The County of Wentworth and its 10 constituent Municipalities understand

(a) that the Council for the Town of Burlington submitted to the electorate of the Town of Burlington on December 8, 1969 the following question

"Which would you prefer

(A) Burlington in a Halton-Peel Regional Government

or

(B) Burlington in a Hamilton-Wentworth Regional Government".

and

(b) that 45.11% of those qualified to vote at the election cast ballots (20,776 of 46,052), and

(c) that 17,337 voted as preferring Burlington in a Peel-Halton Regional Government, and

(d) that no facts were given to the voters in order to permit the voters to make a choice on the questions contained on the ballot, and

(e) that an emotional climate was present during the election period which appeared to create or leave the impression that the choice was between association with the Counties of Peel-Halton in Regional Government or with the City of Hamilton in a Regional Government without regard for

(i) the recommendation of the Steele Commission that the Regional Government structure for this Region should include Burlington, Hamilton, the County of Wentworth, the Town of Grimsby and the Township of South Grimsby, and

(ii) the criteria prescribed in the Guidelines for Regional Government, and particularly where the Honourable Minister of Municipal Affairs states as follows,

> "However, we have also adopted three additional criteria. The first of these is community participation and, where possible, community acceptability. This does not mean that any municipality will have a veto over regional government proposals in its area."[1]

which indicates, in effect, that the Community Acceptability criteria is not to be used either directly or indirectly by a Municipality so as to veto a regional government proposal that is consistent with or meets other prescribed criteria. It is respectfully suggested, therefore, that to accede to any action taken or inspired by a Municipal Council, by way of a formal resolution, a vote of the electorate or by Petitions, is tantamount to giving that Municipality a veto over regional government proposals in the area which violates the intent and purpose of the community

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1. The Guidelines for Regional Government as presented by the Honourable Minister of Municipal Affairs on December 2, 1968.

acceptability criteria as expressed by the Honourable Minister of Municipal Affairs,

it is respectfully submitted, therefore, that given the emotional climate in which the vote was taken one can assume that the 55% of the electorate who did not cast their vote on the questions as submitted were not against Burlington being included in a Hamilton-Burlington-Wentworth Area. It is respectfully submitted further that the question of Regional Government is much too complex a subject to submit to a vote of the electorate, in that, the electors have no means available to them to qualify themselves to determine not only what is in the best interests of the Municipality but the Region. This view is consistent with what is understood to be the position of the Honourable Minister of Municipal Affairs, in that, the press has reported the Honourable Minister as stating on November 26, 1969

> "It is difficult to put something as complicated as the future of a Municipality on a ballot."

It is respectfully submitted further that if a vote on a question submitted to the electorate or a Petition is to determine the destiny of a Region or Municipality then such should be the determining criteria for all Municipalities in all Regions, that is, the people of all Municipalities should be given the opportunity to vote on the future of their Municipality, even though such is tantamount to

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1. The Guidelines for Regional Government as presented by the Honourable Minister of Municipal Affairs on December 2, 1968- page 2.

allowing, in effect, a vote of the electorate to supercede the criteria[1] of The Ontario Committee on Taxation and the criteria prescribed by the Honourable Minister of Municipal Affairs in "The Guidelines for Regional Government." However, it is respectfully submitted that a vote of the electorate or the prayer of Petitions should not determine a complex question such as the destiny of a Region or a Municipality, particularly, in the Hamilton-Burlington-Wentworth Region where a three man Commission has made recommendations that are not only based on two years of study and hearings but are based upon a complete and thorough application of the criteria prescribed by the Report of the Ontario Committee on Taxation[3] and upon "The Guidelines for Regional Government", as presented to the Legislature on December 2,1968 by the Honourable Minister of Municipal Affairs.[4]

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1. Volume II - Chapter 23
2. Pages 1 to 10
3. Volume II - Chapter 23
4. Pages 1 - 10

Report of the Peel-Halton Review - Burlington

(7) The County of Wentworth and its 10 constituent Municipalities understand that Burlington opposed forming part of a Peel-Halton Regional Government during the Peel-Halton Study in 1965 and 1966.[1] In any event, the two factors that led to the recommendation[2] of the Peel-Halton Review that Burlington should form a part, in effect, of the Peel-Halton Region are as follows (although admitted by that Report to be inconclusive[3]),

(a) that Burlington has a

> "....substantial orientation towards other municipalities to the east....(see Chapter I for Data with respect to traffic movement from home to place of employment)"[4], and

(b) that

> "Burlington has no dependence on Hamilton or any part of Wentworth County for physical services, such as water and sewerage and, in fact, Burlington is in an entirely separate drainage area,"[5]

it is respectfully submitted that the Peel-Halton Review, 1966 based its conclusion that Burlington has a substantial orientation to the east on traffic movement from home to place of employment which is inconsistent with the MTART Study,[6] the Burlington Transportation Study[7] and the Hamilton

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1. The Hamilton-Burlington-Wentworth Local Government Review Page 32.
2. Peel-Halton Review - Page 83.
3. Ibid - page 83.
4. Ibid - page 83.
5. Ibid - page 83.
6. Brief of the County of Wentworth and its 10 Constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - pages 133-141.
7. Ibid - pages 133-141.

and Area Transportation Study,[1] which disclose an orientation of Burlington to the City of Hamilton and Area. It is respectfully submitted further that, in any event, traffic movement from home to place of employment is but one of many factors to be considered and were considered by the Steele Commission.[2] Regard must be had for the overwhelming evidence placed before and referred to, in part, by the Steele Commission in respect of the innumerable other aspects that have been dealt with in this section that conclusively indicate that Burlington is oriented to the west, such as, the Burlington Chamber of Commerce Survey of Firms, the Survey in connection with the Burlington Official Plan, Home and Hospital Relationships, Newspaper Circulation, Telephone Calls or Physical Relationships, Historical Relationship, Social Welfare, Memberships in various Clubs and Organizations and the use of Social and Recreational facilities together with the independent Home to Work Survey conducted by the Steele Commission. It is respectfully submitted further that the traffic factor referred to in the Peel-Halton Review as indicating, in effect, Burlington's orientation to the east does not justify such a recommendation

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1. Brief of the County of Wentworth and its 10 Constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - pages 133-141.

2. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 39-42.

or conclusion not only on the basis of prescribed criteria[1] but on the basis of the overwhelming evidence before and considered by the Steele Commission. It is respectfully submitted further that Burlington acknowledged or admitted its ties or linkages with Hamilton, in that, the Steele Report states:[2]

> "It is significant that while Burlington made some attempt to indicate an orientation to the east, they do not deny their ties to Hamilton. Rather they appear to suggest that such ties are no reason to adjust Municipal Boundaries."

It is agreed that such is the case, in that, Burlington in its Supplementary Brief to the Steele Commission admitted certain ties with the City of Hamilton and stated,[3]

> "As far as interest and characteristics are concerned, it has been pointed out in the submission of the City of Hamilton, the social and cultural relationships of the people of Burlington and Hamilton. The fact that Burlington has been in Halton County has been no bar to this relationship, so leaving Burlington in Peel-Halton would make no difference in the future."

The Commission quite properly rejected this point of view, as expressed in the Burlington Brief,[4] in that, to accept it would be to violate the criteria prescribed by The Ontario Committee on Taxation[5] and the criteria prescribed

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1. The Report of the Ontario Committee on Taxation - Volume II Chapter 23 - The Guidelines for Regional Government as presented by the Honourable Minister of Municipal Affairs on December 2, 1968.

2. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 49.

3. Town of Burlington Supplementary Submission - page 9 and Ibid - page 50.

4. The Report of the Hamilton-Burlington-Wentworth Local Government Review - page 50.

5. The Ontario Committee on Taxation - Volume II - Chapter 23.

by the Honourable Minister of Municipal Affairs.[1] It is respectfully submitted, therefore, that there was not only no evidence before the Peel-Halton Review that should, on the basis of the applicable criteria, an orientation of Burlington to Peel-Halton, but there was no evidence before the Steele Commission to show such orientation but conversely there was evidence before the Steele Commission that conclusively indicated Burlington's including the admissions of Burlington, orientation to the Hamilton-Wentworth Area. In respect of the second factor described in the Peel-Halton Review Report as leading to the recommendation that Burlington be included in the Peel-Halton Region, it is acknowledged that Burlington has developed an independent water supply and sanitary sewerage systems and that, as stated, in effect, by the Peel-Halton Review, there is no dependence on Hamilton in this respect. However, it is similarly true that Burlington has for the same reason no dependence on the Peel-Halton Region for water supply and sanitary sewerage. It is respectfully submitted, therefore, that the fact that Burlington has developed an independent water supply and sanitary sewerage systems does not justify its inclusion in a Region to the east or to the west in that such is but one factor[2] to be considered in establishing a boundary. This is supported by the Steele Commission, in

1. "The Guidelines for Regional Government", as presented by the Honourable Minister of Municipal Affairs on December 2, 1968.

2. Brief of the County of Wentworth and its 10 Constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - pages 144-146.

effect, in that, it is stated[1]

> "The Commission regards watersheds as but one factor of the many aspects to be considered. Watersheds should not determine a boundary which is not supported by other criteria. As evident in the Metropolitan Toronto Area or the Niagara Region clearly more than one watershed may be contained in a Region....",

it is respectfully submitted that the case for Burlington's inclusion in the Peel-Halton Region was not only inconclusive as stated by the Peel-Halton Review[2] butthe recommendation of that Review is, on the basis of the Report of the Steele Commission and the prescribed criteria[3], not justified in that the factors enunciated as supporting the recommendation have no support within the meaning of the applicable criteria or in the Steele Report. However, it should be noted here that the Peel-Halton Review Report not only acknowledged that the case for the inclusion of Burlington in the Peel-Halton Region was inconclusive but that Report was completed and filed in 1966 which was prior to the coming into being of the applicable criteria[4] in the years 1967 and 1968. It should be noted further that Burlington's submissions to the Peel-Halton Review suggested that the position of Burlington could be better ascertained when a similar Review had been undertaken in the Hamilton and County of Wentworth Area.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 27.

2. Peel-Halton Review - page 83.

3. The Ontario Committee on Taxation - Volume II, Chapter 23 and the "Guidelines for Regional Government as prescribed by the Honourable Minister of Municipal Affairs - December 2, 1968.

4. The Ontario Committee on Taxation,1967, Volume II, Chapter 23 "The Guidelines for Regional Government, December 2, 1968.

Summary of Submissions - Burlington

(8) The County of Wentworth and its 10 constituent Municipalities respectfully submit

(a) that the part of the Town of Burlington south of a line[1] shown on Map Number 2 attached hereto, as recommended by the Steele Commission, should form part of a government structure for the Metropolitan Area to include, except for the changes hereinafter requested, the County of Wentworth, the City of Hamilton, and a part of Lincoln County,

(i) because such recommendation of the Steele Commission in respect of Burlington

(A) is not only consistent with the overwhelming evidence before the Steele Commission but is consistent with the prescribed criteria,[2] and

(B) is consistent with the Peel-Halton Review Report in that such Report not only acknowledges that the case for the inclusion of Burlington in the Peel-Halton Region was inconclusive but applied factors in making its recommendations for the inclusion of

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1. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 53.
2. The Ontario Committee on Taxation - Volume II, Chapter 23 and Guidelines for Regional Government

Burlington in a Peel-Halton Region that have little or no meaning under the applicable criteria[1] as discussed in sub-section (7) of this section. It should be stated here that the Peel-Halton Review Report was presented in 1966 which was prior to the coming into being of the applicable criteria in that the Report of the Ontario Committee on Taxation was made in 1967 and The Guidelines for Regional Government were presented to the Legislature of Ontario on December 2, 1968, and

(c) is consistent with the view reported, in the February 12, 1970 issue of the Hamilton Spectator, to have been expressed by Mr. Donald Green, President of the Burlington Chamber of Commerce,

> "You've got to appreciate we're setting beside a very large city - a City that has many cultural contributions for Burlington."
>
> "Mr. Green .....estimated that 40% of people living in Burlington work in Hamilton."
>
> "We would like to think of ourselves as Burlington people but you've got to appreciate Burlington is really a bedroom town."

A photo copy of the Article as it appears

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1. The Report of the Ontario Committee on Taxation, 1967, Volume II, Chapter 23 and The Guidelines for Regional Government as presented by the Honourable Minister of Municipal Affairs on December 2, 1968.

in the said issue of the Hamilton Spectator is attached hereto as Appendix A, and

(ii) because Burlington's inclusion in a Region comprised of Hamilton-Burlington-Wentworth and a part of Lincoln County is essential, as stated by the Steele Commission, to a proper sharing of the potential and responsibilities of such a Region,[1] and

(iii) because there is no compelling reason or evidence of any kind in the "Tentative Proposal for Regional Government in Peel-Halton," as presented by the Honourable Minister of Municipal Affairs on January 22, 1969[2] that justifies Burlington being included in a Peel-Halton Region. It is respectfully submitted that the Honourable Minister similarly acknowledged in his Proposal that the case for the inclusion of Burlington in a Peel-Halton Region is inconclusive when he stated[3] as follows,

> "I have attempted to touch upon some of the complexities that make a decision so difficult in the case of Burlington. We are, of course, eagerly awaiting the findings of The Hamilton-Burlington-Wentworth Local Government Review Commission before making a final proposal. This report is expected during 1969 and in a few months thereafter the position of Burlington is certain to be clearly defined. In this context however, I must stress that we do not eagerly anticipate the day when the Toronto and Hamilton Regions meet in the vicinity of the

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 50.
2. A Tentative Proposal for Regional Government in Peel-Halton - Address by the Honourable W.D'Arcy McKeough, January 22, 1969.
3. Ibid - page 6.

> Credit River or Oakville Creek. We feel instead that the encouragement of local access and participation in the democratic process of government warrants the creation of a strong unit of regional government between Hamilton and Toronto. We will indicate for purposes of discussion how the Town of Burlington would fit into this region,"

and

(iv) because to place Burlington in the Peel-Halton Region on the basis of a vote that does not even represent the majority of the electorate is tantamount to giving the Town of Burlington a veto in the determination of a Region which is contrary to the Peel-Halton Commission Report and violates or is contrary to the Community Acceptability criteria of the Honourable Minister of Municipal Affairs as discussed in sub-section (6) of this section,

it is respectfully submitted that it is not essential that Burlington be included in Peel-Halton in order to establish a strong Regional Government between Hamilton and Toronto because its inclusion would weaken such a unit.[1] It is respectfully submitted further that to include Burlington in the Region of Peel-Halton would be, not only contrary to the studied recommendations of the Steele Commission but contrary to the criteria recommended in the Report of The Ontario Committee on Taxation in Ontario,[2] and to the criteria prescribed

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1. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - pages 152 - 179.
2. Volume II, Chapter 23.

by the Honourable Minister of Municipal Affairs on December 2, 1968[1] which are referred to in the Honourable Minister's Tentative Proposal for Regional Government for Peel-Halton and which are discussed in detail in the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission,[2] and

(b) that the part of the Town of Burlington north of a line[3] shown on Map Number 2, attached hereto, should as recommended by the Steele Commission, be joined with the Town of Milton as part of a restructured local government in Peel-Halton because of its orientation to the Peel-Halton Region,[4] and

(c) that the eastern limit of the Hamilton-Burlington-Wentworth-Grimsby Region as shown on Map Number 2 attached hereto, should not be extended, for the reasons stated by the Steele Commission, to take in that portion of the Town of Oakville west of Bronte Creek.

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1. Guidelines for Regional Government - The Honourable Minister of Municipal Affairs, December 2, 1968.
2. pages 81 - 130.
3. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 54.
4. Ibid - pages 51 - 54.

Wentworth County -
Township of Beverly

3. The County of Wentworth and its 10 constituent Municipalities

(a) acknowledge, as indicated by the Steele Commission,[1] that there is some evidence to support ties between the City of Galt and the North West corner of Beverly as shown on Map Number 3 attached hereto, in particular that area which drains to the Grand River and may have to be serviced, if and when development occurs, by the City of Galt, but

(b) agree with the Steele Commission that, for the reasons it has stated[2] as well as for the following reasons, the boundary of the Township of Beverly should not be amended or altered

(i) because no part of the Township of Beverly is within the servicing limits of the City of Galt, except that area shown on Map Number 3 attached hereto, and in any event, as indicated by the Steele Commission,[3] drainage is only one of the many aspects to be considered in altering or determining municipal boundaries, and

(ii) because the area of the Township of Beverly as shown on Map Number 3 is,[4] as indicated by the Steele Commission, largely rural and has therefore a community of interest[5] with the Township of Beverly which is,

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 56 -57.
2. Ibid - pages 56-57.
3. Ibid - page 27.
4. Ibid - page 56.
5. Ibid - pages 84-85.

and will be under the proposed Borough of North Wentworth, largely rural in character whereas the City of Galt is of an urbanized character, and

(iii) because the extension of the City of Galt to the north and the north east indicate[1] a desire in that Council to expand in such directions as opposed to the County of Wentworth - in particular the area in the Township of Beverly shown on Map Number 3 attached hereto, notwithstanding that the said area is within the servicing limits of the City of Galt. In any event more than one drainage area may be contained in a Region,[2] and

(iv) because since the hearings of the Steele Commission the opening of Highway 403 has altered the time travel contours so that the area shown on Map Number 3 is now within a 45 minute range of Hamilton which is consistent with the time travel contours for the Region, and

(v) because there is local opposition[3] to any altering of the boundaries in the area shown on Map Number 3, and

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1. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - Part I, Section 10 - pages 180 - 199.
2. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 27.
3. Ibid - page 56.

(vi) because any alteration of the boundaries in the area shown on Map Number 3 attached hereto would ignore not only the historic[1] existence since 1850 of the boundaries of the Township of Beverly, but its ties with Wentworth, and

(vii) because an alteration of the boundaries in the area shown on Map Number 3 would ignore the fact that municipal services are provided to the area by the Township of Beverly whereas no municipal services are provided by the City of Galt, and

(viii) because an alteration of the boundaries in the area shown on Map Number 3 attached hereto, would remove two public schools from the Township of Beverly and which schools accommodate approximately 600 students in the Township of Beverly[2], and

(ix) because it would be more advantageous to the area shown on Map Number 3 attached hereto, to be serviced by a Borough whose predominant interest is of a rural nature as opposed to becoming a part of the City of Galt whose interests are essentially of an urban character,

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1. Brief of the County of Wentworth and its 10 constituent Municipalities to the Hamilton-Burlington-Wentworth Local Government Review - page 44.
2. Brief of The Wentworth County Board of Education to the Hamilton-Burlington-Wentworth Local Government Review - page 45.

therefore, it is respectfully submitted that, as recommended by the Steele Commission, the historical boundaries[1] of the Township of Beverly should not be altered so as to exclude any part thereof and in particular that area shown on Map Number 3 attached hereto.

Wentworth County-
Township of Ancaster

4. The County of Wentworth and its 10 constituent Municipalities
   (a) agree with the Steele Commission[2], in effect, that there is little or no indication of the Township of Ancaster's orientation beyond the County of Wentworth, in particular to the City of Brantford, which is consistent with the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission,[3] and
   (b) submit that the boundaries of the Township of Ancaster should not be altered, not only because of the Steele Commission's conclusion[4] that there was no orientation, in effect, of any part of the Township towards the City of Brantford but because there was evidence before the Commission of the orientation of the part of the Township in question towards the County of Wentworth, in that,

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1. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 57.
2. Ibid - page 55.
3. Pages 186 - 199.
4. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 55.

(i) residents of the Township of Ancaster mainly use Hamilton Hospitals - 86.2% - Hamilton and 10.3% - Brantford,[1] and

(ii) the children in the part in question of the Township of Ancaster attend schools in the County of Wentworth and in order to maintain the kindergarten to Grade 13 concept it is necessary that the part of the Township in question be retained in the County of Wentworth[2], and

(iii) historically the boundaries of the Township have been in existence since 1850, and

(iv) municipal services are provided by the Township of Ancaster and not by the City of Brantford,

therefore, it is respectfully submitted that, as recommended by the Commission, the boundaries of the Township of Ancaster should not be altered so as to, in particular, join any part thereof to the City of Brantford.

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1. Brief of the County of Wentworth and its 10 constituent Municipalities - page 199.
2. Brief of the Wentworth County Board of Education to the Hamilton-Burlington-Wentworth Local Government Review - pages 45 - 46.

Town of Caledonia

5. The County of Wentworth and its 10 constituent Municipalities

(a) agree with the recommendations, in effect, of the Steele Commission,[1] that it is likely that there are and will be substantial ties between Hamilton and Caledonia but they cannot be sufficiently documented at this time, and in their absence

> "the Commission feels the existing County boundary should be preserved",[2]

This recommendation is consistent with the Brief of the County of Wentworth[3] and its 10 constituent Municipalities to the Steele Commission, and

(b) respectfully submit, therefore, that the present southerly[4] boundary of the County of Wentworth should be maintained for the Region for the reasons stated by the Steele Commission which, as stated, are consistent with the submissions set forth in the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission.

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1. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 59.
2. Ibid - pages 57 - 59.
3. Brief of the County of Wentworth and its 10 constituent Municipalities to the Hamilton-Burlington-Wentworth Local Government Review - pages 200 - 204.
4. Ibid - Pages 200 - 204.

Town of Grimsby and
Township of North Grimsby

6. (1) The County of Wentworth and its 10 constituent Municipalities agree with the recommendation of the Steele Commission[1] that the Town of Grimsby and the Township of North Grimsby should form part of a restructured local government in a Region comprised of the Hamilton-Burlington-Wentworth Area

(a) because, as indicated by the Steele Commission,

(i) of the interzonal traffic originating in Grimsby and North Grimsby, the overwhelming majority, - that is over 80% is toward the Hamilton-Burlington-Wentworth Area with only 10% toward the Niagara Peninsula, which is consistent with the submissions contained in the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission[2], and

(ii) the Home and Work Relationship[3] disclosed a similar pattern in that of the work force the evidence showed 50%to 60% employed in the Hamilton-Burlington-Wentworth Area with only 13% to 18% being employed in the Niagara Peninsula, which is consistent with the

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1. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 63.
2. Pages 208 - 213.
3. The Report and Recommendations of the Hamilton-Burlington Wentworth Local Government Review - page 61.

submissions contained in the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission[1], except that the said Brief also presented evidence to the effect that 60% of the non farm residents in the Township of North Grimsby work in the Hamilton-Burlington-Wentworth Area while only 20% of the non farm residents from the Township of Clinton work in the said area which leads to the conclusion that the dependence on the Hamilton-Burlington-Wentworth Area decreases in the Municipalities east of the boundary between the Townships of North Grimsby and Clinton,[2] and

(iii) the Hamilton Real Estate Board figures[3] for sales in 1968 in the 3 Grimsbies, including South Grimsby, showed that 2/3rds of the home purchases came from Hamilton and only 20% locally. These figures support, in effect, the Home to Work Relationship, that is,

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1. Pages 218 - 219.
2. Brief of the County of Wentworth and its 10 constituent Municipalities to the Hamilton-Burlington-Wentworth Local Government Review.
3. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 61.

Hamiltonians are tending to settle in the Grimsby Area presumably while retaining their employment in the City of Hamilton,[1] and

(iv) the evidence[2] presented in respect of newspaper circulation disclosed that the Hamilton Spectator is read in 92% of the homes in the Town of Grimsby and the Township of North Grimsby while the St. Catharines Standard is read in only 8% of the homes, which is consistent with the submissions contained in the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission[3], and

(v) the evidence presented by the Greater Grimsby Civic Study Group[4] in respect of the pay check clearance estimates, as prepared by four bank managers in the Grimsby Area, suggests a 6.1 to 10.1 ratio in favour of Hamilton[5], which is supported by the evidence before the Commission in respect of the Home to Work Relationship, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 61.
2. Ibid - page 61.
3. Page 219
4. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review.- page 61.
5. Ibid - page 61.

(vi) the evidence presented in respect of Home and Hospital Relationship,[1] disclosed a majority of 29% of the total days spent in Hospital by patients who were residents of the Town of Grimsby and the Township of North Grimsby were spent, in effect, in hospitals in the Hamilton-Burlington-Wentworth Area while only 7% of the total days were spent in the St. Catharines Hospital, which is consistent with the submissions contained in the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission,[2] and the

(vii) the evidence presented in respect of the riding habits of persons using bus transportation indicated that in 1967 more than twice as many persons travelled from the Grimsby Area to Hamilton than from Beamsville to Hamilton and that twice as many people travelled from Beamsville to St. Catharines as travelled from Beamsville to Hamilton,[3]

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1. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 61 - 62.
2. Brief of the County of Wentworth and its 10 constituent Municipalities to the Hamilton-Burlington-Wentworth Local Government Review - pages 213 - 214.
3. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 62.

(A) which is consistent with and supported by the submissions contained on the road and traffic patterns as set forth in the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission[1], and

(B) which supports the conclusion that the Township of North Grimsby and the Town of Grimsby are oriented to the Hamilton-Burlington-Wentworth Area and that the Municipalities east of the Township of North Grimsby and the Town of Grimsby are oriented to St. Catharines or the Niagara Region, and

(viii) the physical services[2] between the Town of Grimsby and the Township of North Grimsby and the Hamilton-Burlington-Wentworth Area are interconnected, in that,

(A) the Town of Grimsby provides water to the eastern part of the Township of Saltfleet and the urban portion of the Township of North Grimsby, and

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1. Pages 208 - 213
2. The Report and Recommendations of the Hamilton-Burlington Wentworth Local Government Review - page 62.

(B) a very substantial Ontario Water Resources Commission project for the provision of sewerage facilities will further link the Town of Grimsby and the Township of North Grimsby with the Hamilton-Burlington-Wentworth Area,

which is consistent with the submissions contained in the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission,[1]

(b) <u>because the Home and Shopping Relationships</u>, as indicated in the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission,[2]

(i) which were based on surveys conducted by Dr. L.G. Reeds of the Department of Geography, McMaster University and a 1968 survey in connection with the Grimsby Beach Urban Renewal scheme, and

(ii) which are not dealt with in the Report of the Steele Commission,

further emphasize the interdependence on the Township of North Grinsby with the Hamilton-Burlington-Wentworth Area in that the surveys disclosed that 25% of the residents shopped in Hamilton - whereas only 2% shopped in St. Catharines, and

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1. Pages 220 - 226
2. Pages 215 - 218

(c) because the interrelationships established by H. J. Peart[1] in her study of the "Umland of Hamilton" indicate economic interdependencies between the Township of North Grimsby, the Town of Grimsby and the Hamilton-Burlington-Wentworth Area and which are dealt with in part by the Steele Commission in its Report,

therefore, because of these linkages or interdependencies and the need, for co-ordinated planning and provision of services, the Township of North Grimsby and the Town of Grimsby should be included in a Region comprised of Hamilton-Burlington-Wentworth.

The Report of the Commission on the Niagara Region Local Government Review (Mayo Report)

(2) The County of Wentworth and its 10 constituent Municipalities submit that the Report of the Commission on the Niagara Regional Local Government Review, 1966 (Mr. H.B. Mayo and Mr. C. Frank Moore)

(a) noted, in effect, not only the strong influence of the City of Hamilton but that the Grimsby area is oriented to the Hamilton-Burlington-Wentworth Area, in that it is stated,

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1. Helen J. Peart - "The Umland of Hamilton, Ontario, B.A. Thesis, McMaster University and Figure 26 in Volume III of the Brief of the County of Wentworth and its 10 constituent Municipalities to the Hamilton-Burlington-Wentworth Local Government Review.

> "On the west, the boundary is perhaps not so obvious and something of a case can be made for redrawing the boundary line, since the Grimsby area is to some extent within the orbit of the City of Hamilton"[1],

It is respectfully suggested that the Grimsby Area in the context must be interpreted as including the Township of South Grimsby and Caistor, and

(b) recommended, even though it acknowledged the Grimsby area as being within the orbit of the City of Hamilton, the inclusion of the Grimsby area in the Niagara Region on the grounds that all government boundaries are to some extent arbitrary for it is stated by the Mayo Report,

> "....all government boundaries are to some extent arbitrary, and there would be a minimum dislocation at least for some years ahead, if the present boundary were retained,"[2]

thus, it is respectfully suggested that the Mayo Commission not only recognized the linkages and interdependencies of the Grimsby Area including Caistor with the Hamilton-Burlington-Wentworth Area but expressly acknowledged that it was arbitrarily including the said Area within the Niagara Region. The Mayo Commission's decision to arbitrarily include the area in the Niagara Region can be reconciled and excused in that there

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1. Chapter 12 - page 59.
2. The Report of the Commission on the Niagara Region Local Government Review - Chapter 12 - page 59.

was little or no evidence before the Commissions in respect of the Grimsby Area and further the Commissions Studies, Hearings and Reports were conducted and prepared during the years 1964 and 1966 which was prior to the release of the Report of The Ontario Committee on Taxation[1] in 1967, which recommended a criteria to be applied in the reorganization of governmental structures in Ontario, and which criteria were approved, in effect, by The Guidelines for Regional Government[2] as presented to the Legislature on December 2, 1968 by the Honourable Minister of Municipal Affairs. It is respectfully submitted further, that the Mayo Commission's recommendation in respect of the westerly boundary of the Niagara Region not only violates the referred to criteria but is inconsistent with one of the fundamental principles underlying the recommendation of The Report of the Ontario Committee on Taxation for the reform of local government structures, that is in particular, the Report contemplates, where necessary in the light of other criteria, the partitioning of Counties which precludes, in effect, the retention of county boundaries that would take advantage of historic ties. In support of this contention the Report states as follows,

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1. Volume II - Chapter 23.
2. The Report of the Ontario Committee on Taxation, Volume II, Chapter 23, page 519.

> "To begin with, the designation of metropolitan regions has perforce meant the partitioning of certain counties and has precluded a delineation of county region boundaries that would take full advantage of the historical ties that attach to the traditional counties. Further, in order to fulfil other requirements for well-balanced and closely-matched regions, it has been essential to cut across a few county lines. In fact, some need for adjustment in county boundaries is surely not surprising inasmuch as the present counties can claim continuous existence for more than one hundred years."

thus, it is respectfully submitted that the recommendation of the Mayo Commission (which is acknowledged by the Mayo Commission's Report was based on an arbitrary decision) preserving the westerly boundary of Lincoln County by including the Grimsby Area in the Niagara Region should be superceded by the recommendation of the Steele Commission which conclusively establishes on the basis of the criteria recommended by The Ontario Committee on Taxation[1] and on the basis of the Guidelines for Regional Government[2] that the Grimsby Area should form a part of a restructured local government in the Hamilton-Burlington-Wentworth Area.

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1. The Report of the Ontario Committee on Taxation - Volume II, Chapter 23.
2. Guidelines for the Design of Regional Governments, presented to the Legislature on December 2, 1968 by The Honourable Minister of Municipal Affairs.

Attitude of Town of Grimsby and Township of North Grimsby and the Steele Commission

(3) The County of Wentworth and its 10 constituent Municipalities

(a) respectfully point out that the described linkages and interrlationships of the Town of Grimsby and the Township of North Grimsby to the Hamilton-Burlington-Wentworth Area were recognized by the Town and the Township, in that,

(i) notwithstanding the Mayo Report on the Niagara Region, a joint meeting of the Councils of the Town of Grimsby and the Township of North Grimsby was held on March 12, 1968, and as a result, a letter[1] to the Steele Commission indicated a preference that both Municipalities

> "be placed in the Hamilton-Wentworth scope of local government if and when regional government became a reality,"

and

(ii) nothwithstanding the Mayo Report on the Niagara Region and the Proposal of the Honourable Minister of Municipal Affairs entitled "The Regional Municipality of Lincoln and Welland" presented on January 23, 1969,

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1. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 60 and appendix "A".

(A) representative of the Greater Grimsby Civic Study Group appeared before the Steele Commission and presented evidence[1] of linkages between the Grimsby Area and the Hamilton-Burlington-Wentworth Area which thus indicated an orientation to the Hamilton-Burlington-Wentworth area, and

(B) a resolution of the Grimsby and District Junior Chamber of Commerce placed before the Steele Commission stated that 90% of their members work in Hamilton, listen to Hamilton radio and read the Hamilton Spectator and that 90% of the shopping done outside of Grimsby is done in Hamilton, and

(C) the Reeve of the Township of North Grimsby and the Mayor of the Town of Grimsby, at that time, appeared before the Steele Commission and it is understood that they indicated, in effect, that the Township of North Grimsby and the Town of Grimsby are orientated to the Hamilton-Burlington-Wentworth Area, and

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1. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 61.

(b) respectfully point out that the inclusion of the Town of Grimsby and the Township of North Grimsby in a Region comprised of Hamilton-Burlington-Wentworth was further supported before the Steele Commission by the evidence of the following persons who appeared at the request of the County of Wentworth and its 10 constituent Municipalities in order to assist the Steele Commission,

(i) the Director of the Hamilton-Wentworth area Palnning Board, and

(ii) Dr. Andrew Burghardt of the Department of Geography, McMaster University, and

(iii) Dr. Gail Cook, of the Department of Economics, Toronto University, and

(iv) Professor Peter Silcox of the Department of Political Science, Toronto University, and

(v) Professor John Wayne of the Department of Sociology, Toronto University.

The Proposal for the Regional Municipality of Lincoln and Welland

(4) The County of Wentworth and its 10 constituent Municipalities

(a) respectfully point out that, as previously discussed in this section, the Mayo Report[1] in respect of the Niagara Region

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1. The Report of the Commission on the Niagara Region Local Government Review - Chapter 12, page 59.

(i) acknowledged that a case could be made for redrawing the boundary line since the Grimsby Area is to some extent within the orbit of the City of Hamilton,[1] and

(ii) acknowledged that it was making, in effect, an arbitrary decision in recommending[2] the retention of the Westerly boundary of Lincoln which included the Grimsby area in the Niagara Region, but which decision can be reconciled because it was perhaps the only alternative then available to the Mayo Commission because its Report was filed in 1966 prior to the appointment of the Hamilton-Burlington-Wentworth Local Government Review Commission in 1967 and prior to the availability of the applicable criteria, which as previously indicated became known and available in 1967 and in 1968[3], and

(b) respectfully submit that the proposal for the Regional Municipality of Lincoln and Welland, as presented by the Honourable Minister of Municipal Affairs on January 23, 1969,

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1. Report of the Commission on the Niagara Region Local Government Review - Chaper 12, page 59.
2. Ibid - Chapter 12, page 59.
3. The Report of The Ontario Committee on Taxation - Volume II Chapter 23 and The Guidelines for Regional Governments, as presented by the Honourable Minister of Municipal Affairs on December 2, 1968.

(i) acknowledged, in effect, the statement of the Mayo Commission that a case could be made for redrawing the western boundary line of the Niagara Region because the Grimsby Area is within the orbit of the City of Hamilton, in that the Proposal stated[1], in part, as follows,

> "The question has been raised regarding the eastern or western orientation of this municipality. For the present time the municipality is included in the Regional Municipality of Lincoln and Welland. However, a final decision on whether the municipality should be part of the Hamilton-Wentworth Regional Municipality or stay with Lincoln and Welland should await a final policy decision after the report on regional government in the Hamilton-Wentworth area is brought down."

- and

(ii) contains no factors or reasons within the meaning of the applicable criteria[2] that justify the inclusion of the Grimsby Area in the Niagara Region,

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1. Address by the Honourable Minister of Municipal Affairs on January 23, 1969 entitled "The Regional Municipality of Lincoln and Welland", page 12.
2. The Report of The Ontario Committee on Taxation - Volume II, Chapter 23, The Guidelines for Regional Government, December 2, 1968.

therefore, the Grimsby Area, as recommended by the Steele Commission should be included in a Region comprised of Hamilton-Burlington-Wentworth not only because such inclusion is consistent with the prescribed criteria[1] but because there is no evidence supporting its inclusion in the Niagara Region.

Townships of South Grimsby and Caistor Disagreement with the Recommendation of the Steele Commission

7. (1) The County of Wentworth and its 10 constituent Municipalities

(a) respectfully disagree with the recommendation[2] of the Steele Commission that the Township of South Grimsby and the Township of Caistor should be not placed in a Region comprised of Hamilton-Burlington-Wentworth - the Township of North Grimsby and the Town of Grimsby, and

(b) accordingly recommend that the Region, as recommended by the Steele Commission and shown on Map Number 2 should be enlarged to include the Townships of South Grimsby and Caistor, as shown on Map Number 4 attached hereto.

(2) The County of Wentworth and its 10 constituent Municipalities

(a) disagree with the recommendation of the Steele Commission that the Townships of South Grimsby and Caistor should not be included in a Region comprised of Hamilton-Burlington-Wentworth-the Township of North Grimsby and the Town of Grimsby

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1. The Report of The Ontario Committee on Taxation - Volume II, Chapter 23, The Guidelines for Regional Government, December 2, 1968.
2. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 65.

(i) because the Commission based its recommendation on the following grounds, that is,

(A) there was "limited positive evidence available"[1], and

(B) on the fact "that both the Township of Caistor and the Township of South Grimsby drain into the Niagara Peninsula Conservation Authority and would, therefore, not be served from the review area",

which reasons or grounds are not supported by the evidence before the Commission, nor by the statements in the Steele Report as hereinafter discussed in this sub-section, and

(ii) because, notwithstanding the Steele Commission's statement as to the lack of "positive evidence" before it, the following evidence was placed before it in respect of the Townships of South Grimsby and Caistor disclosing that their linkages and interrelationships were with the Hamilton-Burlington-Wentworth Area and not with the Niagara Region,

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1. The Report and Recommendation of th Hamilton-Burlington-Wentworth Local Government Review - page 64.

(A) there was evidence before the Steele Commission that 51% of all trips to and from South Grimsby had either their origin or destination in the Hamilton-Burlington-Wentworth area with 35% to Lincoln and Welland Counties and which evidence is acknowledged by the Commission in its Report,[1] and

(B) there was evidence before the Steele Commission that the Ontario Hospital Services Commission revealed that in 1968 - 76% of the residents of South Grimsby not using the Grimsby Hospital used a hospital in Hamilton while 10% used a hospital in St. Catharines, which evidence is acknowledged by the Commission in its Report[2], and

(C) there was evidence before the Steele Commission from the Hamilton Real Estate Board which disclosed that of

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1. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 63.
2. Ibid - page 63.

(I) 28 houses purchased in 1968 in the Township of Caistor 80% of the new owners come from Hamilton, which evidence is acknowledged by the Commission in its Report[1], and

(II) the houses purchased in 1968 in the Township of South Grimsby 2/3rds of the purchasers came from Hamilton, which evidence is acknowledged by the Commission in its Report[2],

(D) there was evidence placed before the Commission by Mr. Gordon Acton, a long time resident and store keeper from Caistor Centre in the Township of Caistor, which is not referred to by the Commission in its Report but, which disclosed that

(I) a Petition had been filed with the Council of the Township of Caistor requesting, in effect, that it take no action in respect of the Niagara Region until the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission was available for consideration, and

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1. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page 63.
2. Ibid - page 61.

(II) a survey at the Post Office which is located in Mr. Acton's Store and managed by Mr. Acton established that of 244 Post Office box holders in the Township - 115 are employed in the Hamilton-Wentworth Area, 5 in the St. Catharines area and 36 employed locally, and

(III) a personal survey of the eligible voters in the Township of Caistor established that there are a total of 475 eligible voters - of that number 203 (43%) worked in Hamilton-Wentworth, 17 worked in St. Catharines (3½%), 88 worked locally (19%) and that 102 (21%) were active Farmers in the Township and 65 (13½%) retired farmers in the Township, and

(IV) that the Township of Caistor is included in the Hamilton and Area Bell Telephone Company directory, and

(V) that of 49 building permits issued in 1967 and 1968 by the Township of Caistor - 48 were issued to residents of Hamilton-Wentworth, and 1 to a resident of St. Catharines, and

(VI) that he as well as other residents in the Township of Caistor shop and transact their business in Hamilton and Area and that they have no contact with the St. Catharines or Niagara area in this respect and that, in fact, he believed the only tie to the Lincoln - Welland area to be historical, and

(E) Mr. Donald Switzer, the Deputy Reeve of South Grimsby, appeared before the Steele Commission and

(I) stated that a petition had been filed with his Council requesting that no action be taken by that Council until the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission was available, and

(II) stated that his Council had filed no Brief with the Mayo Commission, and

(III) requested the Steele Commission to include the Township of Caistor in its study and Report.

which evidence indicated not only the strong linkages and interrelationships of the Townships of Caistor and South Grimsby with the Hamilton-Burlington-Wentworth-Grimsby Area but indicates little or no linkage or relationship with the Niagara Region. Thus it is respectfully submitted that on the basis of the above described ties alone, some of which are as indicated, referred to and acknowledged by the Commission[1] in its Report but much of which appears to have been overlooked in that it is not referred to in the Commission's Report, there was not only positive evidence before the Commission of the ties of the Townships of South Grimsby and Caistor to the West but no evidence of ties to the East, and

(iii) because further, notwithstanding the Steele Commission's statement as to the "lack of positive evidence before it"[2] to support, in effect, the inclusion of the Townships of

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1. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - pages 63-64
2. Ibid - page 64.

South Grimsby and Caistor in a Region comprised of Hamilton-Burlington-Wentworth-the Town of Grimsby and the Township of North Grimsby, the Director of the Hamilton-Wentworth Planning Area Board in his evidence to the Steele Commission stated that the recommendations in the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission was based not only on the factors[1] described in that Brief but on the intention that the inclusion of the Town of Grimsby and the Township of North Grimsby would provide a rural hinterland backing up the urban lake oriented development, and

(iv) because the fact that the Townships of South Grimsby and Caistor are in the Niagara drainage area, as indicated by the Steele Commission[2] does not justify the inclusion of such Townships in the Niagara Region in that the drainage area is but one of the many aspects to be considered in establishing a boundary and should not determine a boundary which is not supported by other critieria. This principle was accepted and applied by the Steele Commission in its Report,[3] and

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1. Brief of the County of Wentworth and its 10 constituent Municipalities to the Hamilton-Burlington-Wentworth Local Government Review - Part I, pages 1-79, 205-226.
2. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 64.
3. Ibid - page 27.

(v) the Steele Commission stated that no official communication was received from either the Township of South Grimsby or the Township of Caistor[1] indicating a desire to join together in a government structure embracing the Hamilton-Burlington-Wentworth Grimsby area. It is respectfully submitted that the Commission in making this statement has without a doubt overlooked

(A) the fact that on April 14, 1969 at the hearing by the Steele Commission of the case of the County of Wentworth and its 10 constituent Municipalities there was filed with the Steele Commission a certified copy of a resolution passed by the Council of the Township of Caistor on April 11, 1969 requesting the Steele Commission to include the Township of Caistor in its review and report so as to determine whether the said Township should be in the Niagara Region or in a Region with Hamilton-Burlington-Wentworth, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 64-65

(B) the fact that a petition was filed on behalf of over 100 residents of South Grimsby to the Council of South Grimsby requesting, in effect, the Council to take no action in respect of the Niagara Region and that the Deputy Reeve of the Township of South Grimsby appeared before the Steele Commission, and

(I) requested the Commission to include the Township in its study and report as to whether it should be in a Region with Hamilton-Burlington-Wentworth, and

(II) advised that no Brief had been filed by his Council with the Mayo Commission.

therefore, it is respectfully submitted that there were before the Steele Commission official communications from the Townships of South Grimsby and Caistor which can be interpreted as indicating a desire to be a part of a Region with Hamilton-Burlington-Wentworth and conversely it must be emphasized that there was no communication from these Townships to the Steele Commission or to the Mayo Commission that they did not wish to be a part of a Region with Hamilton-Burlington-Wentworth or that they wished to be a part of the Niagara Region, and

(b) respectfully submit, therefore, that the Hamilton-Burlington-Wentworth-Grimsby Region as recommended by the Commission and shown on Map Number 2 attached hereto, should be enlarged to include the Townships of Grimsby and Caistor, as shown on Map Number 4 attached hereto, because

(i) the Steele Commission's recommendation in respect of these Townships is not supported by the evidence before it as discussed in this section, and

(ii) it is believed that the Steele Commission in making its recommendation in respect of these Townships overlooked much of the evidence before it, and

(iii) the inclusion of these Townships in the Niagara Region

(A) would ignore the characteristics of the Hamilton-Burlington-Wentworth-Grimsby Region which were described[1] as a lake-oriented urban band backed up by a substantial hinterland which is rural in character. This description of the characteristics of the Region was agreed

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1. The Director of the Hamilton-Wentworth Planning Area Board Presentation to the Hamilton-Burlington-Wentworth Local Government Review - April 15, 1969.

with by the Steele Commission in that it stated in its Report,[1]

> "....a concentrated urban and sub-urban core surrounded by an extensive rural hinterland,"

and

(B) would ignore the linkages and interrelationships with a Hamilton-Burlington-Wentworth-Grimsby Region as described in this section, and as described in the Umland of Hamilton[2] which discloses economic independencies between these Townships and the said Region, and

(C) would ignore the Generalized Land Use Patterns and Development trends as described in the Brief of the County of Wentworth and its 10 constituent Municipalities[3], to the Steele Commission, and

(D) would ignore the criteria recommended in the Report of the Ontario Committee on Taxation[4] and the criteria prescribed by the Honourable Minister of Municipal Affairs[5] and the

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 78.
2. Helen J. Peart, "The Umland of Hamilton", B.A. Thesis, McMaster University and Figure 26 of Volume III of the Brief of The County of Wentworth and its 10 constituent Municipalities.
3. Part 1, pages 25-65, and pages 205-227.
4. Report of the Ontario Committee on Taxation - Volume II, Chapter 23. The Guidelines for Regional Government as presented to the Legislature by the Honourable Minister of Municipal Affairs on December 2, 1968.
5. Part 1 - section 6 - pages 81-131.

application of that criteria as set forth in the Brief of the County of Wentworth and its 10 constituent Municipalities,[1] and

(E) would, in ignoring the criteria described in clause (D) of this sub-paragraph, result in an area or region emerging that was not brought about by a "blending and balancing of all criteria" as contemplated by the Steele Commission.[2]

Affect on Niagara Regional Government if West Lincoln Area Included in Hamilton-Burlington-Wentworth Region

8. The County of Wentworth and its 10 constituent Municipalities respectfully submit that if the West Lincoln Area, which comprises the Town of Grimsby, the Townships of North and South Grimsby and the Township of Caistor, is included in a Region with Hamilton-Burlington-Wentworth

(a) the affect[3] on the Regional Government of Niagara would be insignificant in that

(i) the West Lincoln area represents

(A) 6% of the population of the Niagara Region, and

(B) 5% of the equalized assessment of the Niagara Region, and

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1. Part I - section 6 - pages 81-131.
2. Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 26.
3. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - pages 228-233.

(ii) the per capita assessment of $6,251 in West Lincoln area is lower than the per capita assessment of $7,178 in the Niagara Region, and

(iii) the proportion of commercial-industrial assessment, that is 18.6% in the West Lincoln area is lower than in Niagara Region where it is 38.8%, but

(b) certain local structures would be affected in the Niagara Region in that the loss of the West Lincoln area would eliminate the Town of Grimsby from the Niagara Region, and would eliminate a part of the Township of West Lincoln leaving only what was the Township of Gainsborough with the result that the Township of West Lincoln would not be viable within the meaning of the criteria prescribed by the Honourable Minister of Municipal Affairs because the Townships of South Grimsby and Caistor represent 61.5% of the population and 66.1% of the equalized assessment of the Township of West Lincoln.[1] It is recommended, therefore, that amalgamation of the remainder of the Township of West Lincoln (Township of Gainsborough) with the Township of Wainfleet would produce a most advantageous union because

(i) it would produce a Township with a population of 7900 persons which would more closely meet the minimum population of 8000 prescribed in the criteria[2] of the

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1. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - pages 228-233.
2. The Guidelines for Regional Government, as presented to the Legislature on December 2, 1968 by the Honourable Minister of Municipal Affairs.

Honourable Minister of Municipal Affairs (present Township of Wainfleet has a population of only 5,044 which is below the referred to criteria[1]), and

(ii) it would increase the financial base of the Township of Wainfleet by increasing the taxable assessment by $15,290. or 47%[2], and

(iii) it would combine two predominently rural municipalities, which have a community of interest and which have not been subject to urban pressures,[3]

it is, therefore, respectfully submitted that the West Lincoln Area should be detached from the Niagara Region and attached to the Hamilton-Burlington-Wentworth Region so that the boundaries of that Region will embrace an area, as shown on Map Number 4 attached hereto, that not only accurately reflects present socio-economic ties but provides the most appropriate jurisdiction for the future. It is respectfully submitted further that if the West Lincoln Area is detached from the Niagara Region the viability of the Niagara Region will be improved and the Township of Wainfleet will become a viable local government unit within the meaning of the criteria prescribed by the Honourable Minister of Municipal Affairs.[4]

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1. Brief of the County of Wentworth and its 10 constituent Municipalities to the Hamilton-Burlington-Wentworth Local Government Review - pages 228-232.
2. Ibid. - 230-233.
3. Ibid. - 230-233.
4. The Guidelines for Regional Government - December 2, 1968.

Name of the Region

9. The County of Wentworth and its 10 constituent Municipalities recommend that the name of the Region, as shown on Map Number 4 attached hereto, be The Municipality of Metropolitan Hamilton-Wentworth instead of The Municipality of Metropolitan Hamilton as recommended by the Steele Commission[1] because it is believed

(a) that both Hamilton and Wentworth are names that have great historical[2] significance in the Region, and

(b) that since there would be a Local Unit with the name of Hamilton the combined name of Hamilton-Wentworth would distinguish the Metropolitan Government from the Local Unit and thereby remove confusion from the public and administrative aspects and promote greater understanding and efficiency.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 65.
2. Brief of the County of Wentworth to The Hamilton-Burlington-Wentworth Local Government Review - pages 37-45.

(Pt.I, C.II Cont'd)

Submissions-The Municipality of Metropolitan Hamilton-Wentworth

10. The County of Wentworth and its 10 constituent Municipalities respectfully submit, therefore, that the Region of the Municipality of Metropolitan Hamilton-Wentworth,

(a) should be comprised of the Town of Burlington, the City of Hamilton, the County of Wentworth, the Town of Grimsby and the Township of North Grimsby, as recommended by the Steele Commission, together with the Township of South Grimsby and the Township of Caistor for the reasons set forth in Section 7 and 8 of this Chapter and which region is shown on Map Number 4 attached hereto, and

(b) is consistent with and is supported by the five criteria recommended by The Ontario Committee on Taxation,[1] 1967 and the three additional criteria[2] prescribed by the Honourable Minister of Municipal Affairs on December 2, 1968. It has been established, on the basis of the evidence before the Steele Commission and the Report of that Commission, that the said region

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1. Volume II - Chapter 23.
2. The Guidelines for Regional Government.

(Pt.I, C.II Cont'd)

(iv) fulfills[1] the "Functional Criteria" because the region is so constituted that it has the capacity to perform those functions that confer region-wide benefits with the greatest possible efficiency with efficiency being understood to mean economies of scale, specialization and the application of modern technology, and

(v) fulfills[2] the "Cooperation Criterion" because the region is so delineated that, if necessary, the cooperative discharge of certain functions can readily become an integral part of their overall responsibility, and

(vi) fulfills the three additional criteria[3] prescribed by the Honourable Minister of Municipal Affairs on December 2, 1968, that is,

(A) "Community Participation" and where possible "Community Acceptability" but, as stated[4] by the Honourable Minister of Municipal Affairs "Community Acceptability"

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review, Chapter 1, 2 and 7, and The Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - Part I, Section 6, pages 121-123.
2. The Report of The Ontario Committee on Taxation, Volume II, Chapter 23, and The Guidelines for Regional Government, December 2, 1968.
3. The Guidelines for Regional Government and the Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review, pages 125-128.
4. The Guidelines for Regional Government, page 2.

(Pt.I, C.II Cont'd)

(i) fulfills[1] the "Community Criterion" because it does possess to a reasonable degree a combination of historical, geographical, economic and sociological characteristics such that a sense of community does exist and shows promise of further development subsequent to the creation of the region, and

(ii) fulfills[3] the "Balance Criterion" because the region embraces within its boundaries diverse interests, and

(iii) fulfills[4] the "Financial Criterion" because the region does possess an adequate tax base such that it does have the capacity to achieve substantial service equalization through its own tax resources, thereby reducing and simplifying the provincial task of evening out local fiscal disparities, and

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1. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - pages 81-112.
2. The Report of The Ontario Committee on Taxation - Volume II, Chapter 23, page 515.
3. Ibid - Volume II, Chapter 23, and The Guidelines for Regional Government, December 2, 1968 and the Brief of The County of Wentworth to The Hamilton-Burlington-Wentworth Local Government Review - Part 1, Section 6, pages 112-114.
4. Ibid - pages 114-121.

(Pt.I, C.II Cont'd)

does not mean that any municipality will have a veto over regional government proposals in its area, and

(B) the boundaries are usable by other Institutions in the Region,[1] and

(C) the lower tier units of government within the Region are designed so that they comply with the criteria,[2] and

(vii) fulfills[3] the "size characteristic"[4] because it comprises a population of 466,120 persons

(A) which exceeds the prescribed minimum population[5] (150,000 - 200,000), and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review, Chapters V and VI, and the Brief of the County of Wentworth to The Hamilton-Burlington-Wentworth Local Government Review - Part I, Section 6, pages 127-128.
2. The Guidelines for Regional Government, page 3, and the Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - Part II, Section 2, pages 5 to 26 and The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review, Chapter III, and IV.
3. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - Part I, Section 6, pages 128-129.
4. The Guidelines for Regional Government, December 2, 1968, page 3.
5. Ibid - page 3.

(Pt.I, C.II Cont'd)

(B) which in relation to the area of the region (650 square miles) indicates that "access" by the people would be well balanced with service by the government of the region and which is consistent with the philosophy of a region as expressed by The Ontario Committee on Taxation[1] where it is stated,

> "We believe that a viable scheme of regional government can only be devised through conscientious recognition of the two most basis objectives of local government - access and service."

thus it is submitted that the region, comprised in The Municipality of Metropolitan Hamilton-Wentworth, as shown on Map Number 4 attached hereto, would constitute a viable scheme of regional government within the meaning of The Report of The Ontario Committee on Taxation[2] and The Guidelines for Regional Government,[3] as prescribed by the Honourable Minister of Municipal Affairs on December 2, 1968, and

(viii) fulfills[4] the "shape characteristics"[5] because it is comprised of a lake oriented urban band or core backed up by a rural hinterland

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1. Volume II, Chapter 23, page 509.
2. Volume II, Chapter 23, page 509.
3. page 3.
4. Brief of the County of Wentworth and its 10 constituent Municipalities Part I, Sections 2, 3, 4 and 6.
5. The Guidelines for Regional Government, December 2, 1968.

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which is consistent with the "shape characteristic" described as follows by the Honourable Minister of Municipal Affairs[1]

> "The shape of a Regional Government will depend ultimately on the nature of the area we define as appropriate for Regional Government purposes.
>
> The definition of the appropriate regional complex entails some significant decisions. Most important, should we, as implied in the Smith Report, sharply distinguish between rural and urban areas or should we try to combine rural and urban within one region?
>
> The Government proposes that Regional Government must be viewed in terms of the urban-centered region. By this I mean that the region will cover the major urban centres and the surrounding areas which together share social, economic and physical services.
>
> We accept this definition of the Region. The old distinction between urban and rural interests is breaking down -- rural and urban attitudes are moving closer together all the time. In earlier times when transportation was primitive and economic activity was on a small scale, we could think of Ontario as a series of small self-contained communities divided into two identifiable societies, -- city and country. Each of these societies had its own values and aims.
>
> Now, however, we are one society where some live in big communities and others live in towns, villages or rural areas. But our aims -- the education we seek for our children and the services we expect from our Governments -- in other words, -- the quality of life we all strive for -- is not so different regardless of the type of community we live in.

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1. The Guidelines for Regional Government, December 2, 1968, page 4.

(Pt.I, C.II Cont'd)

> Another reason for accepting the urbna-centered region is a trend which I have already mentioned. There is a great common sharing of services between rural and urban Ontario. I refer to a sharing of services not only at the municipal level, but also hospitals, schools. commercial services, employment and a variety of other activities.
>
> Because of this emerging community of interests, the shape our Regional Governments will take covers the urban centre and its rural hinterland, both of which are, in fact, mutually interdependent."

it is respectfully submitted that The Municipality of Metropolitan Hamilton-Wentworth, as shown on Map Number 4 attached hereto, has been viewed[1] in terms of the urban centered region covering not only the major urban and suburban centres in the surrounding areas which together share social, economic and physical services, in that, it has been established that the urban centre and its rural hinterland are mutually interdependent. It is respectfully submitted, therefore, that the outer boundaries for The Municipality of Metropolitan Hamilton-Wentworth, as shown on Map Number 4 attached hereto, establish a region that provides the most appropriate governing jurisdiction

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - Chapters I, II, and VII, and the Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - Part I, pages 1 - 273.

(Pt.I, C.II Cont'd)

within the meaning of the applicable criteria,[1] and

(c) is consistent with and supported by not only the Steele Report but by

(i) the Report of the Peel-Halton Local Government Review (Plunkett Report), and

(ii) the Report of the Commission on the Niagara Region Local Government Review, and

thus, the Studies and Reports of three Commissions support, in effect, the proposed Region of the Municipality of Metropolitan Hamilton-Wentworth, and

(d) is inconsistent with

(i) "A Tentative Proposal for Regional Government in Peel-Halton," as presented by the Honourable Minister of Municipal Affairs on January 22, 1969, and

(ii) "The Regional Municipality of Lincoln-Welland," as presented by the Honourable Minister of Municipal Affairs on January 23, 1969, and with the Act entitled "An Act to Establish The Regional Municipality of Niagara" as enacted at the 1969 session of the Legislature, but

the Honourable Minister of Municipal Affairs in his

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1. The Report of The Ontario Committee on Taxation - Volume II, Chapter 23, and The Guidelines for Regional Government as presented by the Honourable Minister of Municipal Affairs on December 2, 1968 and the Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - Part I, pages 1-273.

(Pt.I, C.II Cont'd)

Proposals referred to in sub-paragraphs (i) and (ii) of this paragraph offered no reasons on the basis of the applicable criteria for the inclusion of Burlington in the Peel-Halton Region or the Grimsby Area in the Niagara Region, but expressly indicated in such Proposals, his uncertainty as to whether Burlington should be with a Peel-Halton Region or with a Hamilton-Wentworth Region and uncertainty as to whether the Grimsby Area should be with the Niagara Region or with a Hamilton-Wentworth Region and indicated that a final decision would be made in each case when the Steele Report was made. Therefore, it is respectfully submitted that the Steele Report in recommending that Burlington form a part of the Hamilton-Wentworth Region and that the Grimsby Area form a part of the Niagara Region should resolve the uncertainty expressed in the referred to Proposals of the Honourable Minister of Municpal Affairs.

CHAPTER III

THE FORM OF GOVERNMENT - REPRESENTATIONS

A One-Tier or a Two-Tier Structure

1. The County of Wentworth and its 10 constituent Municipalities

   (a) agree with the Steele Commission that the Metropolitan Area should be governed by a two-tier system of government, and

   (b) respectfully submit that a two-tier system of government is the only system of government for the Metropolitan Area that is acceptable to the people of the County of Wentworth and its 10 constituent Municipalities.

Why a Two-Tier System of Government

2. The County of Wentworth and its 10 constituent Municipalities respectfully submit,

   (a) that, although the Metropolitan Area is a highly integrated and interdependent area there are distinctions and differences, in that, the Metropolitan Area is by nature a concentrated urban and suburban core with urban oriented interests and which is surrounded by an extensive rural hinterland with rural oriented interests

(i) which provides a distinct contrast in the area between the urban and suburban core and the predominently rural municipalities[1] and some distinctions can be drawn between even the urban centres of Hamilton and Burlington[2], and

(ii) which has, as a result of such contrast, a varied occupational structure, a range of income levels and associated social and cultural differences and diversifications,

all of which differences and diversifications contribute to the strength and vitality of the Metropolitan Area and, if preserved, will serve, as in the past, to solidify popular participation in this highly interdependent area of very specialized communities of great historical background and traditions,[3] and

(b) that the differences, diversifications, histories and traditions referred to in paragraph (a) of this section and which have been developed over the past 100 years under a two-tier system of government - that is, the County at the upper level and the Local Municipalities

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 68 and 78.
2. Ibid - pages 68 - 69.
3. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - Part II, Section 2, pages 14-28.

at the lower level, can only be preserved by the maintenance of a two-tier federated system of government. Such a system would enable the residents of the local government units to maintain community ties and local interests which now exist and would permit different levels of service according to the Council's policies and in relation to the needs and financial capabilities of the Municipality. In this way there would continue to be, as in the past, a measure of personal choice remaining for those people who desire, for example, to reside in areas with a standard of development or service that suit their personal needs or desires. This view that preservation of these differences and diversification in the Metropolitan Area can best be achieved by a two-tier federated system of government is supported, in effect

(i) by Dr. L.R. Cumming, Q.C., when he stated,[1]

> "The central question is whether the continued existence of local municipal governments, carrying out necessary and important functions of a local nature, is, after all, completely inconsistent with the concurrent existence of a senior metropolitan government equipped with adequate powers and resources to deal with area-wide problems. It is the opinion of the board that the most promising avenue of approach to a solution of this question is clearly indicated in the political history of our own nation, and that many of the fundamental principles so wisely applied in

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1. City of Toronto v. The County of York et al - pages 44-45.

> the federation of the British North American Provinces can be profitably adapted in the organization of a suitable form of local government in this area. The board cannot attempt any exposition of the political theory which found expression in the British North America Act of 1867, nor will it refer to the striking similarity between the position of the provinces prior to Confederation and that of the municipalities in the Toronto area eighty-five years later. It is sufficient to point out that in every true federation there is a recognition of the need for a dual system of government, an acceptance of the idea that the establishment of a strong central authority is the best method of dealing with vital problems affecting the entire area, and a conviction that the retention of local governments for local purposes is not only desirable but necessary."

and,

(ii) by Murray V. Jones, when he stated,[1]

> "There are two basic patterns of municipal organization in Canada; the unitary 'sovereign' municipality which increases its size as urbanization spreads beyond its borders, and the 'federated' group of municipalities usually found in the county system of government or in some relatively new urban structures (Toronto and Winnipeg). The advantages of the single 'amalgamated' municipal government are to be found in central political control, uniform taxation, and an undivided administration; it can attain co-ordination of policies and administrative efficiency - but so can a dictatorship (theoretically). The test of healthy local government must be found in something far more than efficiency; democracy has never been efficient in the business management sense of the term. In local govern-

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1. Report of the Ottawa, Eastview and Carleton County Local Government Review - pages 24-25.

ment the test must be both an ability of the governed to attach responsibility to the governors and for the governors (elected councils) to be responsive to the needs of the people."

"The single, whole, centralized, 'bureaucratic' large urban municipality is, therefore, not attractive as a preferable method of governing metropolitan areas; the new form of human settlement requires a more sophisticated approach."

and,

(iii) by William R. Allan, Q.C. when he stated to the Goldenberg Commission,[1]

"On the other hand, federation establishes a general metropolitan jurisdiction without completely merging the local governments involved. This form permits broad flexibility.

The amalgamationist viewpoint, as being preferential to Metro, is usually based on:

(a) greater efficiency,

(b) economy through reduced overhead,

(c) equality of cost to all in the centralized unit.

To a great extent these bases are interrelated and interwoven. Each <u>and all are ultimate goals in government and business</u>. For one or all of those reasons, the services which are the responsibility of Metro have been combined. Any one or all together justify the centralization of regional services which are mandatory and basic; the bedrock of municipal services--less than which we cannot do without--such as police, water, sewage, "bottleneck" breaking arterial roads, public transit and welfare for the destitute.

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1. Brief to the Goldenberg Commission, 1967 by William R. Allan, former Chairman of Metropolitan Toronto

But it does not follow blindly and automatically, that greater efficiency and reduced cost will ensue the centralization of those services in respect of which local choice as to how much, where and when is guaranteed by provincial municipal law; nor can it be argued that citizens of any municipality of today should be forced to pay the cost, on an equalized basis, of services which they neither want nor desire on a scale or in a way provided by another municipality. These are the services which are the subject of local decision today and should not be removed by legislative action from that realm. These are the services which only the local municipality should determine for those whom it represents.

The contention that union means decreased cost, if valid, ought to lead to a proposition that there be but one province; Ontario, being the dominant one, should gobble up the rest of the provinces to save money.

On the other hand, unification will point to uniformity throughout the area, including uniformity in standards. It is inconceivable that any existing standard of municipal service would be decreased; therefore, the prevailing standard in each municipality would have to be, under amalgamation, brought up to the standard of the municipality where the most of the best is available, even if all people may not want sidewalks on both sides of streets, or semi-weekly collection of garbage from their rear door, nor may they prefer bookmobiles to imposing but immovable libraries of brick and stone. Standardization on this basis must result in greater overall cost, apart from loss of local choice or preference. Amalgamation -- regardless of increased efficiency -- will mean a larger area budget, if only due to equalizing the degree and type of service.

> A metropolitan government does insure equality in levy for those essential and necessary regional municipal services while permitting the retention of local autonomy in choice for discretional services. This is a highly preferable position to one where all the taxpayers of an area are forced to pay for services, presumably available if desired, but not obligatory. Amalgamation removes the right of local choice, but furthermore, forces payment for services whether wanted or not.

and,

(iv) by William R. Allan, Q.C. when he stated on November 12, 1968 in a speech to the Advertising and Sales Club of Toronto,

> "Featured in Time, one week ago, "The Breakdown of a City -- New York" one reads of the rebellion of the masses - because municipal government is not structured for limitless masses. Municipal government is predicated on individual involvement to be contrasted with the unbridgeable gap in American metropolises between governed and governors.
>
> The same social mess which has reared its ugly head in different ways in Chicago, Los Angeles and Detroit will be created in Metropolitan Toronto unless we heed the warning and learn by their experience.
>
> Yet, our newspapers, ignorantly and blindly drive us down the same road to the same predictable results when Lindsey, Daley and other leaders of metropolitan areas would give their all to regain what we still have -- but which amalgamation would erase -- the opportunity for each and every citizen to be a part of his local municipality, not a name, street number and postal district in a mass of millions."

and,

(v) by the Steele Commission when it stated[1]

> "....the two level system of government would provide the machinery for different decisions to be made and differnt levels of services to be provided in various areas of the region to best meet with the desires and needs of the inhabitants. Particularly in the Metropolitan area it is essential to be able to satisfy the different service requirements of the urban, suburban and rural areas. While taxation areas such as urban service areas can be created within a one level of governmental area in an attempt to restrict taxation for urban services to urban or urbanizing areas, decisions as to what services should be included would be governed by the urban majority. It is the commission's opinion that the decision as to the level of local services to be provided is better determined by a Council elected from an area more local in nature."

and

(c) that the two-tier federated system of government, as indicated by the Commission,[2] offers the best opportunity of reconciling the two main aspects of municipal government-efficiency and access. This view is supported, in effect,

(i) by the Steele Commission where it states in its Report as follows,[3]

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 72-73.
2. Ibid - page 72.
3. Ibid - page 72.

> "The larger administrative unit would provide a greater chance for efficiency but the sheer size, number of people and volume of business would mean that the elected council of the metropolitan municipality would have difficulty in hearing all persons wishing to express aspects of local concern. There are many functions that are not of overall concern but are of extreme local importance. These functions may be more readily dealt with by the lower tier council who will have knowledge of local conditions,"

and

(ii) by the Report of The Ontario Committee on Taxation where it is stated,[1]

> "....it is an appropriate blending of the two objectives (access and service) that should determine size"
>
> "....that in most areas of the Province, the twin objectives of service and access can be realized in optional balance through a full fledged regional level of government and a stream lined lower tier level"

and

(iii) by "The Guidelines for Regional Government in Ontario"[2] and by the statements of Dr. L.R. Cummings, Q.C. and William R. Allan, Esq., Q.C. which statements are set forth, in part, in paragraph (b) of this section, and

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1. The Ontario Committee on Taxation Volume II, Chapter 23, page 507.
2. Page 3.

(iv) by William A. Robson when he stated,[1]

> "'Progress for democracy,' Dr. Erich Fromm writes, 'lies in enchancing the actual freedom, initiative, and spontaneity of the individual.' What matters, he says, is that the opportunity for genuine activity be restored to the individual; and that his own purposes and those of society shall coincide, not ideologically but in reality. We must replace the manipulation of men by active and intelligent co-operation.
>
> Every thoughtful person will agree that there is a need to increase citizen participation at all levels of government."

therefore, it is respectfully submitted that the two-tier federated system of government, as recommended by the Steele Commission, would realize not only the optional balance of access and service recommended by the report of The Ontario Committee on Taxation but would ensure that "Democracy is kept at Home" by revitalizing a democratic system that has its roots in the political history of our nation - the British North America Act which established, in effect, a federated system of government for our Country. Under that democratic system, Municipal governments constitute and are recognized as constituting the foundation upon which the whole scheme of a "federated Canadian Democracy" is built. The restructuring of Municipal governments should be viewed as a means of bringing government closer to the people and not as a means of removing municipal government from the local level.

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1. The Governors and the Governed - page 55.

As de Tocquiville once wrote

> "A Nation may establish a system of free government but without Municipal institutions it cannot have the spirit of liberty."

Thus it is believed that although the people are entitled to efficient and desired services the flame of local self government - the foundation of Canadian Democracy - should not be sacrificed for technical efficiency - the need is, as recommended, in effect, by the Steele Commission, for a revitalized "Two-Tier federated system of Local Government."

The Recommended Structure
Boundaries of Local Units

3. The County of Wentworth and its 10 constituent Municipalities approve of the boundaries of the two Cities and four Boroughs as recommended by the Steele Commission except for the following alterations or changes which are outlined herein and which are shown on Map Number 5 attached hereto,

(a) in the case of the boundary between the proposed Borough of North Wentworth and the proposed Borough of Dundas-Ancaster from Bullocks Corners to Slotes Road, that the said boundary, as shown on Map Number 2 attached to the Steele Report, be altered so that the boundary commencing at the North-West corner of the present Town of Dundas, will follow the Canadian National Railway to the present boundary between the Townships of Beverly and West Flamborough, thence along this boundary southerly to the present boundary between the Township of Beverly and the Township of Ancaster, thence following the municipal boundary between the Township of Ancaster and the Township of Beverly commencing at Slotes Road easterly to the Toronto, Hamilton and Buffalo Railway,

(i) which alteration would make this boundary consistent with the boundary shown on Figure 56 of the Brief of the County of Wentworth and its 10

constituent Municipalities to the Steele Commission, and

(ii) which boundary is more acceptable from a planning aspect because it follows the natural boundary of the Escarpment and the Canadian National Railway thus providing a logical demarcation line between the proposed Boroughs of North Wentworth and the Borough of Dundas-Ancaster,

(The Steele Commission gave no reasons for the proposed boundaries as recommended in this respect in its Report),

and

(b) <u>in the case of the Boundary between the Proposed Borough of South Wentworth and the Proposed Borough of Dundas-Ancaster from the present boundary between the Township of Beverly and the Township of Ancaster to Duff's Corners</u>, that the boundary, as shown on Map Number 2 of the Steele Report, be altered so that the boundary will follow the Toronto, Hamilton, and Buffalo Railway from the present boundary between the Township of Beverly and the Township of Ancaster to Slotes Road, thence southerly along Slotes Road to Power Line Road (between Concessions 1 and 2) thence easterly along Power Line Road to the east limit of Lot 34, thence southerly along the east limit of Lot 34 to Jerseyville Road thence easterly

along Jerseyville Road to Shavers Road, thence southerly along Shavers Road to the north limit of the Hydro-Electric right-of-way south of Highway No. 53,

(i) which alteration would make this boundary consistent with the boundary shown on Figure 56 of the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission, and

(ii) which boundary is more acceptable from a planning aspect because it excludes from the proposed Borough of Dundas-Ancaster those lands that are beyond its drainage limits.

(The Steele Commission gave no reasons for the proposed boundaries as recommended in this respect in its Report), and

(c) <u>in the case of the Boundary between the Proposed Borough of Dundas-Ancaster and the Proposed Borough of South Wentworth from Duff's Corners to the City of Hamilton</u>, that the boundary, as shown on Map Number 2 of the Steele Report, be altered so that the boundary will follow the north limit of the Hydro-Electric right-of-way from Shavers Road to the present boundary of the City of Hamilton,

(i) which alteration would make this boundary consistent with the boundary shown on Figure 56 of the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission, and

(ii) which boundary is more acceptable from a planning aspect,

(A) because the Hydro-Electric right-of-way northerly limit makes a convenient boundary between land ownerships to change from urban to rural municipalities, and

(B) because planning and development controls should be excercised by the proposed Borough of Dundas-Ancaster for both sides of Highway Number 53, and

(C) because future servicing of land abutting Highway No. 53 would be carried out by the proposed Borough of Dundas-Ancaster and not the proposed Borough of South Wentworth,

(The Steele Commission gave no reasons for the proposed boundaries as recommended in this respect in its Report), and

(d) <u>in the case of the Boundary between the Proposed Borough of Dundas-Ancaster and the City of Hamilton in the vicinity of Cootes Paradise</u>, that the boundary as shown on Map Number 2 of the Steele Report, be altered so that the boundary between the proposed Borough of Dundas-Ancaster and the City of Hamilton in the vicinity of Cootes Paradise is the existing boundary of the City of Hamilton,

(i) which alteration would make this boundary consistent with the boundary shown on Figure 56 of the Brief of the County of Wentworth and its

10 constituent Municipalities to the Steele Commission, and

(ii) which alteration would make Map Number 2 of the Steele Report consistent with the text of the Steele Report, and

(e) <u>in the case of the North Westerly boundaries of the City of Hamilton</u>, the text of the Steele Report indicates[1] that there is no change in the boundaries of the City of Hamilton but Map Number 2 of the said Report discloses that Carroll's Point (Woodland Cemetery); is placed in the City of Burlington. The said Map Number 2 is obviously in error. Therefore, the boundary of the City of Hamilton, as shown on Map Number 2 of the said Report, should be altered so that Carroll's Point is included in the City of Hamilton, and

(f) <u>in the case of the Boundary between the Proposed Borough of Grimsby-Stoney Creek and the City of Hamilton and the Proposed Borough of South Wentworth</u>, that the boundaries, as shown on Map Number 2 of the Steele Report, be altered so that by commencing at a point where the present boundary of the City of Hamilton meets the top of the escarpment, the boundary will run westerly

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 80.

along the present boundary of the City of Hamilton to the westerly limit of Lot 32, thence westerly along the escarpment to the Hydro-Electric Power Commission right-of-way, thence southwesterly and southerly along the east limit of the Hydro-Electric Power Commission right-of-way and its projection to another Hydro-Electric Power Commission right-of-way south of Highway Number 53, thence easterly along the north limit of the Hydro-Electric Power Commission to Highway Number 56 and thence in a north west direction along the proposed connection between Highway Number 56 and Highway Number 20, and thence easterly along Highway Number 53, which alterations are not only consistent in substance with the boundary shown on Figure 56 of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission but are consistent with the recommendations of the Director of the Hamilton-Wentworth Planning Area Board and with the requests and recommendations of Hugh Wilson and Lewis Womersley Limited, Planning Consultants, for the "Homeownership Made Easy Project" of the proposed "Satellite City" in the Township of Saltfleet, which were incorporated in a letter from the said Consultants, dated December 8, 1969, in respect of the Steele Report and which were, in effect, as follows,

(i) that the southerly boundary of the proposed Borough of Grimsby-Stoney Creek should follow the southerly boundaries of the Planning area for the Housing Project, that is, along the north side of the Hydro easement in Binbrook and a possible extension of Highway Number 20 to connect with Highway Number 56, so that there would be effective control in the proposed Borough of Grimsby-Stoney Creek of access to and development of the land south of Highway Number 53 in the present Township of Binbrook, and

(ii) that about 160 acres of the lands of the "Home-ownership Made Easy Project" are located within the boundaries of the City of Hamilton but should be included in the proposed Borough of Grimsby-Stoney Creek because, in effect,

(A) the Hydro Easement forms a natural and real barrier to development, separating the land to the east in the proposed Borough of Grimsby-Stoney Creek from the Red Hill Creek Area, and

(B) the effective land use development and its detailed sub-division will be dependent on proposals for the development of land further east in the proposed Borough of Grimsby-Stoney Creek, and

(C) the planning of these lands included in the alteration of the easterly boundary of the proposed Borough of Grimsby-Stoney Creek is vital for the effective planning of the rest of the Community in the proposed Borough of Grimsby-Stoney Creek as these lands afford the most feasible and logical alignment for the north-south arterial road in terms of its location for ascending the Niagara Escarpment and of minimizing the problems of severence caused by the arterial road and the Hydro Easement,

(The Steele Commission gave no reasons for the proposed boundaries as recommended in this respect in its Report),

a map showing the boundaries of "Homeownership Made Easy Project" is attached hereto as Map Number 6, and

(g) <u>in the case of Easterly Boundary of the Proposed Borough of South Wentworth</u>, that the Easterly boundary of the proposed Borough of South Wentworth be altered by extending it to include the former Townships of South Grimsby and Caistor which are presently incorporated in the Township of West Lincoln, in the Niagara Region.

The Nature of the Local Units or Structures

4. The County of Wentworth and its 10 constituent Municipalities agree with the recommendations of the Steele Commission, subject to the alterations requested in subsection (2) of this section, for the restructuring of the Local Units of Government in the Metropolitan Area into two Cities and four Boroughs because such restructuring, as shown on Maps Numbered 4 and 5 attached hereto,

(a) not only reflects the nature of the Metropolitan Area, that is, an urban and suburban core surrounded by an extensive rural hinterland,[1] but recognizes the fact that the area included within the proposed rural Boroughs of North and South Wentworth are, except as otherwise discussed, to remain largely rural for at least the next 20 years,[2] and

(b) permits in separating substantially the rural from the urban, the rural areas to receive different levels of service and cost than the urban without undue reliance on special area rating. In that, as stated by the Commission, in effect,

> "....with urban and rural areas combined at the lower level, urban service areas might need to be applied extensively in such fields as street-lighting, garbage collection, sewage disposal and fire protection,"[3] and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 78.
2. Ibid - page 79.
3. Ibid - page 79.

(c) provides for strong Local Units[1] that will be able to provide the standard of services to be provided on the basis of need, and

(d) recognizes and retains not only strong historic ties but the community of interest and traditions that have been developed over the past 100 years,[2]

which is not only consistent in principle with the prescribed criteria[3] and with the Brief of the County of Wentworth and its 10 constituent Municipalities to the Steele Commission[4] but which governmental structures permit the elements of diversity and insularity to co-exist with the thrusts towards a coalescing economic system and the promotion of already existing distinct regional cultures.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 79.
2. Ibid - pages 79 - 88.
3. The Ontario Committee on Taxation, Volume II, Chapter 23 and The Guidelines for Regional Government, December 2, 1968.
4. Volume II, Part II.

The Recommended Structure
Number of Local Units -
Names - Composition

5. The County of Wentworth and its 10 constituent Municipalities

(a) agree with the recommendation of the Steele Commission that the Metropolitan Area should be comprised of two cities and four Boroughs, and

(b) accept, for the purposes of these Representations, the names assigned to the two cities and four Boroughs, that is,

(i) the City of Hamilton, and

(ii) the City of Burlington, and

(iii) the Borough of North Wentworth, and

(iv) the Borough of South Wentworth, and

(v) the Borough of Grimsby-Stoney Creek, and

(vi) the Borough of Dundas-Ancaster, but

as indicated by the Steele Commission,[1] each of the 10 Municipalities should have and hereby requests the opportunity, prior to any legislation being enacted, to approve of or choose the name of the new Local Unit to encompass that Municipality, and

(c) approve, except for the changes requested herein, of

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 79.

the two Cities and four Boroughs being composed, as recommended by the Steele Commission, as follows

(i) that the City of Hamilton be composed of the present area within its boundaries, except for the adjustment requested in section 3 of this Chapter and shown on Map Number 5 attached hereto, and that it continue to have City status, and

(ii) that the Town of Burlington be elevated to City status and be composed of the area south of the line shown on Maps Numbered 2, 4 and 5 attached hereto, as recommended by the Steele Commission, and

(iii) that, as recommended by the Steele Commission, the proposed Borough of Grimsby-Stoney Creek be composed of the Township of Saltfleet, the Township of North Grimsby, the Town of Grimsby, the Town of Stoney Creek and a part of the Township of Binbrook, except for the adjustments requested in section 3 of this Chapter and shown on Map Number 5 attached hereto, and

(iv) that, as recommended by the Steele Commission, the proposed Borough of Dundas-Ancaster be composed of the Town of Dundas, a part of the Township of Ancaster and a part of the Township of West Flamborough, except for the adjustments

requested in section 3 of this Chapter and shown on Map Number 5 attached hereto, and

(v) that, as recommended by the Steele Commission, the proposed Borough of North Wentworth be composed of the Township of East Flamborough, the Village of Waterdown, the Township of West Flamborough, and the Township of Beverly, except for the adjustment requested in section 3 of this Chapter and shown on Map Number 5 attached hereto, and

(vi) that the proposed Borough of South Wentworth be composed not only of the Township of Binbrook, the Township of Glanford, a part of the Township of Ancaster, as recommended by the Steele Commission, but that it be composed also of the Township of Caistor and the Township of South Grimsby as requested, among other adjustments, in section 3 of this Chapter and as shown on Map Number 5 attached hereto, and

(d) approve of the designation of Borough rather than Township for the four municipal units described in this section because, as stated by the Steele Commission, each would form one administrative division of the Metropolitan Area.

Recommended Structure
Unacceptable Suggestions
and Conclusions

6. The County of Wentworth and its 10 constituent Municipalities

(a) agree with the Steele Commission

(i) that the Village of Waterdown does have a stronger Community of interest with Hamilton and Wentworth than it does with Burlington,[1] and

(ii) that the placing of the Village of Waterdown with the rural Townships of East Flamborough, West Flamborough and Beverly is not inconsistent[2] with what has been said by the Steele Commission, in effect, not only because, as indicated by the said Commission, rural and urban areas may be combined where there is an evident Community of interest and an interchange between the rural and urban area but because an examination of the relationship of the Village of Waterdown with the Township of East Flamborough discloses that a large portion of the Township of East Flamborough, as shown on Map Number 7 attached hereto, will ultimately receive urban services and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 78 and 86.
2. Ibid - page 78.

become developed so that the said part of East Flamborough will have common needs and interests with the Village of Waterdown, and

(b) agree with the recommendation[1] of the Steele Commission that the Village of Waterdown should form part of the proposed Borough of North Wentworth but disagree with the following statement[2] of the said Commission,

> "The Commission emphasizes that if further urban development should occur in the Waterdown area, it would take the Waterdown area out of character with the balance of the Borough of North Wentworth and at that time consideration should be given to placing the Waterdown area with the proposed City of Burlington"

it is respectfully suggested that the Steele Commission, in making this statement, not only overlooked the relationship of the Village of Waterdown with the urban service area of East Flamborough as discussed in paragraph (a) of this section and shown on Map Number 7 attached hereto but the statement, even if sound, is ambigious on timing and, therefore, must be read in the light of its following statement,[3]

> "When in the future water, sewer and utility services are provided for Waterdown from the Burlington distribution system and Burlington develops closer to Waterdown, then consideration should be given to placing the Waterdown area with Burlington"

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 86.
2. Ibid - page 86.
3. Ibid - page 78.

it is respectfully suggested that this latter statement of the Steele Commission is accurate in part and reflects in part the evidence before the Steele Commission, in that, the evidence presented disclosed,

(i) that the water and sewer systems of Burlington would have to be redesigned and enlarged respectively in order to accommodate the area within the urban service limit that includes the Village of Waterdown and a part of East Flamborough as shown on Map Number 7 attached hereto,[1] and

(ii) that the Village of Waterdown is presently self-contained with respect to urban services, particularly sanitary sewers and watermains, in that, it can develop from its present population of 2,000 to at least 3,000 people without difficulty - which systems would, on the basis of the population growth over the past 5 years be adequate for at least the next 10 years,[2]

which factors, together with the Community of Interest factor, support the recommendation of the Steele Commission that the Village of Waterdown should form part of the Borough of North Wentworth. However, it is

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1. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - pages 71 - 80.
2. Ibid - pages 71 - 80.

respectfully submitted that the suggestion of the Steele Commission that, in effect, consideration be given to including the Waterdown area with Burlington when Burlington develops closer to Waterdown and when water, sewer and utility services are supplied by Burlington to Waterdown[1] is inconsistent with the evidence[2] placed before the Steele Commission to the effect that the area within the Village of Waterdown should be permitted to develop as a part of the Borough of North Wentworth and that when the development demanded services beyond the capacity of the systems of the Village of Waterdown (projected to be adequate for 10 years) to supply, then it should be a matter, if no area-wide authority or Metropolitan Government were in being, of entering into an inter-municipal agreement with Burlington for such services or it would be a matter, if an area-wide authority or Metropolitan Government were in being, for that authority or government to extend services to the Borough within the limits of the power of that authority or government.

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1. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - page -78.
2. Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - page 77.

Recommended Structure -
Police Villages

7. The County of Wentworth and its 10 constituent Municipalities agree with the recommendation of the Steele Commission, in effect, that all Police Villages in the Metropolitan Area should be dissolved but such agreement is given only on the understanding that the Recommendations of the Steele Commission are accepted subject to the changes requested in these Representations.

Recommended Structure -
Summary of Submissions

8. The County of Wentworth and its 10 constituent Municipalities respectfully submit,

(a) that, as recommended by the Steele Commission, a two-tier system of Government is the only system of Government

(i) that should be implemented in The Municipality of Metropolitan Hamilton-Wentworth as shown on Map Number 4 attached hereto, and

(ii) that is acceptable to the people of the County of Wentworth, and

because such a system ensures the preservation of a democratic system that has its roots in the political history of our Nation -- the British North America Act - as de Tocquiville stated, in effect, " a Nation without Municipal institutions cannot have the spirit of liberty," and

(b) that the governmental structure as recommended by the Steele Commission, not only reflects the nature of the Metropolitan Area but provides for strong Local Units that will be able to provide the standard of services required on the basis of need, and

(c) that the boundaries of the governmental structures, as recommended by the Steele Commission, should be adjusted as requested in section 3 of this Chapter in order to

ensure that the boundaries of such structures are in accord with the best planning principles, among other things, and

(d) that the names assigned to the Local Units by the Steele Commission are accepted for the purposes of these Representations but each Municipality requests the opportunity, before any legislation is enacted, as indicated by the Steele Commission, to approve or choose the name of the new Local Unit to encompass that Municipality, and

(e) that the Local Units in The Municipality of Metropolitan Hamilton-Wentworth should be composed as follows,

(i) that, as recommended by the Steele Commission, the City of Hamilton retain its status as a City and be composed of the present area within its boundaries but subject to the adjustments requested in this section 3 of this Chapter and shown on Map Number 5 attached hereto, and

(ii) that, as recommended by the Steele Commission, the Town of Burlington be elevated to a City and be composed of that area south of a line shown on Maps Numbered 4 and 5 attached hereto, and

(iii) that, as recommended by the Steele Commission, the proposed Borough of Grimsby-Stoney Creek

be composed of the Township of Saltfleet, the Township of North Grimsby, the Town of Grimsby, the Town of Stoney Creek and a part of the Township of Binbrook but subject to the adjustments requested in section 3 of this Chapter and shown on Map Number 5 attached hereto, and

(iv) that, as recommended by the Steele Commission, the proposed Borough of Dundas-Ancaster be composed of the Town of Dundas and parts of the Township of Ancaster and West Flamborough but subject to the adjustments requested in section 3 of this Chapter and shown on Map Number 5 attached hereto, and

(v) that, as recommended by the Steele Commission, the proposed Borough of North Wentworth be composed of the Township of East Flamborough, Township of West Flamborough, Township of Beverly and the Village of Waterdown but subject to the adjustment requested in section 3 of this Chapter and shown on Map Number 5 attached hereto, and

(vi) that the proposed Borough of South Wentworth be composed of not only the Township of Binbrook, the Township of Glanford and a part of the Township of Ancaster, as recommended by the Steele Commission, but that it be composed of the Township of South Grimsby and the Township of Caistor as requested in

section 3 of this Chapter and shown on Map Number 5 attached hereto, and

(f) that, as recommended by the Steele Commission, the designation of "Borough" be approved for the four Local Units other than the two Cities in the region of The Municipality of Metropolitan Hamilton-Wentworth, and

(g) that, as recommended by the Steele Commission, the Village of Waterdown should form part of the Borough of North Wentworth because its Community of Interest is with Hamilton and the County of Wentworth and if and when the development demands services (present services projected to be adequate for 10 years) beyond the capacity of the Village systems to supply then it is a matter of

(i) entering into an inter-municipal agreement if there is no Regional or Metropolitan Authority in being, or

(ii) requesting the Regional or Metropolitan Authority, if there is one in being, to extend sewer and water services within the limits of its power, and

(h) that the recommendation of the Steele Commission, that Police Villages in the Metropolitan Area be dissolved is accepted but such acceptance is given on the basis that the recommendations of the Steele Commission will be accepted subject to the minor changes requested in these Representations.

CHAPTER IV

DIVISION OF POWERS - REPRESENTATIONS

Planning - General

1. (1) The County of Wentworth and its 10 constituent Municipalities

(a) agree with the statement[1] of the Steele Commission that, in effect, the overall planning and control of development in the Metropolitan Area will become increasingly important because, in effect,

(i) urban development has not been and will not be confined to individual Municipalities, and

(ii) of the drainage pattern in the area, the servicing required for future urban expansion can be planned most effectively by a study with an overall view of the whole area, and

(iii) a planning framework will be particularly important if the character of the rural Boroughs, which is fundamental to their existence, is to be preserved and excessive strip development curbed, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 92.

(b) agree with the recommendation of the Steele Commission, in effect,

(i) that the appropriate committees of adjustment, of which there are 11 in the County of Wentworth including the City of Hamilton, must severely curtail[1] the approval of residential land severances they have been granting, particularly in the rural Boroughs if their existence is to be preserved. This recommendation of the Steele Commission is, therefore, a desirable objective for that reason as well as, for example, in excess of 500 severances were processed in the County of Wentworth in 1968 and the processing of such severances, is estimated, according to the Director of the Hamilton-Wentworth Planning Area Board, to have cost the County of Wentworth and its 10 Municipalities $47,000. It is recognized that voluntary restraints by the 11 Committees of Adjustment are desirable but it is believed to be unlikely to be achieved because of, among other things, different policies are being pursued by each of the 11 Committees of Adustment, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 93.

(ii) agree, in principle, with the recommendations of the Steele Commission that the Department of Municipal Affairs critically scrutinize all approvals of residential land severances but such recommendation is a nullity, in effect, in that, according to the information of the Director of the Hamilton-Wentworth Planning Area Board, the Community Planning Branch of the Province recently conducted an analysis of land severance decisions made by Committees of Adjustment and that Department would not have granted 3000 of the approvals that were given and for the Department to appeal such decisions was prohibitive from the aspect of the cost of trained personnel to process and carry such appeals, and

(c) agree, in effect, with the statement[1] of the Steele Commission that Burlington Bay and Cootes Paradise are an important physical base of the Region of The Municipality of Metropolitan Hamilton-Wentworth because

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 93-94 and the Brief of the County of Wentworth and its 10 constituent Municipalities - Volume 1, Part 1, pages 1-81.

(i) Burlington Bay is the central natural feature of the region, in that, it is the collecting basin for the area streams, the focus of the transport system and the physical base for much of its history, and

(ii) the special character of this Region has been established far more by this basin together with the escarpment than by any other local features, and

(iii) the multi-asset possibilities for industry, transportation, waste disposal, recreation, conservation and residential development must be balanced with each other in an integrated approach, and

therefore, such factors, as indicated by the Steele Commission, dictate that a single planning authority should have responsibility for developing Cootes Paradise and Burlington Bay and that there is great urgency to bring this area within one governmental jurisdiction, and

(d) agree, in effect, with the recommendation[1] of the Steele Commission, that the responsibility for decisions on basic planning policy, on land

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 94 - Brief of the County of Wentworth and its 10 constituent Municipalities to The Hamilton-Burlington-Wentworth Local Government Review - pages 266-273.

use and future development should be that of the Metropolitan Council, but it is not agreed that there should be no Metropolitan Planning Board as discussed later in this section, and

(e) agree with the recommendation[1] of the Steele Commission that the boundaries for planning purposes and the boundaries of the Metropolitan Area for governmental purposes should be co-terminus.

Planning - Official Plans

(2) The County of Wentworth and its 10 constituent Municipalities

(a) agree with the recommendation[2] of the Steele Commission to the extent

(i) that the Metropolitan Council should have the ultimate responsibility for the implementation of the Official Plan subject to the approval of the Minister of Municipal Affairs, and

(ii) that the Council of Area Municipalities should have the right to appoint Planning Boards if they so desire, but

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 95 - Brief of the County of Wentworth and its 10 constituent Municipalities to the Hamilton-Burlington-Wentworth Local Government Review - pages 266-273
2. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 96-97.

(b) do not agree with the procedure recommended by the Steele Commission[1], that is, that it be the responsibility of the Area Municipalities to prepare, subject to the approval of the Metropolitan Council, detailed Official Plans for their own Municipality within the framework of, and not in conflict with, the Metropolitan Official Plan, with a right of appeal to the Ontario Municipal Board in the event of a dispute. It is submitted that such a delineation of jurisdiction as recommended by the Steele Commission would be the basis of constant conflict between the two tiers of government, and

(c) do not agree that planning at the Metropolitan level should be limited, in effect, to overall policy matters for the Metropolitan Area, and

(d) respectfully submit, therefore, that a Metropolitan Planning Board, called The Metropolitan Hamilton Wentworth Planning Board, be established by the Metropolitan Council, and that The Metropolitan Hamilton-Wentworth Corporation be the designated municipality for planning purposes and that the component Cities and Boroughs be subsidiary planning areas. It is further submitted that the membership of The Metropolitan

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 96-97.

Hamilton-Wentworth Planning Board be appointed by the Metropolitan Council but that such Board be comprised of not less than but not more than one elected representative from each Area Municipality, representatives of the Boards Education in the Metropolitan Area and such other non-elected Members as the Metropolitan Council may appoint. It is respectfully submitted further, that,

(i) The Metropolitan Hamilton-Wentworth Planning Board should have the following jurisdiction

(A) prepare by the earliest possible date a single Official Plan by incorporating and co-ordinating those features of the existing Official Plan covering the entire Metropolitan Planning Area which single Official Plan should be prepared by implementation of the following criteria, among others,

(I) the development of a land use plan whose environmental objective would cover all planning aspects including the following: physical, economic, social, recreational, and

(II) the development of an integrated transportation plan with land use plan, which would recognize all forms of transportation of goods, materials, people and services, now and as far as can be projected in the future to ensure that most improvement for the least cost is achieved in relationship to the demonstrated needs of the proposed region, with sufficient flexibility to permit adjustment to, and incorporation of, changes in public attitudes towards the acceptances of public transportation and advances in transportation technology, and

(III) the relationship of development of the study area to its economic potential so that the development of the area remains reasonably balanced with respect to its tax base to support the types of development that are occurring, and

(IV) to create a servicing programme for the development of the proposed Region in accordance with its needs and related to the Region's economic potential and economic capacity to support the programme, and

(B) prepare a regional capital works programme based on a priority system implementing and conforming to the Official Plan, and

(C) carry out research on planning matters and also provide a statistical data bank for the use of the whole Planning Area, and

(D) establish policies and guidelines for apartment house density and distribution, and

(E) establish policies and guidelines for the development of the waterfront, and

(F) prepare a generalized land use by map showing future land use, and

(G) regional and sub-regional shopping centre locations, and

(ii) in the event that any of the Area Municipalities decide not to have subsidiary Planning Boards, these municipal Councils should have the right to have the Metropolitan Planning Board carry out the planning functions on their behalf, and in that case the Metropolitan Planning Board's recommendations should be made directly to the Council of the Area Municipality. The Area Municipality may initiate an Official Plan Amendment which would require a majority vote of the Metropolitan Council to be approved. Persons making an application to amend the Official Plan would make the application to Metropolitan Council, which would ask for the opinion of the Council of the Area Municipality, and

(iii) if there should be Subsidiary Planning Boards, these Boards, we suggest, should be responsible for all aspects of local planning within the framework of the Metropolitan Official Plan, guidelines and policies (where these guidelines and policies apply) such as processing applications for plans of subdivision, zoning by-law amendments, Official Plan amendments (and any other planning

duties that may be delegated to them by the Metropolitan Planning Board) for the purpose of making recommendations to their Councils which would be forwarded to the Council.

It is further submitted that for the purposes of administration and financing, the Metropolitan Planning Board should be considered as a Department of Metropolitan Corporation,

it is believed that if the overall development policies can be properly co-ordinated in a Metropolitan Official Plan, it will then be easier for the Municipalities within the Metropolitan Area to co-ordinate their local planning policies within the overall framework of the Metropolitan Official Plan. The various local planning activities, however, need not be strictly uniform as to standards and allowances, and variations should be permitted to accommodate local interests. We respectfully submit and contend that it is in the best interests of the Metropolitan Area to allow for the expression of individual community feelings and desired forms of development so long as the overall Metropolitan policies are maintained. Also in this way the particular differences in character of the proposed Cities and Boroughs in the proposed Metropolitan Area can be maintained

and developed so that as far as possible a variety of development is provided which is not all at a single standard or has the characteristics of a homogeneous urban mass which is comparable with a bureaucratic system.

Planning - Plans of Sub-division

(3) The County of Wentworth and its 10 constituent Municipalities agree with the recommendation[1] of the Steele Commission

(a) that Plans of Sub-division should not be filed with the Honourable Minister of Municipal Affairs for approval within the context of the Metropolitan Official Plan, or

(b) that Plans of Sub-division should be filed with the Metropolitan Council for approval within the context of the Metropolitan Official Plan with legislative machinery providing for referral to the Council of the Area Municipality for the detailed provision of services and for obtaining reports from all other governmental bodies - with a right of appeal to the Ontario Municipal Board in the event of a dispute.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 98.

Planning - Zoning By-Laws

(4) The County of Wentworth and its 10 constituent Municipalities

(a) agree with the recommendation[1] of the Steele Commission that the responsibility for the enactment of Zoning By-Laws be vested in the Councils of the Area Municipalities subject to the approval of The Ontario Municipal Board but it is submitted that there should be power vested in the Metropolitan Council to pass planning By-Laws that are Metropolitan in effect, such as for example, set-back requirements along roads that are designated as Metropolitan, but

(b) disagree with the recommendation[2] of the Steele Commission that once an Official Plan has been approved for the Metropolitan Area, that the practice of the Ontario Municipal Board receiving comments from the Department of Municipal Affairs be discontinued and that such comments be received from the Metropolitan Planning Department. It is respectfully submitted that such is an undesirable procedure and that such comments that could affect a decision of the Council of an Area Municipality should be solicited from the Metropolitan Council and not from the Metropolitan Planning Department.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 99.
2. Ibid - page 99.

Planning - Committees
of Adjustment

(5) The County of Wentworth and its 10 constituent Municipalities

(a) do not agree with the recommendations[1] of the Steele Commission

(i) that the appointment of Committees of Adjustment be made by the Council of the Area Municipality, and

(ii) that decisions of Committees of Adjustment be reviewed by the Metropolitan Planning Department with a right of Appeal to the Ontario Municipal Board in the event of a dispute,

because, among other things, such a procedure would make the decisions of a Committee appointed by the Council of an Area Municipality subject to the approval of employees, in effect, of the Metropolitan Council, and

(b) respectfully submit that Committees of Adjustment presently appointed by the Councils of Municipalities should be abolished and that the present powers of Committees of Adjustment should be exercised as follows,

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 100-101.

(i) that legislative machinery be established, either by way of general or special legislation, requiring the Metropolitan Council to appoint a Metropolitan Hamilton-Wentworth Committee of Adjustment that would have jurisdiction or power to approve or disapprove of land severances throughout the Metropolitan Area and that would be composed of

(A) not more than and not less than one elected representative from each of the six Area Municipalities, and

(B) the Chairman of the Metropolitan Council or his nominee, and such other non elected members as the said Council may appoint, and

with a right of appeal to the Ontario Municipal Board in the event of a dispute, and

(ii) that legislative machinery be established, either by way of general or special legislation, vesting in the Councils of the Area Municipalities the residual jurisdiction of the present Committees of Adjustment such as minor variances with a right of appeal to the Ontario Municipal Board in the event of a dispute.

Planning - Province of Ontario

(6) The County of Wentworth and its 10 constituent Municipalities

(a) agree with the transfer of powers in planning matters, as recommended, in effect, by the Steele Commission from the Department of Municipal Affairs, in effect, within the meaning of The Planning Act to the Metropolitan Corporation, but

(b) respectfully submit that the Government of Ontario because of the assumption of such powers and costs by the Metropolitan Corporation from the Province of Ontario, should make an annual grant for planning purposes to the Metropolitan Corporation in order to relieve against the costs so assumed.

Capital Financing

2. The County of Wentworth and its 10 constituent Municipalities agree with the recommendation[1] of the Steele Commission,

(a) that the overall control of capital budgeting and the issuing of debentures be the responsibility of the Metropolitan Council, and

(b) that in each year the quota for debentures to be sold be fixed by the Metropolitan Council in consultation with the Ontario Municipal Board, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 101-103.

(c) that, once the Metropolitan Council so determines the quota for debentures to be sold, it be required to determine the amount of the debentures to be issued for Metropolitan projects and the amount to be issued for projects under the jurisdiction of the Area Municipalities and that a right of appeal to the Ontario Municipal Board should be provided for any Area Municipality that disagrees with its debenture allotment.

Transportation -
Roads

3. The County of Wentworth and its 10 constituent Municipalities,

(a) agree with the recommendation[1] of the Steele Commission that the Metropolitan Council have jurisdiction and control over

(i) all roads which it may designate as metropolitan in nature, and

(ii) all street lighting on metropolitan roads and traffic control devices and systems regulating or altering traffic flow entering or departing from the metropolitan road system, but

(b) disagree with the suggestion[2] of the Steele Commission that the Metropolitan Council be empowered in designating a road system to exclude from the system the

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 103-105.
2 Ibid - page 105.

control and responsibility of sidewalks, catch-basins and underground services located under the road allowance because such exclusion could result in problems relating to maintenance of services under different jurisdictions, traffic detours resulting from roadworks and the fact that the installation of services cannot always be timed to coincide with the construction of Metropolitan Works - all of which results in additional costs to the community at large, and

(c) respectfully submit, therefore, notwithstanding the suggestion of the Steele Commission, that the Metropolitan Council should have jurisdiction and control over all services within a road system designated as Metropolitan and if any services to be installed are primarily to meet the needs of an Area Municipality that the necessary legislative machinery be enacted whereby the cost can be accordingly apportioned to that Municipality.

Public Transit

4. The County of Wentworth and its 10 constituent Municipalities

(a) agree, in effect, with the recommendation[1] of the Steele Commission

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 105-107.

(i) that for travel within the Metropolitan Area the jurisdiction of the Hamilton Transit Commission be extended to take in all of the Metropolitan Area shown on Map Number 4 attached hereto, and

(ii) that the name of the Hamilton Transit Commission be The Metropolitan Hamilton-Wentworth Transit Commission, and

(iii) that all appointments to The Metropolitan Hamilton-Wentworth Commission be made by the Metropolitan Council, and

(b) respectfully submit, therefore, that the special legislation applicable to the present Hamilton Transit Commission be amended in order to effect the appropriate amendments that will fulfill the described recommendations.

Air Transport

5. The County of Wentworth and its 10 constituent Municipalities

(a) disagree with the recommendation[1] of the Steele Commission that the control and operation of the Airport at Mount Hope in the Township of Glanford be left with the present Committee of the Council of the City of Hamilton until such time as the Airport is classified as a Class I main line Airport, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 107-108.

(b) respectfully submit that because of the Regional or Metropolitan nature of the Airport at Mount Hope, in the Township of Glanford, which Township is proposed for inclusion in the Borough of South Wentworth, the control and jurisdiction should be placed with the Metropolitan Council until it is classified as a Class I main line Airport.

Waterworks

6. The County of Wentworth and its 10 constituent Municipalities agree with the recommendation[1] of the Steele Commission

(a) that the Metropolitan Council have jurisdiction and control over the Waterworks system including those works administered or built by the Ontario Water Resources Commission, the supply of water and the establishment, construction, maintenance, operation, improvement and extension of the Waterworks system and for the treatment and storage of water and trunk distribution mains, and

(b) that the Metropolitan Council be responsible for the supplying of water to the Area Municipalities, and

(c) that, in effect, the Council of each Area Municipality be responsible for the distribution of water within that Municipality, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 108-110.

(d) that the water rates to be charged to the Area Municipalities should be self-sustaining but based on equity, and it is respectfully submitted, notwithstanding that the matter was not dealt with by the Steele Commission, that the Metropolitan Council and the Councils of Area Municipalities should be empowered under the law to create water areas so that rural areas not benefiting from water works will not have imposed upon them a rate for water works or service, and

(e) that the existing inter-municipal water agreements should be assessed by the Metropolitan Council but it is respectfully submitted, notwithstanding that the matter was not dealt with by the Steele Commission, that the Metropolitan Council should have the express power under the law to terminate, negotiate or renegotiate arrangements for the supply of water on the basis of current and future needs of that Area Municipality in that, for example, certain existing inter-municipal water agreements do not care for the current and future needs of the Municipalities involved.

Sewage Works

7. The County of Wentworth and its 10 constituent Municipalities

(a) agree with the recommendation[1] of the Steele Commission

(i) that the Metropolitan Council

(A) should be responsible for and have the jurisdiction and control of trunk sewers, sewer systems, sewage works, treatment works, and water courses and the nature and quality of the sewage received, and

(B) should assume the existing inter-municipal sewage agreements but it is respectfully submitted that the Metropolitan Council should have the express power under the law, to terminate, negotiate or renegotiate arrangements to provide sewage treatment, trunk sewers and other sewage works and systems on the basis of the present and future needs of that Area Municipality in that certain existing inter-municipal agreements do not care for the current and future needs of the Municipalities involved, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 110-113.

(C) should be empowered under the law to create sanitary sewer areas so that rural areas not benefiting from sewer works or service would not have imposed upon them a rate for such works or service, and

(ii) that the Councils of the Area Municipalities should be responsible for the local collector sewers within such Municipality but it is respectfully submitted that the Councils of such Area Municipalities should be empowered under the law to create sewer areas so that rural areas not benefiting from sewage works will not have imposed upon them a rate for such works, and

(b) respectfully submit, notwithstanding that the matter was not expressly dealt with by the Steele Commission, that the laws applicable to Public Health within the Metropolitan Area be amended so that the Health Authorities are required to assess the cumulative affect and problems of septic tank installations in that the current laws applicable to health are being interpreted as requiring assessment only of the problems of development in respect of each individual lot.

Land Drainage

8. The County of Wentworth and its 10 constituent Municipalities

   (a) agree with the recommendation[1] of the Steele Commission that the Metropolitan Council

      (i) have jurisdiction and control over existing storm sewers which are designated by the said Council as Metropolitan, and

      (ii) have jurisdiction and control to build and maintain storm sewers which are designated by the said Council as Metropolitan, and

   (b) respectfully submit that the Metropolitan Council, in addition to the matters described in paragraph (a) of this section, and notwithstanding that the matter is not expressly dealt with by the Steele Commission, should have the jurisdiction to provide for any land drainage scheme that is considered by the said Council as being Metropolitan in nature.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 113-114.

Parks and Recreation

9. The County of Wentworth and its 10 constituent Municipalities

(a) agree with the recommendation[1] of the Steele Commission

(i) that the Metropolitan Council be responsible for the acquisition, development, maintenance and designation of parks of a Metropolitan nature, and

(ii) that the acquisition, development and maintenance of parks, other than Metropolitan, be the responsibility of the Councils of the Area Municipalities, and

(iii) that the Council of the Area Municipality have the option of appointing a Parks Board if it so desires, and

(b) respectfully submit

(i) that the Metropolitan Council, notwithstanding that the matter was not expressly dealt with by the Steele Commission, should be, in respect of recreation, responsible for the programing of sports and educational activities including the acquisition of facilities such as stadiums, etc., which are Metropolitan in nature and which take place in a variety of locations including park lands, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 114-117.

(ii) that the Councils of the Area Municipalities. notwithstanding that the matter was not expressly dealt with by the Steele Commission, be responsible for the programming and implementing of al other recreational activities within the Municipality, and

(c) respectfully submit further, notwithstanding that the matters were not dealt with by the Steele Commission, that the necessary laws be enacted so as

(i) to provide for a per capita grant to the Metropolitan Council for parks and recreation purposed as recommended in the Report of The Ontario Committee on Taxation,[1] and

(ii) to provide that the Metropolitan Corporation is a Municipality within the meaning of The Planning Act in order to permit the Metropolitan Corporation to accept land dedications, cash in lieu of land or gifts of money for Metropolitan parks and recreational purposes, and

(iii) to permit a Metropolitan parks and recreational levy on all forms of development to be paid to the Metropolitan Corporation for the acquisition and development of the Lake Shore Metropolitan Parks and Metropolitan recreational facilities.

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1. Chapter 21, pages 436-437.

Royal Botanical Gardens

10. The County of Wentworth and its 10 constituent Municipalities agree with the recommendation[1] of the Steele Commission

    (a) that the Royal Botanical Gardens continue to function under its Special Act, and

    (b) that all appointments to the Board of the Royal Botanical Gardens be made by the Metropolitan Council but it is respectfully submitted that the said Board be composed of not less and not more than one elected representative of the Council of each Area Municipality together with such non elected members as the said Council may appoint, and

    (c) that the annual municipal contributions from the Metropolitan Area be made by the Metropolitan Corporation.

Urban Renewal

11. The County of Wentworth and its 10 constituent Municipalities

    (a) disagree with the recommendation[2] of the Steele Commission that redevelopment and urban renewal projects be the responsibility of the Metropolitan Council, and

    (b) respectfully submit that the responsibility for redevelopment and urban renewal projects should be with the Area Municipality that initiates the project.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 116-117.
2. Ibid - pages 117-119.

Police Protection

12. The County of Wentworth and its 10 constituent Municipalities,

(a) agree with the recommendation[1] of the Steele Commission

(i) that a Metropolitan Police Force be established with jurisdiction over the whole of the Metropolitan Area except the proposed rural Boroughs of North Wentworth and South Wentworth, as shown on Map Number 4 attached hereto, and

(ii) that the entire cost of the Metropolitan Police Force be borne by the Area Municipalities served by such Force so that no cost is imposed on the proposed rural Boroughs of North and South Wentworth, as shown on Map Number 4 attached hereto, but

(iii) that the proposed rural Boroughs of North and South Wentworth be served by the Ontario Provincial Police, and

(b) respectfully submit, notwithstanding that the matters were not dealt with by the Steele Commission,

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 119-121.

(i) that the law should permit

(A) either or both of the proposed rural Boroughs of North and South Wentworth to enter into an agreement with the Metropolitan Corporation to extend the services of the Metropolitan Police Force to the whole or any part of the Municipality - for example the area within the urban service limits of the proposed rural Borough of North Wentworth or special service areas, and

(B) the Area Municipality referred to in Clause (A) of this sub-paragraph to impose the rate for the services of the Metropolitan Police Force only on that part of the Municipality that receives the service, and

(ii) that the law should permit the Metropolitan Corporation to extend the services of the Metropolitan Police Force to areas under its control and jurisdiction.

Fire Protection

13. The County of Wentworth and its 10 constituent Municipalities

(a) agree with the recommendation[1] of the Steele Commission

(i) that fire protection should remain and be a responsibility of the Councils of the Area Municipalities, and

(ii) that the Metropolitan Council should appoint a Metropolitan fire co-ordinator who would be responsible for establishing and directing a mutual aid system of fire protection for the Metropolitan Area, but

(b) respectfully submit, notwithstanding that the matters were not dealt with by the Steele Commission,

(i) that the Metropolitan Council should be empowered to enter into an agreement with any Area Municipality to extend fire services to or aid to any Metropolitan Service Areas or other areas within the control and jurisdiction of the Metropolitan Corporation, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 120-122.

(ii) that the Area Municipalities should be empowered to enter into an agreement with any other Municipality for the provision of fire protection for either the whole or any part of that Municipality but if the service is extended to only a part of a Municipality the Municipality should be empowered to impose the rate only on the part that receives such service.

Emergency Measures Organization

14. The County of Wentworth and its 10 constituent Municipalities agree that with the recommendation[1] of the Steele Commission that the existing municipal responsibilities in relation to emergency measures be exercised by the Metropolitan Council.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 122.

Health and Welfare

15. The County of Wentworth and its 10 constituent Municipalities

(a) agree with the recommendation[1] of the Steele Commission in effect, that all municipal responsibilities within the meaning of The Public Health Act be assumed by the Metropolitan Council which is interpreted to mean, in effect,

(i) that the Metropolitan Area, as proposed on Map Number 4 attached hereto, would be a Health Unit under the said Act, and

(ii) that a Board of Health would be constituted for the described Health Unit and it is respectfully submitted in this respect

(A) that the members of the Board should be appointed by the Metropolitan Council, and

(B) that the said Board should be composed of not less than 11 members and of that number there should be not less than and not more than one elected representative from the Council of each Area Municipality on the Metropolitan Council together with such other persons as the Metropolitan Council and the Lieutenant Govenor may appoint, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 122-124.

(b) agree, in effect, with the recommendation of the Steele Commission[1] that the responsibility for Welfare services should be assumed by the Metropolitan Council which includes Homes for the Aged and Hospitals, and

(c) respectfully submit, although not dealt with by the Steele Commission in its Report, that the Metropolitan Council should be responsible

(i) for the establishment, regulation and control of a Metropolitan Ambulance Service for the Metropolitan Area, and

(ii) for the establishment, maintenance and regulation of Cemeteries in the Metropolitan Area.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 122 - 124.

Electrical Power

16. The County of Wentworth and its 10 constituent Municipalities

(a) agree, as previously indicated in these Representations, with the recommendation[1] of the Steele Commission that water supply and distribution be the responsibility of the Metropolitan and Local Councils respectively, and

(b) agree with the recommendation[2] of the Steele Commission that the provision of electrical energy and power be the responsibility of four Hydro Commissions with the boundaries being co-terminus with those recommended for

(i) the City of Hamilton, and

(ii) the City of Burlington, and

(iii) the combined Boroughs of Dundas-Ancaster and North Wentworth, and

(iv) the combined Boroughs of Grimsby-Stoney Creek with South Wentworth.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 125-126.
2. Ibid - pages 125-126.

Industrial Promotion

17. The County of Wentworth and its 10 constituent Municipalities

    (a) agree that the Metropolitan Council should, as recommended[1] by the Steele Commission, develop a program of industrial and commercial promotion for the whole of the Metropolitan Area, and

    (b) respectfully submit that the Councils of the Area Municipalities should be permitted to develop their own programs of industrial and commericial promotion if they so desire.

Libraries

18. The County of Wentworth and its 10 constituent Municipalities

    (a) disagree with the recommendation[2] of the Steele Commission

        (i) that the provision of library facilities for the Metropolitan Area be the responsibility of the Metropolitan Council, and

        (ii) that the administration of libraries in the Metropolitan Area should be vested in one Board appointed by the Metropolitan Council,

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 126-127.
2. The Report and Recommendations of the Hamilton-Burlington-Wentworth Local Government Review - pages 127-128.

because, if Libraries in the Metropolitan Area are placed under one Board, the area and the population of the Metropolitan Area, both present and projected, would render access and service impossible to achieve and thereby destroy Library structures in the Metropolitan Area, in particular, in the County of Wentworth Library System, which have been developed and organized over many years, and

(b) respectfully submit, therefore, subject to submissions to be made by The Wentworth County Library Board, that the Metropolitan Area, as shown on Map Number 4 attached hereto, should be structured as follows for Library purposes,

(i) that there be a Metropolitan Hamilton-Wentworth Library Board

(A) which should be deemed to be a Board of a Regional Library System under The Public Libraries Act, and

(B) which should be composed of

(I) one person appointed by the Council of each Area Municipality, and

(II) the Chairman of The Metropolitan Council, and

(III) one person appointed by each School Board in the Metropolitan Area, and

(ii) that there be 3 Local Library Boards as follows,

(A) The City of Hamilton Library Board which would include the present jurisdiction of the present City of Hamilton Library Board, and

(B) The City of Burlington Library Board which would include the jurisdiction of the present Town of Burlington Library Board except for the rural portion proposed for exclusion from the City of Burlington as shown on Map Number 4 attached hereto, and

(C) The Wentworth Library Board

(I) which would include not only the present jurisdiction of The Wentworth County Library Board but enlarged to include the Town of Dundas, the Town of Stoney Creek, the Town of Grimsby, the Township of North Grimsby and the Township of Caistor, and

(II) which should be composed of one person appointed by the Council of each Area Municiaplity other than the City of Hamilton and the Town of Burlington, one representative from The Wentworth Board Board of Education and one representative from the Separate School Board and two non elected persons nominated by the Members of the said Board,

thus, there would be substituted three Local Library Boards for the existing six Library Boards in the Metropolitan Area. It is believed however, that on the basis of the population projections and the need for access and service it may be necessary, within a 10 year period, to realign the jurisdiction of The Wentworth Library Board by creating two Boards, that is a Library Board for the combined Borough of South Wentworth and Grimsby-Stoney Creek and a Board for the combined Boroughs of North Wentworth and Dundas-Ancaster.

Garbage and Waste Disposal

19. The County of Wentworth and its 10 constituent Municipalities

(a) disagree with the recommendation[1] of the Steele Commission that garbage and waste collection and disposal should be a primary function of the Council of the Area Municipality but that the Metropolitan Council should have the power to regulate, and if desired, operate garbage and waste disposal sites. This recommendation is not acceptable because it is believed

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 129-130.

(i) that different levels of control and disposal would possibly result if control is at the level of the Area Municipality, and

(ii) that the ultimate land uses of the sites chosen by the Council of the Area Municipality may be difficult to control, and

(iii) that municipalities are traditionally not anxious to accept garbage and waste from other municipalities and often a surcharge is imposed which affects the cost of this service to the citizens at large, and

(b) respectfully submit, therefore,

(i) that the Metropolitan Council should be responsible for the acquisition and operation of all garbage and disposal sites, and

(ii) that the Councils of the Area Municipalities should be made responsible for the collection of all garbage.

Building Code
and Permits

20. The County of Wentworth and its 10 constituent Municipalities

(a) agree with the recommendation[1] of the Steele Commission, in effect, that the Metropolitan Council should be responsible for establishing a uniform building code for the Metropolitan Area but it is respectfully submitted that the Metropolitan Council should be required by law to introduce a uniform building code for the Metropolitan Area and which code should of necessity be related to the National Building Code and should be modified only to the extent necessary to suit this part of Ontario, and

(b) agree with the Recommendation of the Steele Commission that the issuance of building permits should be the responsibility of the Councils of the Area Municipality.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 131.

Licensing

21. The County of Wentworth and its 10 constituent Municipalities agree with the recommendation[1] of the Steele Commission

(a) that the licensing of businesses, trades and occupations that are carried on at fixed locations should be the responsibility of the Area Municipality, and

(b) that the licensing of mobile businesses, trades and occupations should be the responsibility of the Metropolitan Municipality, and

(c) that all licensing powers should be retained by the respective Councils with no such powers being vested in commissions including a Police Commission.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 131-132.

Metropolitan Government
and Education

22. The County of Wentworth and its 10 constituent Municipalities respectfully submit, notwithstanding that the matter was not dealt with by the Steele Commission, that the requisite legislative machinery should be enacted so as to establish a joint co-ordinating Committee.

(a) with the membership to be appointed by the Metropolitan Council, and

(b) consisting of Representatives from the School Boards in the Metropolitan Area and Representatives of the Area Municipalities on the Metropolitan Council,

to, in effect, examine the development that is anticipated within the Metropolitan Area and to examine the ability of the respective School Boards to provide the necessary school facilities to serve the anticipated development and thereby mutually agree on the amount of development that should take place and its location within the Metropolitan Area.

Division of Powers -
Summary of Submissions

23. The County of Wentworth and its 10 constituent Municipalities respectfully submit.

(a) in respect of Planning,

(i) that, as recommended by the Steele Commission, the boundaries for planning purposes and the boundaries of the Metropolitan Area for governmental purposes should be co-terminus, and

(ii) that the jurisdiction of the Metropolitan Council should not be limited, as recommended in effect by the Steele Commission, to responsibility for decisions on basic planning policy in implementing an Official Plan for the Metropolitan Area but should be required to establish, in effect, a General Land Use Plan for the Metropolitan Area, subject to the approval of The Minister of Municipal Affairs, and

(iii) that the Councils of the Area Municipalities should be required to prepare, within the context of the Metropolitan Official Plan, detailed Official Plans for their Municipalities, subject to the approval of the Metropolitan Council, and

(iv) that the planning functions for the Metropolitan Area should not be exercised by a Committee of the Metropolitan Council, as recommended in effect by the Steele Commission, but should be exercised by a Board

(A) to be called The Metropolitan Hamilton-Wentworth Planning Board, and

(B) appointed by the Metropolitan Council and composed of not less than and not more than one elected representative from the Council of each Area Municipality, representatives of the Boardsof Education in the Metropolitan Area, and such other non elected members as the Metropolitan Council may appoint, and

that the Metropolitan Hamilton-Wentworth Corporation be the designated Municipality for planning purposes, and

(v) that the Area Municipalities be subsidiary planning areas, as recommended in effect by the Steele Commission, and each Area Municipality to have the right

(A) to appoint a planning board if the Council so desires, and

(B) to have The Metropolitan Hamilton-Wentworth Planning Board perform its planning functions if it decides not to establish a subsidiary planning board in which event the said Board is to report directly to the Council of the Area Municipality, and

(vi) that, as recommended by the Steele Commission, Plans of Sub-divisions should be filed with the Metropolitan Council instead of the Minister of Municipal Affairs, for approval within the context of the Official Plan and there should be a right of appeal to the Ontario Municipal Board in the event of a dispute, and

(vii) that, as recommended by the Steele Commission, the power to enact Zoning By-Laws should be vested in the Councils of the Area Municipalities subject to the approval of the Ontario Municipal Board and, notwithstanding that the matter was not dealt with by the Steele Commission, it is requested that the Metropolitan Council be empowered to pass certain planning By-laws that are Metropolitan in effect, and

(viii) that the recommendation of the Steele Commission in connection with Zoning By-laws to the effect that comments be solicited by the Ontario Municipal Board from the Metropolitan Planning Department instead of from the Department of Municipal Affairs should be rejected and it is hereby requested that such comments be solicited from the Metropolitan Council, and

(ix) that the recommendations of the Steele Commission that Committees of Adjustment be appointed by the Councils of Area Municipalities with their decisions to be reviewed by the Metropolitan Planning Department be rejected and it is hereby requested that Committees of Adjustment in Local Municipalities be abolished, and that the requisite legislative machinery be established

(A) requiring the Metropolitan Council to appoint a Metropolitan Hamilton-Wentworth Committee of Adjustment that would have jurisdiction to approve or disapprove of all land severences in the Metropolitan Area and that would be composed of the Chairman of the Metropolitan Council, or his nominee, and not less than and not more than one elected representative from each Area Municipality

together with such other non elected members as the said Council may appoint - with a right of appeal to the Ontario Municipal Board in the event of a dispute, and

(B) vesting in the Councils of the Area Municipalities the residual jurisdiction of the existing Committees of Adjustment, and

(x) that the Province of Ontario should make an annual grant to the Metropolitan Council for planning purposes if provincial powers on planning matters are transferred to the Metropolitan Council as recommended by the Steele Commission and as hereby requested, and

(b) <u>in respect of Capital Financing</u>, that, as recommended by the Steele Commission, the Metropolitan Council should be responsible for the overall control of capital budgeting and the issue of debentures but that the Area Municipalities should have a right to appeal to the Ontario Municipal Board, and

(c) <u>in respect of Transportation - Roads</u>, that

(i) as recommended by the Steele Commission, the Metropolitan Council should have jurisdiction and control

(A) over all roads which it designates as Metropolitan, and

(B) over all street lighting on Metropolitan roads and traffic control devices and systems regulating or altering traffic flow entering or departing from the Metropolitan Road System, and

(ii) that, notwithstanding the recommendation of the Steele Commission to the contrary, the Metropolitan Council should have jurisdiction and control over sidewalks, catch basins and underground services abutting or located under such Metropolitan Road System and if any such services are primarily to meet the needs of an Area Municipality that the necessary legislative power be extended so that the cost may be apportioned, and

(b) <u>in respect of Public Transit</u>, that, for travelling in the Metropolitan Area, the special legislation applicable to the Hamilton Transit Commission be amended so that

(i) the jurisdiction is enlarged to include the Metropolitan Area shown on Map Number 4 attached hereto, and

(ii) the name of the Commission is changed to The Metropolitan Hamilton-Wentworth Transit Commission, and

(iii) all appointments to The Metropolitan Hamilton-Wentworth Commission are made by the Metropolitan Council, and

(f) <u>in respect of Air Transport</u>, that the jurisdiction and control of the Mount Hope Airport be placed with the Metropolitan Council instead of with the Council of the City of Hamilton as recommended by the Steele Commission, and

(g) <u>in respect of Waterworks</u>,

(i) that, as recommended by the Steele Commission, the Metropolitan Council should have jurisdiction and control over the Waterworks system, the supply of water to Area Municipalities, and the establishment, construction, maintenance, operation, improvement and extension of the Waterworks system and for the treatment and storage of water and trunk distribution mains, and

(ii) that, as recommended by the Steele Commission, the existing inter-municipal water agreements should be assumed by the Metropolitan Council and further, notwithstanding that the Steele Commission did not deal with the matter, the Metropolitan Council should be expressly empowered to terminate, negotiate or renegotiate any such inter Municipal water agreements, and

(iii) that, notwithstanding that the matter was not dealt with expressly by the Steele Commission, the Councils of the Area Municipalities as well as the Metropolitan Council should have the power to create water areas so that rural areas not benefiting from water works or service will not have rates imposed for such works, and

(h) <u>in respect of Sewage Works,</u>

(i) that, as recommended by the Steele Commission, the Metropolitan Council

(A) should have control and jurisdiction of trunk sewers, sewer systems, sewage works, treatment works, water courses and the nature and quality of sewage received, and

(B) should assume existing inter-municipal sewage agreements, and notwithstanding that the matter was not dealt with by the Steele Commission, should have the express power to terminate, negotiate or renegotiate any such inter-municipal agreements, and

(C) should be empowered to create sewer areas so that rural areas not benefiting from sewer works or service will not have rates imposed for such works or service, and

(ii) that the Councils of the Area Municipalities be responsible for local collector sewers within such Municipality and that such Councils, notwithstanding that the matter was not dealt with by the Steele Commission, be expressly empowered by law to create sewer areas so that rural areas not benefiting from sewage works will not have imposed upon them a rate for such works, and

(iii) that, notwithstanding that the matter was not dealt with by the Steele Commission, the laws applicable to Health be amended so that Health Authorities are required to assess the cumulative affect of septic tank installations in the Metropolitan Area, and

(i) <u>in respect of land drainage</u>,

(i) that the Metropolitan Council, as recommended by the Steele Commission, should have jurisdiction and control of storm sewers designated as Metropolitan and to build and maintain storm sewers that are so designated, and

(ii) that the Metropolitan Council, notwithstanding that the matter is not expressly dealt with by the Steele Commission, should have jurisdiction to provide for any land drainage scheme that is designated as Metropolitan, and

(j) <u>in respect of Parks and Recreation</u>,

(i) that, as recommended by the Steele Commission,

(A) the Metropolitan Council should be responsible for the acquisition, development, maintenance and designation of parks of a Metropolitan nature, and

(B) that the Councils of the Area Municipalities

(I) should be responsible for the acquisition, development and maintenance of all local parks, and

(II) should have the right to appoint Local Parks Board if so desired, and

(ii) that, notwithstanding that the matters were not expressly dealt with by the Steele Commission,

(A) the Metropolitan Council should be responsible for the programing of sports and educational activities, including the acquisition of facilities, which are Metropolitan in nature, and

(B) the Councils of the Area Municipalities should be responsible for the programing of all other recreational activities within the Municipality, and

(C) a per capita grant should be made to the Metropolitan Council for parks and recreation purposes as recommended by The Ontario Committee on Taxation, and

(D) the Metropolitan Corporation be a Municipality within the meaning of The Planning Act in order to permit the Corporation to accept land dedications, cash in lieu of land or gifts of money for Metropolitan parks and recreation purposes, and

(E) the necessary power be extended to permit a Metropolitan parks and recreation levy on all forms of development in the Metropolitan Area, and

(z) <u>in respect of the Royal Botanical Gardens</u>, that as recommended by the Steele Commission, the said Gardens continue to function under the applicable special legislation with the following changes, in effect,

(i) that all appointments to the Board should be made by the Metropolitan Council and that, although not dealt with by the Steele Commission, the said Board should be composed of not less than and not more than one elected representative from the Council of each Area Municipality together with such non elected members as the said Council may appoint, and

(ii) that all municipal contributions be made by the Metropolitan Corporation, and

(l) <u>in respect of Urban Renewal</u>, that the recommendations of the Steele Commission that redevelopment and urban renewal be a responsibility of the Metropolitan Council be rejected and it is hereby requested that redevelopment and urban renewal should be the responsibility of the Area Municipality that initiates the work, and

(m) <u>in respect of Police Protection</u>,

(i) that, as recommended by the Steele Commission,

(A) there be a Metropolitan Police Force with jurisdiction over the whole of the Metropolitan Area, as shown on Map Number 4 attached hereto, but excluding the proposed rural Boroughs of North and South Wentworth, and

(B) no cost for the Metropolitan Police Force be imposed on the proposed rural Boroughs of North and South Wentworth, and

(ii) that, notwithstanding that the matters were not dealt with by the Steele Commission, the Metropolitan Council and the Councils of the proposed rural Boroughs of North and South Wentworth should be empowered to enter into an agreement for the extension of the services of the Metropolitan Police Force to a part or parts of a Municipality including to special service areas, and the Councils of the Boroughs should in that

event be empowered to not only vary the rate but impose the cost of such service on the area or areas involved, and

(n) <u>in respect of Fire Protection</u>,

(i) that, as recommended by the Steele Commission,

(A) fire protection should be the responsibility of the Area Municipality, and

(B) that the Metropolitan Council should appoint a fire co-ordinator for the Metropolitan Area, and

(ii) that, notwithstanding that the matters were not dealt with by the Steele Commission, the Metropolitan Council and the Councils of the Area Municipalities should be empowered to enter into agreements for the provision of fire protection to the whole or any part or parts of a Municipality and in the event that fire protection service is extended to a part or parts of a Municipality then the Municipality should be empowered to not only vary the rate but to impose the rate only on the part or parts of the Municipality that receives the service and

(o) <u>in respect of Emergency Measures Organization</u>, that as recommended by the Steele Commission, the existing Municipal responsibilities for emergency measures be exercised by the Metropolitan Council, and

(p) <u>in respect of Health and Welfare</u>,

(i) that, as recommended by the Steele Commission in effect, the Metropolitan Area, as shown on Map Number 4 attached hereto, should be a Health Unit within the meaning of The Public Health Act, and

(ii) that, notwithstanding that the matter was not expressly dealt with by the Steele Commission, a Board of Health should be constituted for such Health Unit and the said Board should be appointed by the Metropolitan Council and should be composed of not less than 11 members and of that number there should be not less than and not more than one elected representative from the Council of each Area Municipality together with such other persons as the Metropolitan Council and the Lieutenant Govenor in Council may appoint, and

(iii that, as recommended by the Steele Commission, the responsibility for welfare services should be assumed by the Metropolitan Council, and

(iv) that, notwithstanding that the matters were not dealt with by the Steele Commission, the Metropolitan Council be responsible for the establishment, regulation and control of

(A) Ambulance Service for the Metropolitan Area, and

(B) Cemeteries in the Metropolitan Area, and

(q) <u>in respect of Electrical Power</u>, that, as recommended by the Steele Commission,

(i) water supply and its distribution be the responsibility of the Metropolitan Council and the Councils of the Area Municipalities respectively, and

(ii) the responsibility for the provision of electrical energy and power be allocated as follows,

(A) the City of Hamilton, and

(B) the City of Burlington, and

(C) the combined Boroughs of Dundas-Ancaster and North Wentworth, and

(D) the combined Boroughs of Grimsby-Stoney Creek and South Wentworth, and

(r) <u>in respect of Industrial Promotion</u>,

(i) that the Metropolitan Council, as recommended by the Steele Commission, develop a program of industrial and commercial promotion for the Metropolitan Area, and

(ii) that the Councils of the Area Municipalities, notwithstanding that the matter was not dealt with by the Steele Commission, be permitted to develop their own programs of industrial and commercial promotion, and

(s) <u>in respect of Libraries</u>, that the recommendations of the Steele Commission that the provision of Library facilities should be the responsibility of the Metropolitan Council and that Libraries in the Metropolitan Area be administered by one Board be rejected and it is requested

(i) that there be a Metropolitan Library Board to be called The Metropolitan Hamilton-Wentworth Library Board, and

(ii) that there be 3 Local Library Boards with names and jurisdictions as follows,

(A) The City of Hamilton Public Library Board which would include the present jurisdiction of the said Board, and

(B) The City of Burlington Public Library Board which would include the present jurisdiction of the Town of Burlington Library Board except for the rural portion of the Town that is proposed to be excluded as shown on Map Number 4, and

(C) The Wentworth Library Board, which would include the present jurisdiction of The Wentworth County Library Board together with the Towns of Dundas, Stoney Creek and Grimsby and the Townships of North Grimsby, South Grimsby and Caistor, and

(t) <u>in respect of Garbage and Waste Disposal</u>, that the recommendations of the Steele Commission that garbage and waste collection and disposal be a primary function of the Council of the Area Municipality is rejected and it is requested

(i) that the Metropolitan Council be responsible for the acquisition and operation of all garbage and disposal sites, and

(ii) that the Councils of the Area Municipalities be responsible for the collection of garbage, and

(u) <u>in respect of a Building Code and Permits</u>, that, as recommended by the Steele Commission,

(i) the Metropolitan Council be required to introduce a uniform building code for the Metropolitan Area and which Code should be related to the National Building Code, and

(ii) the Councils of the Area Municipalities be responsible for the issuance of building permits, and

(v) <u>in respect of Licensing</u>. that, as recommended by the Steele Commission, the licensing of

(i) businesses, trades and occupations carried on at fixed locations be the responsibility of the Councils of the Area Municipalities, and

(ii) mobile businesses, trades and occupations be the responsibility of the Metropolitan Council, and that all licensing powers should be retained by the respective Councils, and

(w) <u>in respect of Metropolitan Government and Education</u>, that, notwithstanding that the matter has not been dealt with by the Steele Commission, the requisite laws be enacted to require the Metropolitan Council to establish a Joint Co-ordinating Committee composed of Representatives of the Metropolitan Council and the Boards of Education in the Metropolitan Area to examine the anticipated development in the Metropolitan Area in order to determine the development that should take place and its location.

[illegible]

[illegible] - [illegible]

The Metropolitan Council
Direct or Indirect Election

1. (1) The County of Wentworth and its 10 constituent Municipalities

   (a) disagree with the recommendation[1] of the Steele Commission that the membership of the Metropolitan Council should be composed solely of representative members of the Councils of the Area Municipalities, and

   (b) agree with the statement of the Steele Commission that there would be a high cost in time and money if the candidates for the Metropolitan Council were required to run for office on a Metropolitan wide basis but it is respectfully submitted that such is not the case if the candidate is required to run only in the Area Municipality, and

   (c) disagree with the statement of the Steele Commission that direct election either in whole or in part would likely create friction between the two levels of Government rather than the cooperation required to properly provide service to the public

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 136.

because it is believed such is not the case if the members are duly elected by a General Vote as members of the Councils of the Area Municipalities and as the representatives of the Council and the people on the Metropolitan Council,

it is respectfully submitted, therefore, that the membership of the Metropolitan Council should be composed solely of duly elected members of the Councils of the Area Municipalities who have been elected by a general vote of the people of that Municipality to represent them not only on the local Council but the Metropolitan Council. This system of election to the Metropolitan Council would respect the democratic process, in that, it would permit the people of each Area Municipality to elect the member of the Council of their Municipality that is to represent them on the Metropolitan Council. Each such elected representative would have a dual loyalty and responsibility - local and regional-which would create an atmosphere of cooperation and not friction on the Metropolitan Council. This submission is

(i) supported by Wm. R. Allen, Q.C., former Chairman of Metropolitan Toronto, in that, he stated,[1]

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1. Brief to the Goldenberg Commission, 1964, in respect of Metropolitan Toronto, by Wm. R. Allen, Q.C.

"This brings into focus what I regard as the key to the success by decision and accomplishment of the present system. Each member of council has a dual loyalty and responsibility: local and regional. Knowledge of plans, proposals and projects by both Councils has enabled metropolitan representatives to coordinate, complement and supplement the undertakings of each council.

I interject at this point another consideration at the root and substance of the accomplishments of the past ten years by this form of municipal government; namely, the dual loyalty and responsibility of its members. It is of basic importance that the members of a Metropolitan Council, anywhere, should be duly elected members of their local Cluncil. In our situation, this has created a liasion which results in knowledgeability of what is being planned and executed as area projects so that there is coordination and consistency with local planning and projects. This system has removed the possibility of that rivalry which is bound to be created by the existence of two municipal councils comprised of different people, where notwithstanding the demarcation of respective responsibilities and obligations, human nature will provide a running battle and competition for power, or for exoneration from blame for the tax bill submitted to the taxpayer. I cannot emphasize too strongly the importance I place on a continuation of the present system whereby duly elected members to local councils are also automatically constituted members of the area council."

(ii) supported by the following statement by the Goldenberg Commission,[1]

> "The constitution of the Council thus presents some special features: the members are not elected directly but become Metro councillors by virtue of their election to office in an area municipality; the City and the suburbs, as a group, have equal representation; each City ward and the voters of the City at large are represented; and each suburb, regardless of size and population, is entitled to one representative. These were ingenious features of the Metro Act of 1953; they made for wider acceptability of the new form of government and helped to solidify its political base. Moreover, the system of indirect election was familiar to the people because the members of county councils in Ontario are selected in this way.
>
> The value of the liaison between the area councils and the Metropolitan Council under the existing system was emphasized in the briefs submitted to the Commission by the area municipalities; Metro has not become a rival or alien government. Linking the councils in this way has made it possible for all parts of the metropolitan community to become associated in the solution of area-wide problems. I find that Metro's success is due in no small part to the fact that its Council has been composed of persons who were also members of the councils of the area municipalities. The brief of the City of Toronto pointed out that:
>
>> The arrangement for representation on the Metropolitan Council and School Board has had certain obvious advantages by comparison with the system of direct election which applies to county councillors in London, England, and to metropolitan councillors in Winnipeg. The method we follow has meant that one or more elected representatives in each area municipality has a personal stake in the success of the Metropolitan Government. In addition, it has ensured that persons with an intimate knowledge of each area municipality and its problems would bring that knowledge to bear upon the consideration of the metropolitan undertakings,"

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1. Report of The Royal Commission on Metropolitan Toronto - page 191.

it is respectfully submitted, therefore, that this system of election to The Metropolitan Council would ensure not only a solid political base but that persons elected directly by the people to represent them on the Council of the Area Municipality and the Metropolitan Council would bring their intimate knowledge of the problems of the Area Municipality to bear upon the consideration of the metropolitan undertakings.

The Metropolitan Council
Number of Representatives

(2) The County of Wentworth and its 10 constituent Municipalities

(a) agree that in a Democracy the only acceptable principle at this time appears to be representation by population which has been indicated, in effect, by the Applicable criteria[1] as well as by the Steele Commission,[2] but

(b) respectfully submit

(i) that there is, as indicated by the applicable criteria,[3] validity to the argument that rural ridings with fewer voters than urban ridings must be assured of adequate representation. It is incompatible, therefore, with the principles of our modern democracy, and in particular the democratic belief in the significance of the individual, to permit by law the people of the proposed Municipality of Metropolitan Hamilton-Wentworth

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1. The Guidelines for Regional Government - page 8.
2. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 137.
3. The Guidelines for Regional Government - page 8.

dominated by a system of representation on the Metropolitan Council whereby the rural and suburban voter is dominated by the urban voter or whereby one urbanized municipality could dominate the said Council and render the entire system unworkable, and

(ii) that the representation recommended by the Steele Commission and shown on Table I attached hereto,

(A) for the Area Municipalities other than the proposed Boroughs of North and South Wentworth is acceptable, but

(B) for the proposed Boroughs of North and South Wentworth should be rejected and it is respectfully submitted that each of the proposed Boroughs should be represented on the Metropolitan Council by 2 representatives, as shown on Table I attached hereto, not only because, as indicated by the criteria,[1] rural ridings with fewer voters than urban ridings must be assured of adequate representation but because, as indicated by the Honourable Minister of Municipal Affairs,[2] the area of a Municipality is also a factor to be

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1. The Guidelines for Regional Government - Page 8.
2. Address to the County of Wentworth and its 10 constituent Municipalities on February 9, 1970.

considered in determining representation in order to ensure not only equitable representation but that rural and urban residents have a reasonably equal voice in Metropolitan decisions. It is respectfully pointed out that the proposed Boroughs of North and South Wentworth are comprised of approximately 208 and 207 square miles respectively, as opposed to, for example,

(I) the City of Hamilton comprised of approximately 45 square miles with 13 representatives, and

(II) the City of Burlington comprised of approximately 41 square miles with 4 representatives,

as shown on Table IA attached hereto. Thus, it is respectfully submitted that the representation for the proposed Boroughs of North and South Wentworth must be increased as shown on Table I not only to ensure compatibility with the principles of modern democracy and the preservation of the democratic belief in the significance of the individual but to ensure that the rural people of the rural Boroughs are adequately represented, and

(iii) that in order to maintain reasonable equity in

the representation on the Metropolitan Council the law should provide for an automatic review of the representation at the expiration of 5 year intervals, but in no case is an Area Municipality to be in the position of not being represented by at least one representative.

The Metropolitan Council
Area Municipality Allocation
of Representatives

(3) The County of Wentworth and its 10 constituent Municipalities respectfully submit that the recommendation[1] of the Steele Commission in respect of the identity of the representatives of the Councils of the Area Municipalities to the Metropolitan Council should be rejected and that the necessary law be established whereby the Metropolitan Council representatives would include

(a) the Mayor of each Area Municipality, and

(b) such number of Aldermen on the Council of the Area Municipality as are elected by a general vote of the people of that Municipality to represent them on the Council of the Area Municipality and on the Metropolitan Council but such number is not to exceed the number that is necessary to complete the membership to which the Area Municipality is entitled.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 139.

The Metropolitan Council - Chairman

(4) The County of Wentworth and its 10 constituent Municipalities agree with the recommendations[1] of the Steele Commission,

(a) that there should be a Chairman of The Metropolitan Council and who in the first instance should be appointed by the Lieutenant Governor-in-Council, and

(b) agree that the Chairman of the Metropolitan Council should not have a vote on the Metropolitan Council except in the case of a tie vote, and

(c) that the Chairman of The Metropolitan Council must be a person who has the confidence, goodwill and cooperation of a substantial majority of the members of The Metropolitan Council and including in the first instance the members of the Councils of the Area Municipalities in that, as stated by the Steele Commission, it is the Chairman's position not to just give leadership but primarily to foster teamwork and cooperation among the elected representatives on the Council and among the Area Municipalities, and

(d) that after the initial appointment, the Chairman of the Metropolitan Council should be elected by

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 140 - 141.

a two-thirds majority vote of the said Council and not by a direct election of the electorate, and in the event of a disagreement with the Lieutenant Governor-in-Council should have the power to appoint the Chairman, and

(e) that the Chairman of The Metropolitan Council may be a member of the Council of an Area Municipality or a qualified elector in the Metropolitan Area and if he is a member of such a Council he should be required to resign.

The Metropolitan Council
Executive Committee

(5) The County of Wentworth and its 10 constituent Municipalities,

(a) agree with the recommendation[1] of the Steele Commission

(i) that the Metropolitan Council should elect from its number an Executive Committee but subject to the approval of a two-thirds majority vote of the Council, and

(ii) that the Chairman of The Metropolitan Council should be the Chairman of the Executive Committee, and

(iii) that major appropriations or expenditures and the adoption of the Official Plan or amendments thereto which are not recommended by the Executive Committee should not be made without a two-thirds vote of the Metropolitan Council, and

(b) disagree with the recommendation[2] of the Steele Commission that the Executive Committee should be composed of

(i) 2 representatives from the City of Hamilton, and

(ii) 1 representative from the Town of Burlington, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 141 - 143.
2. Ibid - pages 141 - 143.

(iii) 1 representative for the remaining four Area Municipalities in the Metropolitan Area as shown on Map Number 4 attached hereto, and

(iv) the Chairman of the Metropolitan Council,

it is respectfully submitted that this recommendation of the Steele Commission is incompatible with the basic or fundamental principles of a Democracy in that it fails to provide, in effect, for representation of the interests of the proposed rural Boroughs of North and South Wentworth. It is respectfully submitted further, that the Executive Committee should be composed of 2 representatives from the City of Hamilton, 1 representative from the proposed City of Burlington, as recommended by the Steele Commission, 1 representative from the proposed Boroughs of Dundas-Ancaster and Grimsby-Stoney Creek, 1 representative from the proposed Boroughs of North and South Wentworth and the Chairman of the Metropolitan Council who is to be the Chairman of the Committee - the composition of the Executive Committee as proposed in this submission is set forth in Table 2 attached hereto, and

(c) respectfully submit, notwithstanding that the matters were not dealt with by the Steele Commission,

(i) that the law should provide that the Metropolitan Chairman, as Chairman of the Executive Committee, have a vote on all matters coming before that Committee, and

(ii) that the law should provide, if the representation on the Executive Committee is to be equitable, for an automatic review of that representation at least at the expiration of 5 year intervals, particularly in the light of the projected growth of population in the proposed City of Burlington and the proposed Borough of Grimsby-Stoney Creek.

Term of Office

2. The County of Wentworth and its 10 constituent Municipalities agree with the recommendation[1] of the Steele Commission

   (a) that members of the Metropolitan Council and members of Councils of the Area Municipalities be elected for a 3 year term, and

   (b) that all elections to Municipal Councils, School Boards and Commissions be held at the same time.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 143 - 144.

Councils of Area Municipalities

3. The County of Wentworth and its 10 constituent Municipalities

(a) disagree with the recommendation[1] of the Steele Commission that in the case of

(i) the urban Boroughs of Dundas-Ancaster and Grimsby-Stoney Creek, the Councils should be elected by Wards, and

(ii) the rural Boroughs of North and South Wentworth, the Councils should be elected by a General Vote, and

respectfully submit that the Councils of each such Borough should have the power to determine, as provided under The Municipal Act, whether the Council is to be elected by the Ward System or by a General Vote, and

(b) disagree with the recommendation[2] of the Steele Commission

(i) that the Councils for the proposed Boroughs of Dundas-Ancaster and Grimsby-Stoney Creek should be composed of a Head of the Council and approximately 8 Aldermen, because it is believed

(A) that the Councils of such Boroughs should have the power, as provided under The Municipal Act, to determine the

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 144 - 145.
2. Ibid - pages 144 - 145.

number of members that are to make up such Councils, and

(B) that, in any event, if an election is on the basis of the Ward System there should be not less than 2 members elected for each Ward, as provided in effect under The Municipal Act, and

(C) that the Councils of such Boroughs should have the power, as provided under The Municipal Act, to determine the Ward boundaries, if any, within their respective Municipalities, and

(ii) that the Councils for the proposed Boroughs of North and South Wentworth should be composed of a Head of the Council and 6 Aldermen, because it is believed

(A) that the Councils of such Boroughs should have the power, as provided under The Municipal Act, to determine the number of members that are to make up such Councils, and

(B) that, in any event, if an election is on the basis of a general vote there should be, in order to ensure access and service, not less than 8 members elected to each such Council not only because of the size of such Boroughs but because of the distribution of the population, and

(c) respectfully submit that the Head of the Council of each Borough should be known under the law as the Mayor of the Borough.

Boards and Commissions -
School Boards

4. (1) The County of Wentworth and its 10 constituent Municipalities agree with the recommendation[1] of the Steele Commission that School Boards should be continued, in effect, but that there is a need for improved coordination between School and Municipal activities but it did not make any recommendations as to how such could be accomplished. It was submitted in Chapter IV of these Representations that, for such purposes, the law should provide for the establishment of a Joint Coordinating Committee to examine anticipated development in the Metropolitan Area in order to mutually determine, in effect, where and when such development should occur.

Boards and Commissions
Conservation Authorities

(2) The County of Wentworth and its 10 constituent Municipalities agree with the recommendation[2] of the Steele Commission that a new Conservation Authority be established embracing approximately all of the Metropolitan Area as described in the Steele Report, but [illegible]

(a) that the name of that Authority should be The Metropolitan Hamilton-Wentworth Conservation Authority instead of the Metropolitan Hamilton

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 148-149.
2. Ibid - pages 149-151.

Conservation Authority as recommended by the Steele Commission, and

(b) that The Metropolitan Hamilton-Wentworth Conservation Authority should include the Bronte Creek Watershed in that, as indicated by the Commission, there is no necessity of having the Bronte and Oakville Creeks under the same Authority - they were previously under two Authorities, and

(c) that, as recommended by the Steele Commission, all municipal appointments to The Metropolitan-Hamilton Wentworth Conservation Authority should be made by the Metropolitan Council, and

(d) that the Metropolitan Council should have the power, notwithstanding that the matter was not dealt with by the Steele Commission, to appoint representatives to all other Conservation Authorities within the Metropolitan Area.

Boards and Commissions
Hydro-Electric Commissions

(3) The County of Wentworth and its 10 constituent Municipalities

(a) agree with the recommendation[1] of the Steele Commission that separate local Hydro Commissions should be established in the Metropolitan Area, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 151-154.

(b) agree with the recommendation[1] of the Steele Commission that four Hydro Commissions be established as follows,

(i) The City of Hamilton Hydro-Electric Commission to include the area within the City of Hamilton, and

(ii) The City of Burlington Hydro-Electric Commission to include the area within the proposed City of Burlington as shown on Map Number 4 attached hereto, and

(iii) The North Wentworth Hydro-Electric Commission which would include the proposed Boroughs of North Wentworth and Dundas-Ancaster, and

(iv) The South Wentworth Hydro-Electric Commission which would include the proposed Boroughs of Grimsby-Stoney Creek and the proposed Borough of South Wentworth enlarged as shown on Map Number 4 to include the Townships of South Grimsby and Caistor, and

(c) agree with the recommendation of the Steele Commission that it should be optional to the Area Municipalities whether such Commissions are elected or appointed.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 151 - 154.

Boards and Commissions
Committee of Adjustment

(4) The County of Wentworth and its 10 constituent Municipalities

(a) disagree, as stated in section 1 of Chapter IV of these Representations, with the recommendation[1] of the Steele Commission that the Committees of Adjustment be appointed by the Councils of the Area Municipalities, and

(b) reaffirm, as submitted in section 1 of Chapter IV of these Representations,

(i) that the present Committees of Adjustment be abolished, and

(ii) that a Metropolitan Hamilton-Wentworth Committee of Adjustment be constituted by the Metropolitan Council with jurisdiction in respect of land severances in the Metropolitan Area, and

(iii) that the Councils of the Area Municipalities be vested with the residual powers of the present Committee of Adjustment, with the power in the Council to delegate its powers to a Committee if it so desires ,

so that there may be an effective control over scattered residential development in the Metropolitan Area.

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 154.

Boards and Commissions
Hamilton Transit Commission

(5) The County of Wentworth and its 10 constituent Municipalities agree, as stated in Chapter IV of these Representations, with the recommendation[1] of the Steele Commission, in effect, that the applicable legislation be amended so that

(a) transportation in the Metropolitan Area is the responsibility of the Transit Commission, and

(b) the Transit Commission be known as The Metropolitan Hamilton-Wentworth Transit Commission, and

(c) the Metropolitan Council have control and jurisdiction over all appointments to such Commission subject to the limitations described in Chapter IV of these Representations.

Boards and Commissions
Police Commissions

(6) The County of Wentworth and its 10 constituent Municipalities,

(a) agree with the recommendation[2] of the Steele Commission that a Metropolitan Police Commission be established with jurisdiction over the Metropolitan Area except the proposed rural Boroughs of North and South Wentworth and it is respectfully

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 155.
2. Ibid - page 156.

submitted, notwithstanding that the matter was not dealt with by the Steele Commission, that the name of that Commission should be The Metropolitan Hamilton-Wentworth Police Commission, and

(b) agree with the recommendation of the Steele Commission that the composition of a Police Commission should be broadened to 5 members but do not agree with the Steele Commission's recommendation in respect of the actual composition of the Police Commission because it is believed that the said Commission should be composed of

(i) 4 persons appointed by the Metropolitan Council from its membership, and

(ii) a County Court Judge appointed by the Metropolitan Council, and

(c) agree with the recommendation of the Steele Commission that The Metropolitan Hamilton-Wentworth Police Commission should have no licencing powers.

Boards and Commissions
The Hamilton Harbour Commissioners

(7) The County of Wentworth and its 10 constituent Municipalities

(a) agree with the recommendation[1] of the Steele Commission that every effort should be made to ensure that The Hamilton Harbour Commissioners

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 156 - 158.

activities are compatible with the Metropolitan Official Plan, in particular, to preserve open spaces, parklands and access to shoreline amenities, and

(b) disagree with the recommendation of the Steele Commission that the jurisdiction of The Hamilton Harbour Commissioners, under The Hamilton Harbour Commissioners Act, should be extended from the eastern boundary of Burlington to the eastern boundary of North Grimsby so as to include the waters of Lake Ontario between those two points, and

(c) respectfully submit, therefore,

(i) that the Hamilton Harbour Commissioners Act

(A) should be amended so as to change the name of the Commission to The Hamilton-Wentworth Harbour Commissioners and so as to increase the Municipal appointments to not less than three and to require that such Municipal appointments be made by the Metropolitan Council, and

(B) should not be amended to extend the activities of the Commission to the shores of Lake Ontario, and

(ii) that the Metropolitan Council should be required by law to not only effect strong planning controls within the subject limits of the lands abutting the shores of Lake Ontario in the Metropolitan Area but should be required to secure open spaces, parklands and access to shoreline amenities in the said area.

Boards and Commissions
Library Board

(8) The County of Wentworth and its 10 constituent Municipalities

(a) disagree, as stated in Chapter IV of these Representations, with the recommendation[1] of the Steele Commission

(i) that, in effect, the 6 Library Boards in the Metropolitan Area be abolished, and

(ii) that a Metropolitan Library Board be established for the Metropolitan Area, and

(b) respectfully submit, for the reasons stated in Chapter IV of these Representations, that library facilities in the Metropolitan Area should be administered by the following Boards,

(i) The City of Hamilton Public Library Board which would be a continuance of the present Board for the City of Hamilton, and

(ii) The City of Burlington Public Library Board which would be a continuance, in effect, of the present Board for the Town of Burlington, and

(iii) The Wentworth Library Board which would include not only the jurisdiction of the present Wentworth County Library Board but

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - page 158.

enlarged to include the present Towns of Dundas, Stoney Creek and Grimsby and the Townships of North Grimsby, South Grimsby and Caistor, and

(iv) The Metropolitan Hamilton-Wentworth Library Board which would have the powers of a Board of a Regional Library System under The Public Libraries Act and be constituted as described in Chapter IV of these Representations.

Boards and Commissions
Planning Board

(9) The County of Wentworth and its 10 constituent Municipalities

(a) agree, as recommended by the Steele Commission, that the Hamilton-Wentworth Planning Area Board should be dissolved, and disagree as stated in section 1 of Chapter IV of these Representations, with the recommendation[1] of the Steele Commission that planning be a function of the Metropolitan Council and the Councils of the Area Municipalities, with the right in the latter to appoint Planning Boards, and

(b) respectfully submit that the law should provide, as described in section 1 of Chapter IV of these Representations, for

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 159 - 160.

(i) a Metropolitan Hamilton-Wentworth Planning Board that is appointed by the Metropolitan Council and that performs the planning functions for the Metropolitan Area subject to the approval of the Metropolitan Council, and

(ii) the Area Municipalities being subsidiary planning areas but any such Area Municipality should have the right to have the Metropolitan Hamilton-Wentworth Planning Board perform its planning functions because certain of the Area Municipalities may be unable to afford planning staff or the retention of consultants, as suggested by the Steele Commission, for such a purpose.

Boards and Commissions
Parks Board

(10) The County of Wentworth and its 10 constituent Municipalities

(a) agree, as stated in Chapter IV of these Representations, with the recommendation[1] of the Steele Commission that the designation, acquisition, establishment and maintenance of Metropolitan Parks be the responsibility of the Metropolitan Council, and

(b) agree, as stated in Chapter IV of these Representations with the recommendation of the Steele Commission that the Councils of the Area Municipalities should be responsible for parks that are not designated as Metropolitan and should have the right to retain or appoint local Parks Boards.

Boards and Commissions
Community Centre Boards

(11) The County of Wentworth and its 10 constituent Municipalities agree that, as recommended[2] by the Steele Commission,

(a) The Community Centres Act should be amended so that provincial grants are paid direct to the Council of the Area Municipality, and

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1. The Report and Recommendations of The Hamilton-Burlington-Wentworth Local Government Review - pages 160 - 161.
2. Ibid - pages 161 - 162.

(b) the Council of any Area Municipality should have the right to appoint a Community Centre Board to administer the centre if it so desires.

Internal Organization
Summary of Submissions

5. The County of Wentworth and its 10 constituent Municipalities respectfully submit

(a) that, as recommended by the Steele Commission, the Metropolitan Council should be composed of members of the Councils of the Area Municipalities who have been elected by a general vote of the people to represent them on the Council of the Area Municipality and on the Metropolitan Council, and

(b) that the representation of the Councils of the Area Municipalities on the Metropolitan Council should be as proposed in Table I attached hereto, which is as recommended by the Steele Commission except that the representation for the proposed Boroughs of North and South Wentworth has been increased by one representative in each case, and

(c) that the representation on the Metropolitan Council should be subject to automatic review at the expiration of 5 year intervals, which was not dealt with by the Steele Commission, and

(d) that the Metropolitan Council representatives should include the Mayor of each Area Municipality and such number of Aldermen on the Council of each Area Municipality as are elected by a general vote of the people of that Municipality to represent them on the Council of the Area Municipality and the Metropolitan Council but such number is not to exceed the number that is

necessary to complete the membership to which the Area Municipality is entitled, which is contrary to what was suggested by the Steele Commission, and

(e) that, as recommended by the Steele Commission, the Chairman of the Metropolitan Council

(i) should be appointed initially by the Lieutenant Governor-in-Council and after the initial appointment by a two-thirds vote of the said Council, and

(ii) should not have a vote on the said Council except in the case of a tie vote, and

(f) that the Executive Committee of the Metropolitan Council should be elected by a two-third majority vote of the Metropolitan Council and should be composed of 6 rep-representatives, as shown on Table 2 attached hereto, of the Metropolitan Council instead of 5 as recommended by the Steele Commission, and

(g) that the Metropolitan Chairman should have a vote on all matters coming before the Executive Committee of the Metropolitan Council, which was not dealt with by the Steele Commission, and

(h) that the representation on the Executive Committee of The Metropolitan Council should be subject to review at the expiration of 5 year intervals, which was not dealt with by the Steele Commission, and

(i) that, as recommended by the Steele Commission, the members of the Metropolitan Council and of the Councils of the Area Municipalities should be elected for 3 year terms, and

(j) that, as recommended by the Steele Commission, all elections to Municipal Councils, School Boards and Commissions should be held at the same time, and

(k) that the recommendations of the Steele Commission that the Councils of

(i) the Boroughs of Dundas-Ancaster and Grimsby-Stoney Creek, be elected by Wards, and

(ii) the Boroughs of North and South Wentworth, be elected by a general vote,

be rejected and that such Councils should be empowered, as provided under The Municipal Act, to determine whether they should be elected by the Ward System or by a General Vote, and

(l) that the recommendation of the Steele Commission in respect of the composition of the Councils of the Area Municipalities should be rejected because

(i) in the case of the Councils of the proposed Boroughs of Dundas-Ancaster and Grimsby-Stoney Creek,

(A) such Councils should have the power, as provided under The Municipal Act, to determine the number of members that are to make up such Councils, and

(B) in any event if elections are on the basis of a Ward System, there should be not less than 2 members elected for each Ward as provided under The Municipal Act, and

(C) such Councils should have the power, as provided under The Municipal Act, to determine the

Ward boundaries, if any, of their Municipalities, and

(ii) in the case of the Councils for the proposed Boroughs of North and South Wentworth,

(A) such Councils should have the power, as provided under The Municipal Act, to determine the number of Members to make up such Councils, and

(B) such Councils, should have in any event, not less than 8 members because of the size of the Boroughs and the distribution of the population, and

(m) that the Head of the Council of each Borough should be known under the law as the Mayor, which was not dealt with by the Steele Commission, and

(n) that, as recommended by the Steele Commission, School Boards should be continued and there is a need for co-ordination between Municipal and School Activities. It is requested, notwithstanding that a course of procedure to accomplish such objective was not proposed by the Steele Commission, that the law provide for the establishment of a Joint Co-ordinating Committee to examine development in the Metropolitan Area and mutually determine when and where it should occur, and

(o) that a new Conservation Authority be established in the Metropolitan Area, as recommended by the Steele Commission, except that

(i) the name should be The Metropolitan Hamilton-Wentworth Conservation Authority, and

(ii) such Authority should include the Bronte Creek Watershed, and

(iii) all municipal appointments to the Authority should be made by the Metropolitan Council, and

(iv) the Metropolitan Council should have the right to appoint representatives to other Conservation Authorities in the Metropolitan Area, and

(p) that, as recommended by the Steele Commission, 4 local Hydro Commissions should be established in the Metropolitan Area, that is,

(i) The City of Hamilton Hydro-Electric Commission, with jurisdiction for the City of Hamilton, and

(ii) The City of Burlington Hydro-Electric Commission - with jurisdiction for the proposed City of Burlington, and

(iii) The North Wentworth Hydro-Electric Commission - with jurisdiction for the proposed Boroughs of North Wentworth and Dundas-Ancaster, and

(iv) The South Wentworth Hydro-Electric Commission - with jurisdiction for the proposed Boroughs of South Wentworth and Grimsby-Stoney Creek,

with the Councils of the Area Municipalities to have the right to determine if such Commissions are to be elected or appointed, and

(q) that, in respect of the Committee of Adjustment, the recommendation of the Steele Commission be rejected

and it is respectfully requested that the law provide, in effect, as follows,

(i) that the present Committee of Adjustment be abolished, and

(ii) that a Metropolitan Hamilton-Wentworth Committee of Adjustment be appointed by the Metropolitan Council with jurisdiction over land severances in the Metropolitan Area, and

(iii) that the residual powers of the present Committee of Adjustment be vested in the Councils of the Area Municipalities, and

(r) that, in respect of the Hamilton Transit Commission, the law be amended so that

(i) the Commission's jurisdiction includes the Metropolitan Area, and

(ii) the name of the Commission is The Metropolitan Hamilton-Wentworth Commission, and

(iii) all appointments to the Commission are made by the Metropolitan Council,

which is substantially in accord with the recommendation of the Steele Commission, and

(s) that, as recommended by the Steele Commission, there should be established a Metropolitan Police Commission with jurisdiction over the Metropolitan Area except the proposed rural Boroughs of North and South Wentworth and with no licensing powers but, notwithstanding the recommendations of the Steele Commission,

(i) the name of the said Commission should be The Metropolitan Hamilton-Wentworth Police Commission, and

(ii) the said Commission should be composed of

(A) a County Court Judge appointed by the Metropolitan Council, and

(B) 4 persons appointed by the Metropolitan Council from its membership, and

(t) that the recommendation of the Steele Commission in respect of The Hamilton Harbour Commissioners be rejected and it is respectfully requested

(i) that the law not be amended to extend the jurisdiction to include the waters of Lake Ontario from the eastern limits of Burlington to the eastern limits of North Grimsby, and

(ii) that the law be amended

(A) to change the name of the Commissioners to The Hamilton-Wentworth Harbour Commissioners, and

(B) to increase to three the Municipal appointments to the said Commission, and

(C) to require that all Municipal appointments are made by the Metropolitan Council, and

(iii) that the law require the Metropolitan Council to plan and do all such things as are necessary to secure open spaces, parklands and access to shoreline amenities along the waters of Lake Ontario abutting the Metropolitan Area, and

(u) that the recommendation of the Steele Commission in respect of Library Boards be rejected and it is respectfully requested, in effect, that Library facilities in the Metropolitan Area be administered as follows,

(i) The City of Hamilton Public Library Board - which is a continuance of the present Board, and

(ii) The City of Burlington Public Library Board - which is a continuance, in effect, of the present Board, and

(iii) The Wentworth Library Board - which is a continuance of the present Wentworth County Library Board but with its jurisdiction enlarged to include the remainder of the Metropolitan Area, and

(iv) The Metropolitan Hamilton-Wentworth Library Board which would have the powers, in effect, of a Regional Library Board under The Public Libraries Act, and

(v) that, as recommended by the Steele Commission, The Hamilton-Wentworth Planning Area Board should be dissolved but the recommendation, in effect, that planning be a function of the Metropolitan Council and the Councils of the Area Municipalities should be rejected. It is respectfully requested, in effect, that the law provide

(i) for a Metropolitan Hamilton-Wentworth Planning Board to carry out certain planning functions for the Metropolitan Area subject to the approval of the Metropolitan Council, and subject to certain statutory approvals, and

(ii) for the detailed planning functions to be done by the subsidiary planning areas - the Area Municipalities - with the Councils thereof to have the right to appoint a Planning Board or to use The Metropolitan Hamilton-Wentworth Planning Board to perform its Planning functions, and

(w) that, as recommended by the Steele Commission, in respect of Parks Board

(i) Metropolitan Parks should be the responsibility of the Metropolitan Council, and

(ii) the local parks should be the responsibility of the Councils of the Area Municipalities with a right in such Councils to appoint Parks Board, and

(x) that, as recommended by the Steele Commission, the Council of an Area Municipality should have the right to appoint a Community Centre Board.

CHAPTER VI

F I N A N C E

1. The County of Wentworth and its 10 constituent Municipalities

   (a) agree, in effect, with the Steele Commission that from a financial view point the whole of The Municipality of Metropolitan Hamilton-Wentworth, as shown on Map Number 4 attached hereto, including the two Cities and four Boroughs, should benefit from the proposed two tier system of government but the Commission's view in this respect appears to be based essentially on the assumption that financial benefit will accrue because

      (i) the Metropolitan Council would be assuming responsibility for certain area-wide services, and

      (ii) an increase in the Provincial Unconditional Per Capita Grants would result from the formation of a Metropolitan Municipality, and

   (b) respectfully submit, although the said assumptions of the Steele Commission may be true in very small measure, that in order for the restructuring of local governments to be of benefit, financially or otherwise, to the people of a Metropolitan Area, including the proposed Municipality of Metropolitan Hamilton-Wentworth, it is essential

(i) that no provincial grants to the Municipalities be reduced, and

(ii) that the Government of Ontario revise its tax sharing arrangements with Municipal Governments and Boards of Education so that such local units of government are placed in a financial position, as contemplated by the recommendations to the Government of Ontario by The Ontario Committee on Taxation, 1967, whereby such units can provide the standard of municipal and educational services that the people deserve,

it is submitted, therefore, that to achieve full benefit, financially or otherwise, from a reorganization of municipal government structures, it is essential that finance be reconciled with that reorganized structure as stated by The Ontario Committee on Taxation,

> "We look to provincial action that will augment not curtail local initiative.... It has an even deeper responsibility to foster through local institutions, the democratic values we cherish."[1]

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1. Volume II - Chapter 23, page 550.

PART II

CHAPTER I

SUMMARY OF REPRESENTATIONS

1. The County of Wentworth and its 10 constituent Municipalities respectfully submit,

(a) that the Metropolitan Region should include, as shown on Map Number 4 attached hereto,

(i) the City of Hamilton, and

(ii) the County of Wentworth, and

(iii) the Town of Grimsby, and

(iv) the Township of North Grimsby (which is now a part of the Town of Grimsby), and

(v) the Township of South Grimsby (which is now a part of the Township of West Lincoln), and

(vi) the Township of Caistor (which is now a part of the Township of West Lincoln), and

(vii) that part of the Town of Burlington, as described by the Steele Commission, lying south of a line extending from the Burlington-Oakville municipal boundary westerly along the Fifth Side Road to Walker's Line, thence along Walker's Line to the North limit of Lot 7, and thence westerly to the Burlington-East Flamborough municipal boundary,

which Region is not only recommended by the Steele

Report but is supported, in effect, by the Peel-Halton Local Government Review (Plunkett Report) and the Report of the Commission on the Niagara Region Local Government Review (Mayo Report), and fulfills the criteria recommended in the report of The Ontario Committee on Taxation and prescribed in The Guidelines for Regional Government as presented to the Legislature of Ontario on December 2, 1968 by the Honourable Minister of Municipal Affairs, and

(b) that there should be, as recommended by the Steele Commission, a Two-Tier System of Municipalities to govern the Metropolitan Area, as shown on Map Number 4 attached hereto, and

(c) that the name of the Metropolitan Area should be The Municipality of Metropolitan Hamilton-Wentworth instead of The Municipality of Metropolitan Hamilton as recommended by the Steele Commission, and

(d) that there be a Metropolitan Council to exercise certain area-wide powers in The Municipality of Metropolitan Hamilton-Wentworth, as recommended, in effect, by the Steele Commission, and

(e) that there should be six Area Municipalities (lower tier) consisting of the following,

(i) the City of Hamilton--with the boundaries altered as shown on Map Number 5 attached hereto, and

(ii) the City of Burlington-composed of all that part of the Town of Burlington within The Municipality of Metropolitan Hamilton-Wentworth as shown on Map Number 5 attached hereto, and

(iii) the Borough of Dundas-Ancaster-composed of the present Township of Dundas and parts of the Townships of West Flamborough and Ancaster as shown on Map Number 5 attached hereto, and

(iv) the Borough of North Wentworth-composed of the Townships of Beverly and East Flamborough, the Village of Waterdown and parts of the Townships of West Flamborough and Ancaster, as shown on Map Number 5 attached hereto, and

(v) the Borough of Grimsby-Stoney Creek-composed of the Towns of Grimsby and Stoney Creek, the Townships of Saltfleet and North Grimsby and that part of the City of Hamilton and the Township of Binbrook included in the Ontario Housing Corporation Development as recommended by the Steele Commission and as requested by the Planning Consultants for the Ontario Housing Corporation Development in the Township of Saltfleet, and

(vi) the Borough of South Wentworth-composed of the Township of Glanford, the Township of South Grimsby, the Township of Caistor, the Township of Binbrook except the portion included in the Borough of Grimsby-Stoney Creek and that portion of the Township of Ancaster not included in the Borough of Dundas-Ancaster, and

(f) that the names assigned to the Area Municipalities (lower tier) by the Steele Commission are accepted for the purposes of the Representations but each of the Boroughs requests the right to choose or approve the name of the Local Unit to encompass that Borough, and

(g) that, as recommended by the Steele Commission, the Area Municipalities, other than the two Cities, be designated as Boroughs, and

(h) that, as recommended by the Steele Commission, Police Villages be abolished in the Metropolitan Area, and

(i) that, as recommended by the Steele Commission, the boundaries of the Planning Area should be co-terminus with the boundaries of The Municipality of Metropolitan Hamilton-Wentworth, and

(j) that, in respect of Planning, the recommendations of the Steele Commission be rejected and the following is submitted as the planning structure for The Municipality of Metropolitan Hamilton-Wentworth,

(i) that the jurisdiction of the Metropolitan Council should not be limited to decisions of basic planning policy, as recommended by the Steele Commission, in implementing an Official Plan for the Metropolitan Area but it should be required to establish, in effect, a General Land Use Plan for the Metropolitan Area, subject to the approval of the Minister of Municipal Affairs, and

(ii) that the planning functions for the Metropolitan Area be not performed by a Committee of the Metropolitan Council but by a Planning Board to be called

The Metropolitan Hamilton-Wentworth Planning Board which should be appointed by the Metropolitan Council and should be composed of not less and not more than one representative from the Council of each Area Municipality and representatives from the Boards of Education in the Metropolitan Area and such non-elected Members as the Metropolitan Council may appoint, and

(iii) <u>that the Councils of the Area Municipalities</u>,

(A) be required to prepare within the context of the Metropolitan Official Plan, detailed Official Plans for their Municipalities subject to the approval of the Metropolitan Council, with a right of appeal to the Ontario Municipal Board, and

(B) be permitted to appoint local planning boards if it so desires but if it does not wish to perform its planning functions through a Committee of Council or a Planning Board that it have the right to have The Metropolitan Hamilton-Wentworth Planning Board perform such functions on its behalf, and

(iv) that, as recommended by the Steele Commission, <u>Plans of Subdivision</u> be filed with the Metropolitan Council instead of the Honourable Minister of Municipal Affairs, and

(v) that, as recommended by the Steele Commission, the power to pass Zoning By-Laws be vested in the Councils of the Area Municipalities and that the Metropolitan Council be empowered, notwithstanding that the matter was not dealt with by the Steele Commission, to pass certain Planning By-laws in connection with certain matters within the jurisdiction of the Metropolitan Council, and

(vi) that the recommendation of the Steele Commission in connection with Zoning By-laws re the soliciting of comments by the Ontario Municipal Board from the Metropolitan Planning Department instead of from the Department of Municipal Affairs be rejected and it is respectfully submitted that such comments should be solicited from the Metropolitan Council, and

(vii) that the recommendation of the Steele Commission re the appointment of Committees of Adjustment by the Councils of the Area Municipalities be rejected and it is respectfully submitted

(A) that the present Committees of Adjustment be abolished, and

(B) that there be established a Metropolitan Committee of Adjustment

(I) to be known as The Metropolitan Hamilton-Wentworth Committee of Adjustment with

jurisdiction in the Metropolitan Area for land severances, and

(II) to be composed of not less than and not more than one representative from the Council of each Area Municipality, and

(C) that the Councils of the Area Municipalities be vested with the residual jurisdiction of the present Committees of Adjustment, and

(k) that the following powers be exercised by the Metropolitan Council,

(i) Capital Financing - overall control of capital budgeting and the issue of debentures (as recommended by the Steele Commission), and

(ii) Planning - as described in these Representations and which reject the recommendation of the Steele Commission, and

(iii) Transportation - Roads -

(A) jurisdiction, as recommended by the Steele Commission, over all Metropolitan roads, over all street lighting on Metropolitan roads, over all traffic control devices and systems regulating or altering traffic flow entering or departing from the Metropolitan Road System, and

(B) jurisdiction, which is not recommended by the Steele Commission, over sidewalks, catch basins

and underground services abutting or located under such Metropolitan Road System, and

(iv) Public Transit - that, as recommended, in part, by the Steele Commission, the legislation applicable to the Hamilton Transit Commission be amended so that

(A) the name is changed to The Metropolitan Hamilton-Wentworth Transit Commission, and

(B) the jurisdiction is enlarged to include the Metropolitan Area as shown on Map Number 4 attached hereto, and

(C) all appointments to the Commission are made by the Metropolitan Council, and

(v) Air Transport - that the recommendation of the Steele Commission be rejected and that the Airport at Mount Hope be placed under the control of the Metropolitan Council, and

(vi) Waterworks - that, as recommended by the Steele Commission, there be jurisdiction and control over the waterworks system, supply, treatment and trunks including the assumption of existing inter-municipal water agreements, but with the power, although not dealt with by the Steele Commission,

(A) to terminate, negotiate or renegotiate such or any water agreements, and

(B) to create water areas, and

(vii) Sewage Works - that, as recommended by the Steele Commission, there be jurisdiction and control of trunk sewers, sewer systems, sewage works and treatment works including the assumption of existing inter-municipal sewage agreements, but with the power,

(A) although not dealt with by the Steele Commission, to terminate, negotiate or renegotiate such or any sewage agreements, and

(B) to create sewer areas, and

that Health Authorities be required to assess the cumulative affect of septic tank systems, and

(viii) Land Drainage - that, as recommended by the Steele Commission, there be jurisdiction and control of any land drainage scheme designated as Metropolitan, and

(ix) Parks and Recreation - that there be jurisdiction and control,

(A) as recommended by the Steele Commission, of the acquisition and development of Metropolitan Parks, and

(B) although not expressly dealt with by the Steele Commission, over the programming of recreational sports and educational activities, including the acquisition of facilities, which are Metropolitan in nature, and

(C) as recommended by the Steele Commission, over the Royal Botanical Gardens but subject to the continuance of the special legislation with amendments, and

(x) Urban Renewal - that the recommendations of the Steele Commission be rejected and it is respectfully submitted that redevelopment and urban renewal be the responsibility of the Area Municipality initiating same, and

(xi) Police Protection - that, as recommended in part by the Steele Commission, there be established a Metropolitan Police Commission to be known as The Metropolitan Hamilton-Wentworth Police Commission

(A) with jurisdiction over the Metropolitan Area as shown on Map Number 4 attached hereto but excluding the Boroughs of North and South Wentworth, and

(B) with no cost for such service to be imposed on the excluded Boroughs, and

(C) with power to extend service by agreement to any part or parts of the excluded Boroughs and with power to impose cost only on area or areas so served, and

(D) to be composed of

(I) a County Court Judge appointed by the Metropolitan Council, and

(II) four persons appointed by the Metropolitan Council from its membership, and

which is not in accord with the recommendation of the Steele Commission, and

(xii) Emergency Measures - jurisdiction and control, as recommended by the Steele Commission, over emergency measures, and

(xiii) Health and Welfare -

(A) that, as recommended in part by the Steele Commission,

(I) the Metropolitan Area, as shown on Map Number 4, be a Health Unit within the meaning of The Public Health Act, and

(II) there be jurisdiction and control for Welfare services, and

(B) notwithstanding that the matters were not dealt with by the Steele Commission,

(I) that a Board of Health should be constituted of not less than 11 members appointed by the Metropolitan Council and the membership is to include not less than and not more than one representative from the Council of each Area Municipality, and

(II) jurisdiction and control of Ambulance Service and Cemeteries, and

(xiv) Libraries - that the recommendation of the Steele Commission be rejected and it is respectfully submitted that there be a Two-Tier System comprised of

(A) a Metropolitan Hamilton-Wentworth Library Board appointed by the Metropolitan Council, and

(B) three Local Library Boards as follows,

(I) City of Hamilton Public Library Board - with jurisdiction over the City of Hamilton, and

(II) City of Burlington Public Library Board - with jurisdiction over the City of Burlington, and

(III) Wentworth Library Board - with jurisdiction over the remainder of the Metropolitan Area, and

(xv) Garbage and Waste Disposal - that the recommendation of the Steele Commission be rejected and it is respectfully submitted that there be jurisdiction and control over the acquisition and operation of all garbage and waste disposal sites, and

(xvi) Building Code - that, as recommended in part by the Steele Commission, there be jurisdiction for the enactment of a uniform building code related to the National Building Code, and

(xvii) Licensing - that, as recommended by the Steele Commission, there be jurisdiction for the licensing of all mobile businesses, trades and occupations, and

(xviii) Joint Municipal-Educational Coordinating Committee that, although not recommended by the Steele Commission, such a Committee be constituted to examine development and mutually agree when and where it should occur in the Metropolitan Area, and

(xix) Industrial Promotion - that, as recommended in part by the Steele Commission, there be developed a program of industrial and commercial promotion for the Metropolitan Area, and

(xx) Air Pollution - that, although not recommended by the Steele Commission, there be jurisdiction in respect of air pollution, and

(xxi) Housing - that, as recommended, in effect, by the Steele Commission, there be jurisdiction to provide housing in the Metropolitan Area, and

(l) that the following powers be excercised by the Councils of the Area Municipalities,

(i) Planning -

(A) that, as recommended by the Steele Commission, there be power vested

(I) to prepare detailed Official Plans for the Municipality, within context of Metropolitan Official Plan, but subject to approval of the Metropolitan Council with right of appeal to the Ontario Municipal Board, and

(II) to appoint a Planning Board and, although not recommended by the Steele Commission, with right to use the Metropolitan Planning Board to perform planning functions if they so desire, and

(III) to pass Zoning By-Laws, and

(B) that, although not recommended by the Steele Commission there be vested the residual jurisdiction of the existing Committee of Adjustment, and

(ii) Roads - that, as recommended by the Steele Commission, there be jurisdiction and control over local roads that are not designated as Metropolitan, and

(iii) Water - that, as recommended in part by the Steele Commission, there be jurisdiction and control over the local distribution of water with power to create water areas, and

(iv) Sewers - that, as recommended by the Steele Commission, there be jurisdiction and control over local sewers with power to create sewer areas, and

(v) Land Drainage - that, although not dealt with by the Steele Commission, there be jurisdiction and control over land drainage schemes that are not Metropolitan in nature, and

(vi) Parks and Recreation - that there be jurisdiction and control

(A) over local parks, as recommended by the Steele Commission with the right to appoint a Parks Board if Council so desires, and

(B) although not recommended by the Steele Commission, over the programming of local recreational activities including the acquisition of facilities in that connection, and

(vii) Tax billing and collection - that, as recommended by the Steele Commission, there be jurisdiction and control over tax billing and collection, and

(viii) Urban Renewal - that the recommendations of the Steele Commission be rejected and it is respectfully submitted that there be jurisdiction, control and responsibility for redevelopment and urban renewal, and

(ix) Fire Protection - that, as recommended by the Steele Commission, there be jurisdiction and control for the provision of fire protection with the power, although not recommended by the Steele Commission, to enter into an agreement with another Municipality to provide fire protection, and

(x) Electrical Power - that, as recommended by the Steele Commission, there be jurisdiction and control of the provision of electrical energy and power as follows,

(i) the City of Hamilton, and

(ii) the City of Burlington, and

(iii) the combined Boroughs of Dundas-Ancaster and North Wentworth, and

(iv) the combined Boroughs of Grimsby-Stoney Creek and South Wentworth, and

(xi) Industrial Promotion - that, although not recommended by the Steele Commission, there be developed local programs of industrial and commercial promotion, and

(xii) Libraries - that the recommendation of the Steele Commission be rejected and it is respectfully submitted that

(A) the City of Hamilton Public Library Board continue to be responsible for library facilities and service in the City of Hamilton, and

(B) the Town of Burlington Public Library Board continue to be responsible for the library facilities and service in the proposed City of Burlington, and

(C) the Wentworth Library Board continue to be responsible for the library facilities and service provided by The Wentworth County Library Board but that its jurisdiction be enlarged to include the remainder of the Metropolitan Area as shown on Map Number 5 attached hereto, and

(xiii) Garbage - that, as recommended by the Steele Commission, there be jurisdiction and control over the collection of garbage, and

(xiv) Building Permits - that, as recommended by the Steele Commission, there be jurisdiction and control over the issuance of building permits, and

(xv) Local Traffic Control - that, as recommended by the Steele Commission, there be jurisdiction and control over all local traffic, and

(xvi) Licensing - that, as recommended by the Steele Commission, there be jurisdiction and control

over the licensing of businesses, trades, and occupations carried on in the Municipality, and

(xvii) that there be jurisdiction and control of all other municipal responsibilities not specifically allocated to the Metropolitan Council, and

(m) that the Metropolitan Government

(i) should, as recommended by the Steele Commission, issue all debentures in the Metropolitan Area for Metropolitan Government purposes and for the purpose of the Area Municipalities, and

(ii) should, as recommended by the Steele Commission, have overall capital borrowing control, but

all of which should be subject to a right of appeal to the Ontario Municipal Board, and

(n) that, in respect of the Metropolitan Council, the recommendation of the Steele Commission be rejected and that the membership consist of

(i) representative members from the Councils of the Area Municipalities who have been elected by a general vote of the electorate to represent them on the Metropolitan Council, and

(ii) the Mayor of each Area Municipality and such number of Aldermen on the Council of the Area Municipality as are elected by a general vote of the people of that Municipality to represent them on the Council of the Area Municipality and on the

Metropolitan Council but such number is not to exceed the number that is necessary to complete the membership to which the Area Municipality is entitled, and

(iii) a membership of 26 members plus a Chairman, as shown in Table I attached hereto,

(A) with the Chairman to be appointed initially by the Lieutenant Governor-in-Council and thereafter by a 2/3 vote of the Metropolitan Council, and

(B) with such representation to be subject to review at 5 year intervals, and

which is not in accord with the recommendations of the Steele Commission, and it is respectfully submitted,therefore, that the said recommendations be rejected, and

(iv) an Executive Committee -

(A) composed, as shown in Table 2 attached hereto, of 5 members plus the Chairman of the Metropolitan Council and with such representation being subject to review at the expiration of 5 year intervals, which is not in accord with the recommendations of the Steele Commission and it is respectfully submitted,therefore, that the said recommendations be rejected, and

(B) with its recommendations on financial, planning and other major matters to be not reversed with-

out a 2/3 majority vote of the Metropolitan Council, and

its appointment being subject to approval by a 2/3 majority vote of the Metropolitan Council, and

(o) that the Chairman of the Metropolitan Council as recommended in part by the Steele Commission,

(i) not have a vote on matters before the said Council except in the event of a tie vote, and

(ii) have a vote on all matters coming before the Executive Committee, and

(p) that the term of office for members of the Metropolitan Council and the Councils of the Area Municipalities be 3 years, as recommended by the Steele Commission, and

(q) that the recommendation of the Steele Commission in respect of the systems for electing members of the Councils be rejected and it is respectfully submitted that each of the Councils of the Area Municipalities have the power, as provided under The Municipal Act, to determine whether such Council is to be elected by the Ward System or by a General Vote, and

(r) that the composition of the Councils of the Area Municipalities, as recommended by the Steele Commission, should be rejected because

(i) in the case of the Councils for the proposed Boroughs of Dundas-Ancaster and Grimsby-Stoney Creek,

(A) such Councils should have the power, as provided

under The Municipal Act, to determine the number of members that are to make up such Councils, and

(B) where elections are on the Ward System, there should be not less than 2 members elected for each Ward as provided under The Municipal Act, and

(C) such Councils should have the power, as provided under The Municipal Act, to determine the Ward boundaries of their Municipalities, and

(ii) <u>in the case of the Councils for the proposed Boroughs of North and South Wentworth</u>,

(A) such Councils should have the power, as provided under The Municipal Act, to determine the number of members to make up such Councils, and

(B) such Councils should have in any event not less than 8 members because of the size of the Boroughs and the distribution of the population, and

the law should accordingly provide, and

(s) that the <u>Head of the Council of each Borough should be known as the Mayor</u> which was not dealt with by the Steele Commission, and

(t) that, as recommended by the Steele Commission, <u>all elections to Municipal Councils, Boards and Commissions</u> should be held at the same time, and

(u) that the Conservation Authorities in the Metropolitan Area should be restructured, as recommended by the Steele Commission, except that

(i) the name of the new Authority should be The Metropolitan Hamilton-Wentworth Conservation Authority, and

(ii) such Authority should include Bronte Creek Watershed, and

(iii) all municipal appointments to such Authority should be made by the Metropolitan Council, and

(iv) the Metropolitan Council should have the right to appoint representatives to other Conservation Authorities in the Metropolitan Area, and

(v) that, as recommended by the Steele Commission, there should be established in the Metropolitan Area four Hydro Electric Commissions, that is,

(i) a Commission for the City of Hamilton, and

(ii) a Commission for the City of Burlington, and

(iii) a Commission for the joint Boroughs of Dundas-Ancaster and North Wentworth, and

(iv) a Commission for the joint Boroughs of Grimsby-Stoney Creek and South Wentworth, and

(w) that the recommendation of the Steele Commission in respect of the Hamilton Harbour Commissioners be rejected and it is respectfully submitted that

(i) the law be not amended to extend the jurisdiction

of the said Commission to include the waters of Lake Ontario from the Eastern limits of Burlington to the Eastern limits of North Grimsby, but

(ii) the law be amended

(A) to change the name of the Commissioners to The Hamilton-Wentworth Harbour Commissioners, and

(B) to increase to 3 the Municipal appointments to the said Commission, and

(C) to require that all municipal appointments to such Commission are made by the Metropolitan Council, and

(x) that, as stated in effect by the Steele Commission, the whole of the proposed Municipality of Metropolitan Hamilton-Wentworth should benefit from a financial point of view as a result of the restructuring of the governments in the Metropolitan Area but it is respectfully suggested that full benefit can only be achieved

(i) <u>if no provincial grants to the Municipalities are decreased</u>, and

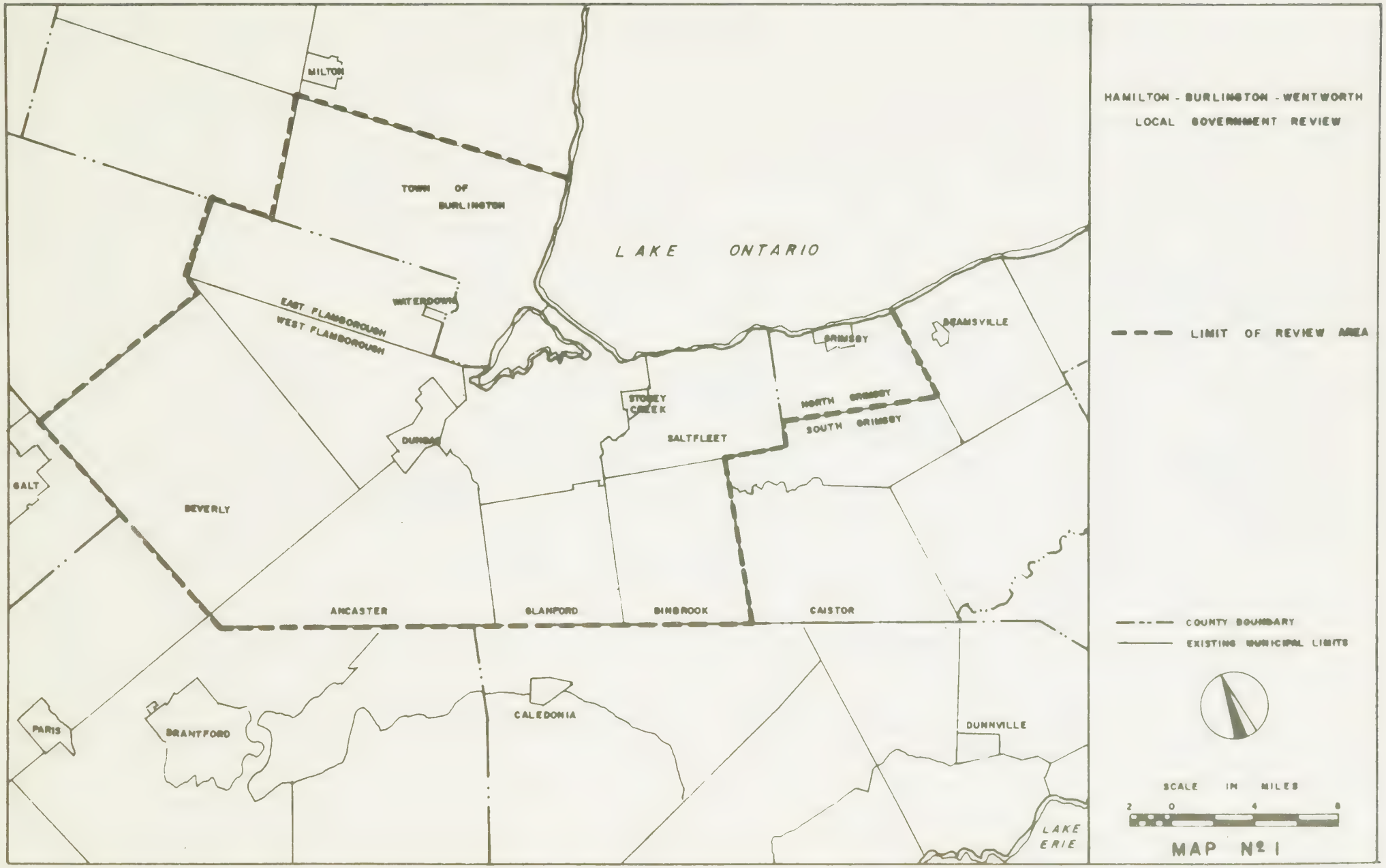
(ii) <u>when the Government of Ontario revises its tax sharing arrangements with Municipal Governments and Boards of Education,</u>

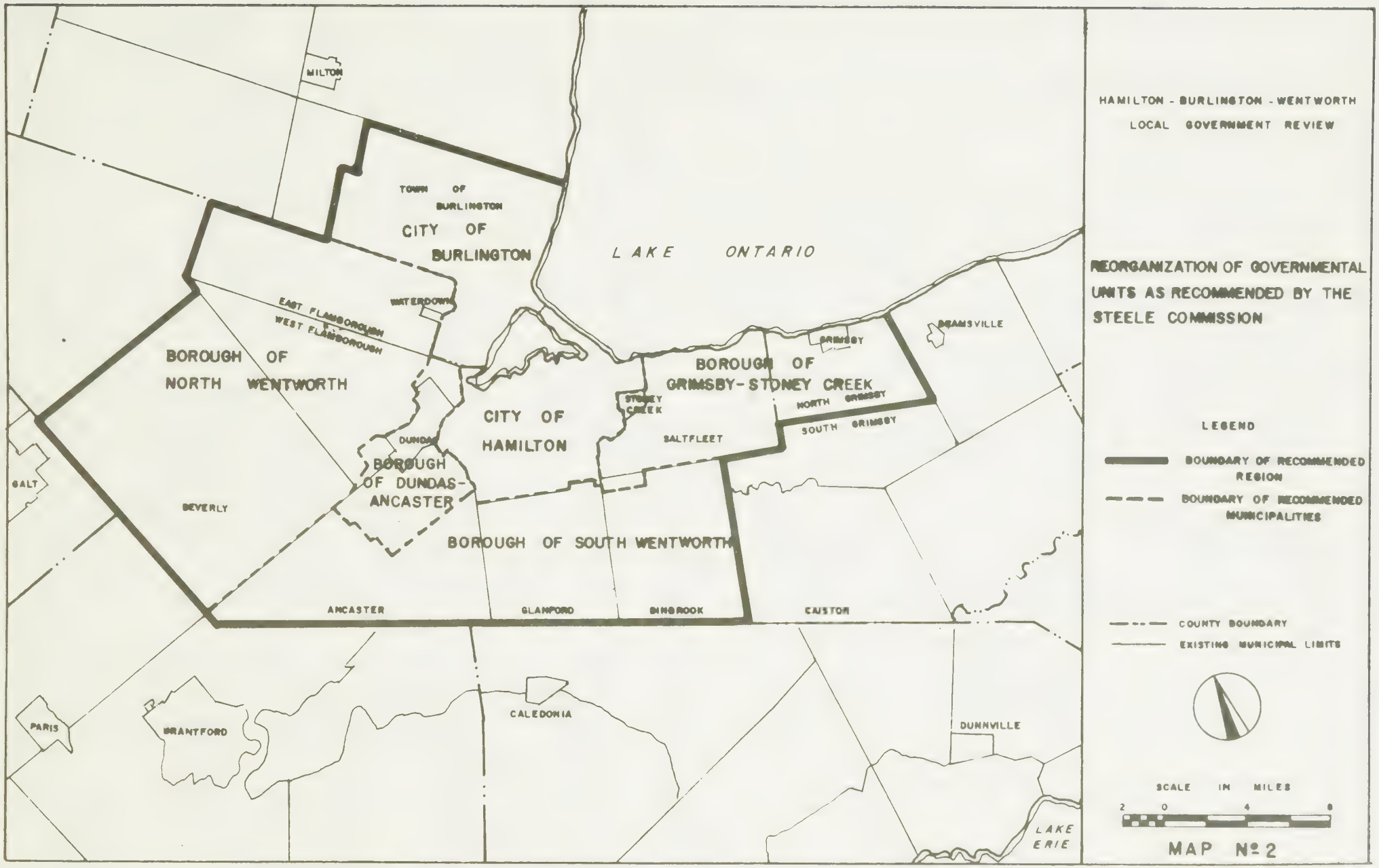
<u>so that local units of government can provide to their people the standard of municipal and education services that they deserve.</u>

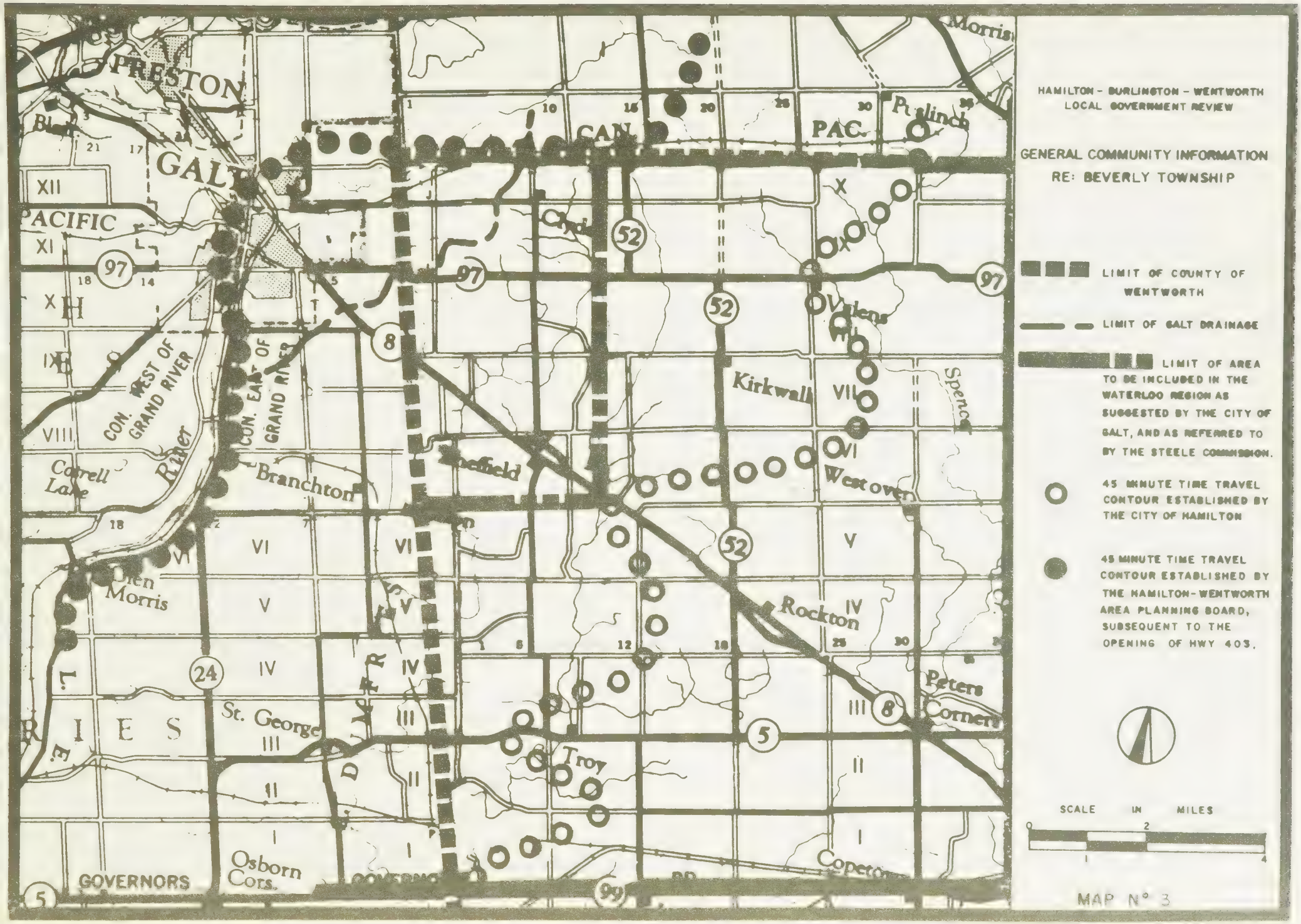
2. The County of Wentworth and its 10 constituent Municipalities

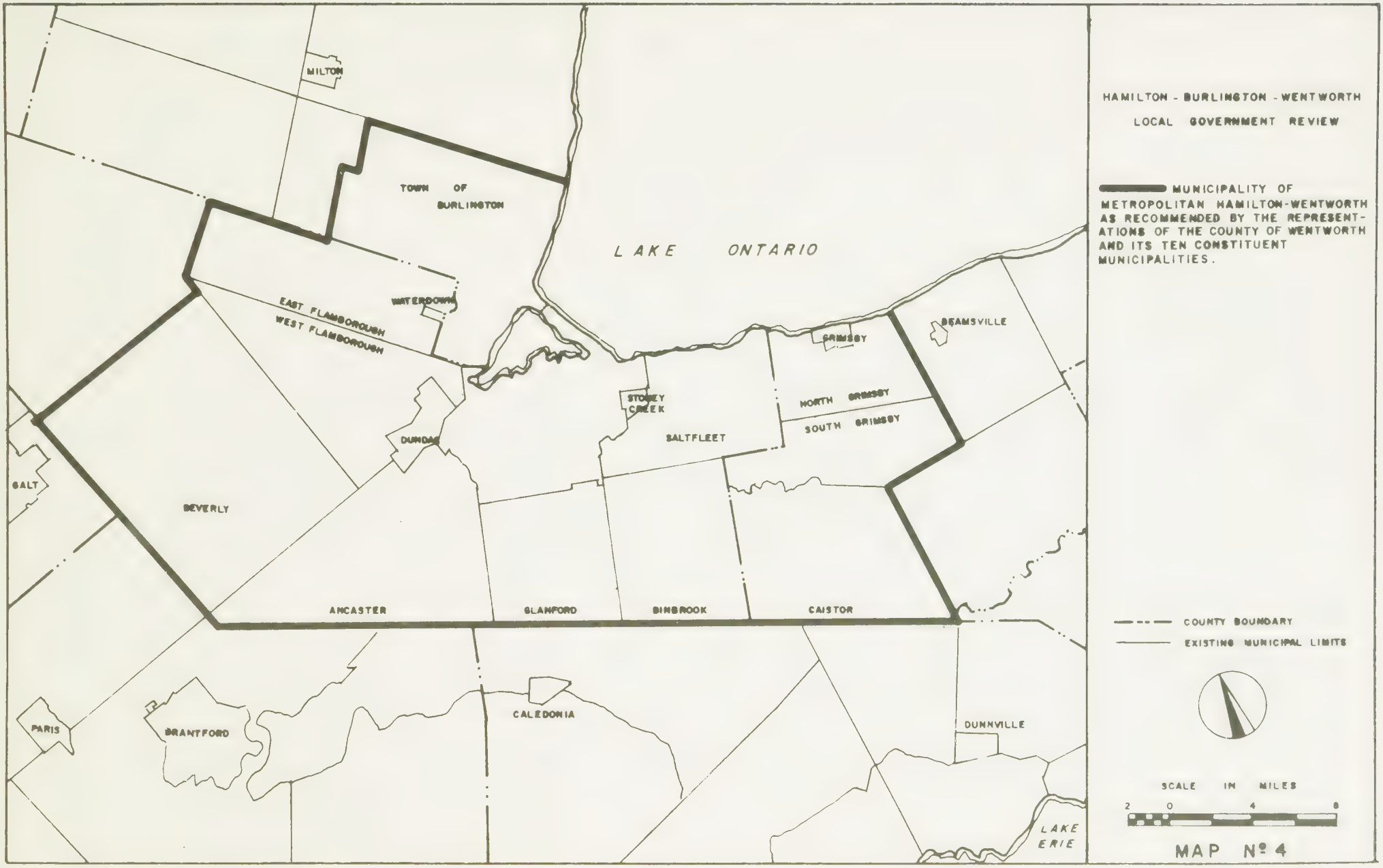
   (a) respectfully request the Government of Ontario to implement the studied recommendations of the Steele Commission with such minor changes as are requested in these Representations, and

   (b) respectfully request the Government of Ontario, if it should decide for any reason to reject all or any part of the Steele Report, to grant an appointment to the County of Wentworth and its 10 constituent Municipalities so that they may be heard in respect of the seriousness of the implications of such a decision on the people of the proposed Metropolitan Area as delineated by three Commissions appointed by the Government of Ontario.


HAMILTON - BURLINGTON - WENTWORTH
LOCAL GOVERNMENT REVIEW
LIMIT OF REVIEW AREA
COUNTY BOUNDARY
EXISTING MUNICIPAL LIMITS
SCALE IN MILES
2 0 4 8
MAP Nº 1
LAKE ONTARIO
LAKE ERIE
MILTON
TOWN OF BURLINGTON
WATERDOWN
EAST FLAMBOROUGH
WEST FLAMBOROUGH
DUNDAS
GALT
BEVERLY
ANCASTER
STONEY CREEK
SALTFLEET
GRIMSBY
BEAMSVILLE
NORTH GRIMSBY
SOUTH GRIMSBY
BINBROOK
CAISTOR
BRANTFORD
PARIS
CALEDONIA
DUNNVILLE

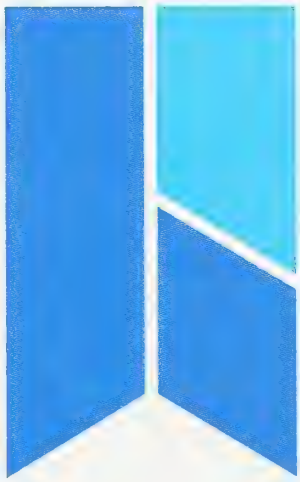

HAMILTON - BURLINGTON - WENTWORTH
LOCAL GOVERNMENT REVIEW
REORGANIZATION OF GOVERNMENTAL UNITS AS RECOMMENDED BY THE STEELE COMMISSION
LEGEND
BOUNDARY OF RECOMMENDED REGION
BOUNDARY OF RECOMMENDED MUNICIPALITIES
COUNTY BOUNDARY
EXISTING MUNICIPAL LIMITS
SCALE IN MILES
2 0 4 8
MAP Nº 2
LAKE ONTARIO
LAKE ERIE
MILTON
TOWN OF BURLINGTON
CITY OF BURLINGTON
WATERDOWN
EAST FLAMBOROUGH
WEST FLAMBOROUGH
BOROUGH OF NORTH WENTWORTH
CITY OF HAMILTON
DUNDAS
BOROUGH OF DUNDAS-ANCASTER
STONEY CREEK
SALTFLEET
BOROUGH OF GRIMSBY-STONEY CREEK
GRIMSBY
NORTH GRIMSBY
SOUTH GRIMSBY
BEAMSVILLE
GALT
BEVERLY
BOROUGH OF SOUTH WENTWORTH
ANCASTER
GLANFORD
BINBROOK
CAISTOR
PARIS
BRANTFORD
CALEDONIA
DUNNVILLE


HAMILTON - BURLINGTON - WENTWORTH
LOCAL GOVERNMENT REVIEW
GENERAL COMMUNITY INFORMATION
RE: BEVERLY TOWNSHIP
LIMIT OF COUNTY OF WENTWORTH
LIMIT OF GALT DRAINAGE
LIMIT OF AREA TO BE INCLUDED IN THE WATERLOO REGION AS SUGGESTED BY THE CITY OF GALT, AND AS REFERRED TO BY THE STEELE COMMISSION.
45 MINUTE TIME TRAVEL CONTOUR ESTABLISHED BY THE CITY OF HAMILTON
45 MINUTE TIME TRAVEL CONTOUR ESTABLISHED BY THE HAMILTON-WENTWORTH AREA PLANNING BOARD, SUBSEQUENT TO THE OPENING OF HWY 403.
SCALE IN MILES
0 1 2 4
MAP N° 3
PRESTON
GALT
PACIFIC
CAN.
PAC.
Pinelinch
Morris
Clyde
Vulcans
Kirkwall
Spencer
Westover
Branchton
Rockton
Peters Corners
Troy
St. George
Ben Morris
Correll Lake
CON. WEST OF GRAND RIVER
CON. EAST OF GRAND RIVER
GRAND RIVER
GOVERNORS
Osborn Cors.
Copetown
97
52
8
24
5
99


HAMILTON - BURLINGTON - WENTWORTH
LOCAL GOVERNMENT REVIEW
MUNICIPALITY OF METROPOLITAN HAMILTON-WENTWORTH AS RECOMMENDED BY THE REPRESENTATIONS OF THE COUNTY OF WENTWORTH AND ITS TEN CONSTITUENT MUNICIPALITIES.
COUNTY BOUNDARY
EXISTING MUNICIPAL LIMITS
SCALE IN MILES
2 0 4 8
MAP Nº 4
LAKE ONTARIO
LAKE ERIE
MILTON
TOWN OF BURLINGTON
WATERDOWN
EAST FLAMBOROUGH
WEST FLAMBOROUGH
DUNDAS
GALT
BEVERLY
ANCASTER
BRANTFORD
PARIS
STONEY CREEK
SALTFLEET
GRIMSBY
NORTH GRIMSBY
SOUTH GRIMSBY
BEAMSVILLE
GLANFORD
BINBROOK
CAISTOR
CALEDONIA
DUNNVILLE

Placeholder for Foldout.

Insert to Be Photographed at a Later Date.



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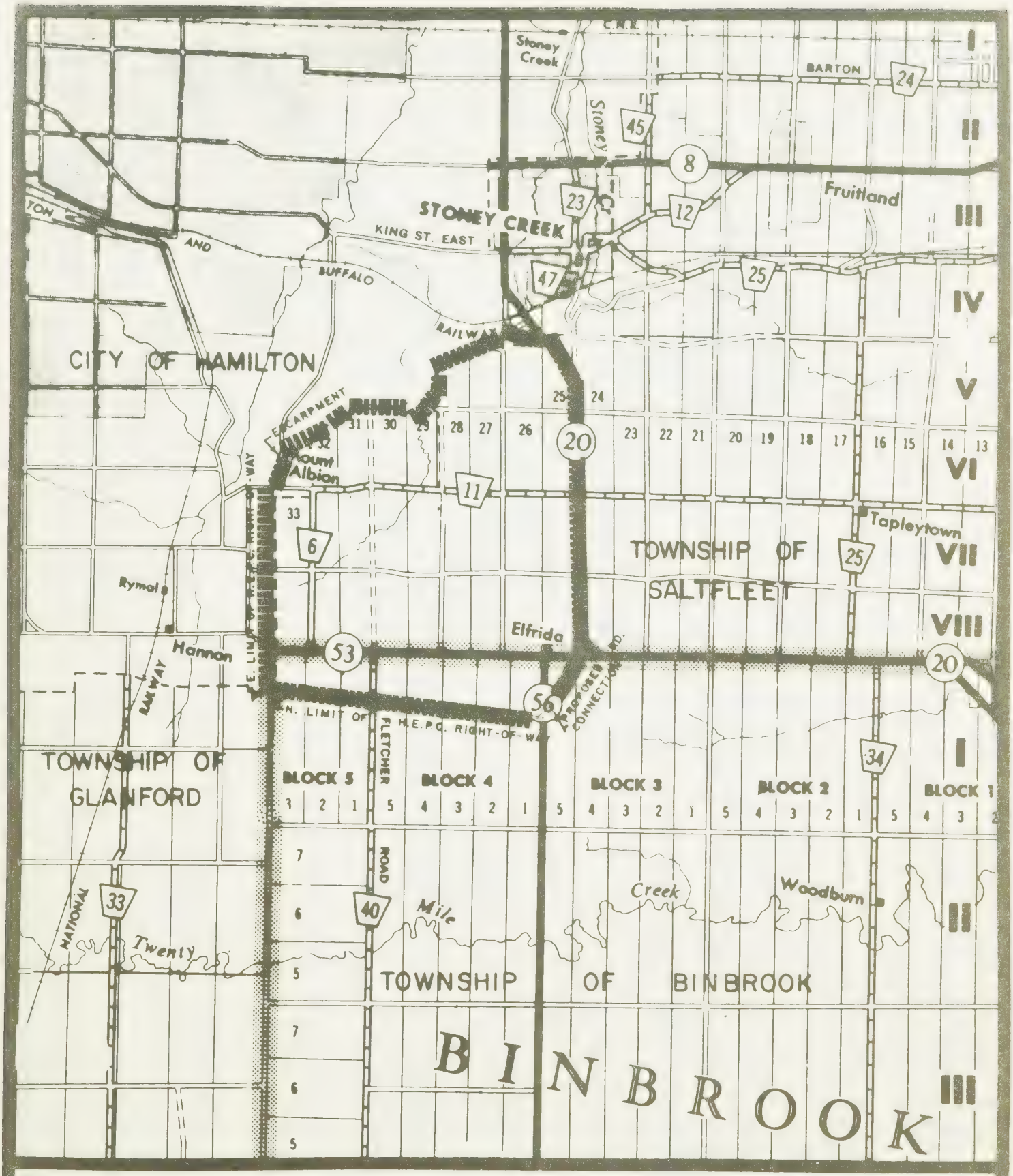

HAMILTON — BURLINGTON — WENTWORTH LOCAL GOVERNMENT REVIEW

SALTFLEET COMMUNITY DEVELOPMENT SITE BOUNDARIES

SCALE IN MILES

0 1

0.5 2

MAP Nº 6

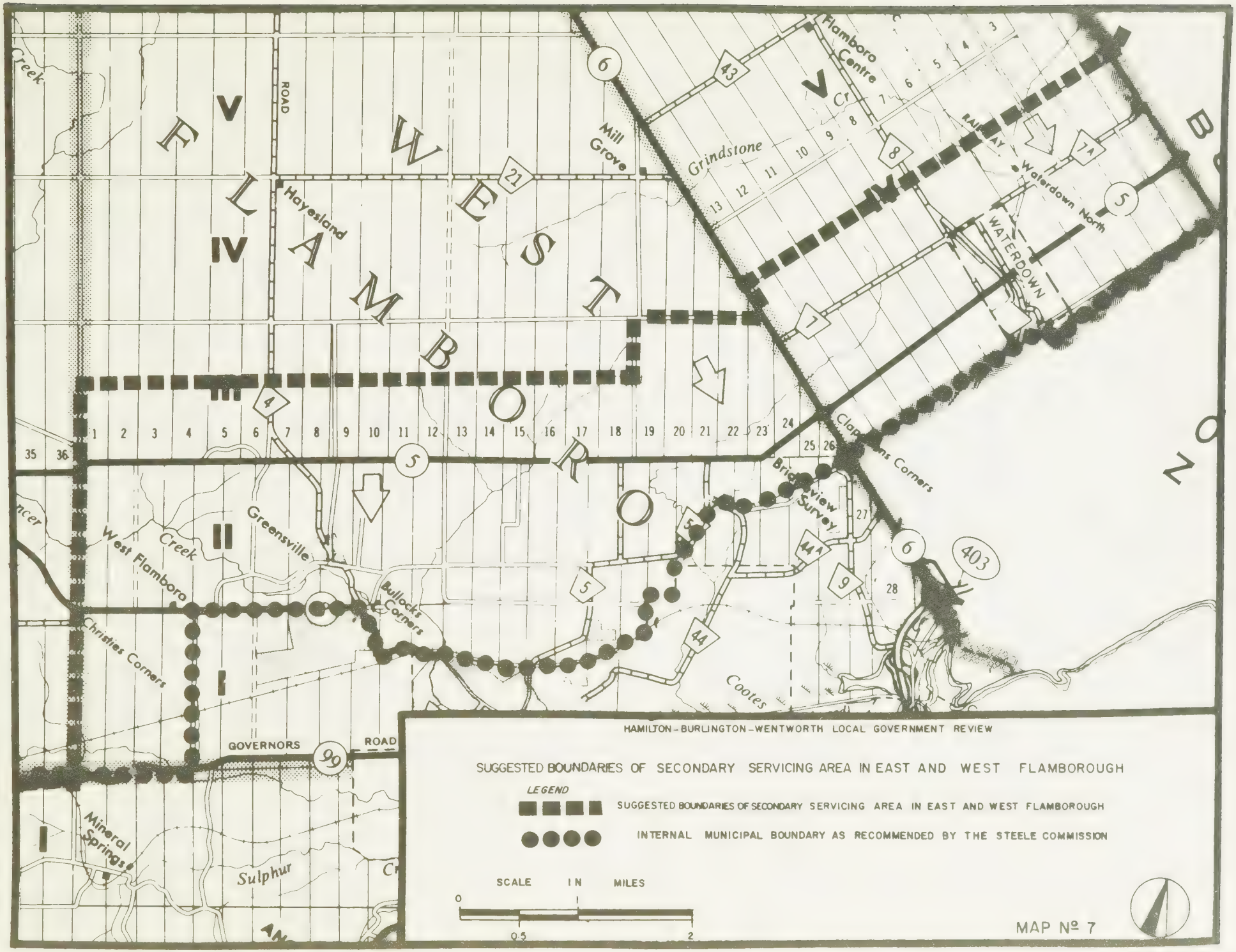
HAMILTON-BURLINGTON-WENTWORTH LOCAL GOVERNMENT REVIEW
SUGGESTED BOUNDARIES OF SECONDARY SERVICING AREA IN EAST AND WEST FLAMBOROUGH
LEGEND
SUGGESTED BOUNDARIES OF SECONDARY SERVICING AREA IN EAST AND WEST FLAMBOROUGH
INTERNAL MUNICIPAL BOUNDARY AS RECOMMENDED BY THE STEELE COMMISSION
SCALE IN MILES
0
0.5
2
MAP Nº 7
EAST FLAMBOROUGH
WEST FLAMBOROUGH
Flamboro Centre
Mill Grove
Grindstone Cr
Hayesland
Waterdown North
WATERDOWN
RAILWAY
Clappisons Corners
Brigdeview Survey
Greensville
West Flambro
Creek
Bullocks Corners
Christies Corners
Cootes
GOVERNORS ROAD
Mineral Springs
Sulphur
ROAD
Creek

TABLE I

METROPOLITAN COUNCIL MEMBERSHIP

MUNICIPALITY	No. OF REPRESENTATIVES		POPULATION
	STEELE COMM.	PROPOSED	
City of Hamilton	13	13	291,000
City of Burlington	4	4	76,000
Borough of Dundas-Ancaster	2	2	31,000
Borough of Grimsby-Stoney Creek	3	3	40,200
Borough of North Wentworth	1	2	14,000
Borough of South Wentworth	1	2	17,030 *
TOTAL	24 (Plus Chairman)	26 (Plus Chairman)	

* Population revised to include the populations of the Townships of South Grimsby and Caistor.

TABLE I A

THE MUNICIPALITIES OF METROPOLITAN HAMILTON-WENTWORTH

ACRES - SQUARE MILES

MUNICIPALITY	SQUARE MILES	ACRES
City of Hamilton	45.8	29,300
City of Burlington	65.3	41,825
Borough of Dundas-Ancaster	29.1	18,625
Borough of Grimsby-Stoney Creek	64	41,000
Borough of North Wentworth	208.5	133,400
Borough of South Wentworth	207.5	132,810
TOTAL	620.2	396,960

TABLE 2

EXECUTIVE COUNCIL MEMBERSHIP

MUNICIPALITY	Number of Representatives	
	Steele Commission	Proposed
City of Hamilton	2	2
City of Burlington	1	1
Borough of Dundas-Ancaster		1
Borough of Grimsby-Stoney Creek	1	
Borough of North Wentworth		1
Borough of South Wentworth		
TOTAL	4 (Plus Chairman)	5 (Plus Chairman)

APPENDIX 'A'

February 12, 1970.

Burlington bedroom town CRTC told in cable bid

By PHIL GIBSON
Spectator Staff

TORONTO — A panel of Canadian Radio-Television Commission members yesterday heard Burlington described as a "bedroom town" that could improve its own self-image with the help of good local cable television programming.

Donald Green, 37, president of the Burlington Chamber of Commerce and spokesman for one of nine groups battling for a licence to operate a cable system, told the six-member panel "You've got to appreciate we're sitting beside a very large city — a city that has many cultural contributions for Burlington."

MR. GREEN, also president of a local manufacturing firm, Tridon Ltd., estimated that 40 per cent of people living in Burlington work in Hamilton.

Commission counsel Douglas Stewart prompted Mr. Green's answers when he asked if Burlington thinks of itself as a local entity or part of a broader-based community.

"We would like to think of ourselves as Burlington people but you've got to appreciate Burlington is really a bedroom town," Mr. Green said.

The comment drew laughter from the audience in the King Edward Hotel's main ballroom.

ASKED BY CRTC chairman Pierre Juneau if he would "care to correct" the statement, Mr. Green did not reply.

As Chamber of Commerce president, Mr. Green directed a campaign during last December's municipal election aimed at convincing voters they should back a merger with the rest of Halton and Peel county rather than with Hamilton in coming regional government realignments.

The CRTC, which began hearing the nine Burlington applications yesterday afternoon, has let it be known that locally-inspired and produced programming will win favor from its members. For this reason, most applicants are expected to stress that aspect of proposed operations, along with financial stability and technical capability.

Only two of the nine were heard yesterday — the Green group and one represented by Oakville businessman Robin C. Armstrong.

READING FROM a printed submission, Mr. Green told the commission he shied away from "large, non-resident investors" when recruiting backers. His proposed teammates are listed as follows: Burlington Councillor Jim Swanborough, Bill Schwenger, Russell Reinke, Ken Elliott, Sandy Skinner, Archie and Owen Shadney, and Owen Boris.

Their "first priority" would be to wire the entire area covered by their application — all of Burlington north to East Flamborough south of East Flamborough South of Fifth Concession, minus the village of Waterdown, which the commission has asked applicants to stay away from.

The only major exception besides Waterdown would be the Mountain Gardens - Tyandaga area, now owned by Metro Cable TV Ltd.

Because Metro is a subsidiary of Canadian Famous Players a U.S.-backed outfit, it is no longer eligible to hold a cable licence and has been told to divest itself of its interests.

The Green group proposes to buy out Metro if the price is right.

MR. GREEN said they would build a receiving station on the escarpment, convert the Metro cable system to 24-channel capacity, build a studio for local programming and work out an arrangement to use McMaster University to pipe educational programming into the system.

In addition, "We have explored with some adjacent cable TV systems the possibility of interconnecting into a network with them," he said.

Group financier Sandy Skinner said they plan to spend as much as $800,000 over the first two years to get the system on its feet. That includes roughly $25,000 per year for local programming.

The other group to be heard yesterday, represented by Mr. Armstrong, was also grilled intensively about its plans for local programming.

ANOTHER of the heavyweight applicants, it is largely backed by the Glengair Group Ltd., whose chairman, Oakville's J. S. Gairdner is a proposed shareholder.

The commission was told the Glengair group, a holding company with an investment portfolio in the millions, is putting up $820,000 of an initial $850,000 investment.

Glengair president J. Howard Hawke said his company plans to guarantee working capital to the proposed cable company if granted the licence.

To inject local initiative and imagination into the system's programming, Mr. Armstrong told the commission, a seven-member "community advisory board" would share in some decisions.

HE SAID a rough figure of $15,000, although "not an honest figure" because of the difficulty of making forecasts, would be spent on local programming in the first year. His group would be ready to start "some form of programming this fall."

They also propose to buy out Metro Cable.

Other members of Mr. Armstrong's group are as follows: George Hagey, Burlington Deputy Reeve David Coons, Bremner B. Green and C. W. Leonardi.

Three established cable companies, including Metro Cable, are listed as applicants. The other two are Oakville Cablevision Ltd. and Maclean-Hunter Cable TV Ltd.

THE COMMISSION is expected to conclude the Burlington hearings today.

A decision will not likely be ready for several months.

(See also Jack Miller on Page 13)

—Staff picture

Donald Green, right, and associate Owen Boris.

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